

CHAIRMAN

PAUL RYAN

APPROPRIATIONS ALERT

HOUSE BUDGET COMMITTEE

BUDGET.HOUSE.GOV

PHONE: 202.226.7270



CONSOLIDATED AND FURTHER CONTINUING APPROPRIATIONS ACT (H.R. 2112)

NOVEMBER 16, 2011

This week the House is expected to consider the first conference report providing full-year appropriations for agencies funded through three appropriations bills: Agriculture; Commerce, Justice, and Science; and Transportation, Housing and Urban Development. Combined the three bills provide a total of \$130.4 billion including \$2.3 billion of “disaster relief” funding. Excluding the disaster funding the bills are \$757 million below the levels funded in 2011. Including the disaster relief funding the bills are \$1.6 billion above the 2011 levels.

Budgetary Impact

The total budgetary impact of this conference report extends beyond the three full-year appropriations bills, because the bill also includes a continuing resolution that runs until December 16, 2011 in order to provide time for Congress to complete appropriations action for the year. This continuing resolution ensures that agencies that have not yet received a full-year appropriation will be funded at a pro-rated level of \$1,043 billion, which is the statutory cap established in the Budget Control Act of 2011 (P.L. 112-25). The three full-year bills included in this conference agreement are funded at rates in slightly excess of \$1,043 billion, so when combined with the programs that are funded through the CR, total base funding included in this bill is \$1,044.8 billion. Including the disaster relief funding brings funding to \$1,047.1 billion.

The budget resolution and the BCA also established a separate process for budgeting for the conduct of the war against terrorism. The bill extends funding for the war on terrorism at an annual rate of \$118.9 billion compared to the \$159.4 billion provided for FY 2011.

Disaster Relief Funding

The BCA established a new exception to the statutory caps on discretionary spending for “disaster relief.” To be eligible for this designation funding must be provided for presidentially declared major disasters under the Stafford Act. Congress must also explicitly designate the funding as “disaster relief.” Funding that is so designated causes the statutory cap to be raised by the amount of the funding. The Administration has requested \$7.1 billion in disaster relief funding for the FEMA Disaster Relief Fund and the Senate appropriations bills contain \$8.6 billion of disaster relief funds for 11 separate appropriations accounts spread over six appropriations bills. This conference report includes \$2.3 billion of disaster relief funding for agencies other than FEMA, which is approximately \$847 million less than was included in the three Senate bills.

Changes in Mandatory Program Spending

The bill includes \$9.1 billion of Changes in Mandatory Program Spending (CHIMPS), about \$1 billion less than these bills carried in FY 2011. CHIMPS are typically limitations on the discretionary funding used to implement mandatory programs. Through these limitations, the Appropriations Committee reduces mandatory spending in the budget year and those reductions are credited towards the appropriations bill for the purposes of determining the official score for the bill. Some CHIMPS, for example the \$6.6 billion crime victims fund CHIMP, create savings in the budget year but increase spending by the same amount in future years. The conference report includes CHIMPS that reduce budget authority by \$9.1 billion in FY2012, but only by \$1.2 billion between FY2012-FY2021.

	2011 Enacted	2012 Request	House Bill	Senate Bill	Conference Report	vs. 2011	vs. Request	vs. House Bill
Agriculture, Rural Development, FDA, and Related Agencies								
Agricultural Research Service	906	914	995	1,095	1,095	21%	20%	+10%
National Institute of Food and Agriculture	1,219	1,209	1,024	1,217	1,205	-1%	0%	+18%
Animal and Plant Health Inspection Service	857	838	793	823	820	-4%	-2%	+3%
Food Safety and Inspection Service	1,009	1,011	972	1,007	1,004	0%	-1%	+3%
Farm Service Agency	1,226	1,838	1,357	1,763	1,752	43%	-5%	+29%
Natural Resources Conservation Service	225	303	-325	122	103	-54%	-66%	-132%
Rural Development	191	234	161	182	182	-5%	-22%	+13%
Rural Utilities Service	505	517	491	533	527	4%	2%	+7%
Rural Housing Service	1,634	1,435	1,434	1,510	1,510	-8%	5%	+5%
Foreign Agricultural Service	1,889	2,124	1,305	1,920	1,734	-8%	-18%	+33%
Food and Nutrition Service	7,012	7,864	6,309	6,954	6,989	0%	-11%	+11%
Other, USDA	842	948	388	522	504	-40%	-47%	+30%
Department of Agriculture	17,515	19,235	14,904	17,648	17,425	-1%	-9%	+17%
HHS - Food and Drug Administration	2,463	2,744	2,172	2,506	2,506	2%	-9%	+15%
Independent Agencies & Other	350	312	177	2	206	-41%	-34%	+16%
Subtotal, Agriculture Subcommittee	20,125	22,291	17,253	20,156	20,137	0%	-10%	+17%
Commerce, Justice, Science and Related Agencies								
Economic Development Administration	284	325	258	757	458	61%	41%	+78%
Census	-638	1,025	856	942	887	-239%	-13%	+4%
International Trade Administration	442	517	451	432	456	3%	-12%	+1%
National Oceanic and Atmospheric Administration	4,599	5,489	4,536	5,025	4,895	6%	-11%	+8%
Other, DOC	1,072	1,402	1,058	1,037	1,110	4%	-21%	+5%
Department of Commerce	5,759	8,758	7,159	8,193	7,806	36%	-11%	+9%
Department of Health and Human Services	8	8	8	8	8	0%	0%	0
FBI	7,829	8,076	7,983	7,860	8,118	4%	1%	+2%
DEA	2,028	2,012	1,956	1,885	2,025	0%	1%	+4%
ATF	1,113	1,147	1,113	1,090	1,152	4%	0%	+4%
Legal Activities and U.S. Marshals	3,499	3,631	3,252	3,249	3,364	-4%	-7%	+3%
Federal Prison System	6,397	6,791	6,304	6,648	6,599	3%	-3%	+5%
Office of Justice Programs	-2,241	-3,104	-4,586	-4,018	-4,422	97%	42%	-4%
Other, DOJ	2,843	2,931	2,702	2,789	2,696	-5%	-8%	-0%
Department of Justice	21,468	21,484	18,724	19,503	19,532	-9%	-9%	+4%
Department of Homeland Security	-4	-4	-4	-4	-4	0%	0%	0
NASA	18,484	18,724	16,780	17,938	17,770	-4%	-5%	+6%
National Science Foundation	6,874	7,768	6,860	6,697	7,032	2%	-9%	+3%
Independent Agencies & Other	738	937	702	848	800	8%	-15%	+14%
Subtotal, CJS Subcommittee	53,327	57,675	50,229	53,183	52,944	-1%	-8%	+5%
Transportation, Housing and Urban Development, and Related Agencies								
Federal Aviation Administration	12,439	12,882	12,647	12,424	12,552	1%	-3%	-1%
Federal Highway Administration	-3,130	-630	0	1,900	1,662	-153%	-364%	n.a.
Federal Railroad Administration	1,329	223	1,342	1,787	1,632	23%	632%	+22%
Federal Transit Administration	1,676	150	1,843	2,242	2,189	31%	1359%	+19%
Maritime Administration	360	305	282	317	314	-13%	3%	+11%
Other, DOT	1,106	541	587	1,138	1,157	5%	114%	+97%
Department of Transportation	13,780	13,471	16,701	19,808	19,506	42%	45%	+17%
Public and Indian Housing Programs	35,125	36,192	33,946	33,968	34,030	-3%	-6%	+0%
Community Development and Planning	7,446	8,188	6,993	6,694	6,701	-10%	-18%	-4%
Housing Programs	-2,596	-3,875	-4,157	-4,683	-4,676	80%	21%	+12%
Other, HUD	1,219	1,581	1,300	1,340	1,380	13%	-13%	+6%
Department of Housing and Urban Development	41,194	42,086	38,082	37,319	37,435	-9%	-11%	-2%
Independent Agencies & Other	393	376	367	421	371	-6%	-1%	+1%
Subtotal, THUD Subcommittee	55,367	55,933	55,150	57,548	57,312	4%	2%	+4%
Bill Total	128,819	135,899	122,632	130,887	130,393	1%	-4%	+6%

This document was prepared by the Republican staff of the Committee on the Budget, U.S. House of Representatives. It has not been approved by the full committee and may not reflect the views of individual committee members.