

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H. CON. RES. 27
OFFERED BY MR. VAN HOLLEN OF MARYLAND**

Strike all after the resolving clause and insert the following:

**1 SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET
2 FOR FISCAL YEAR 2016.**

3 (a) DECLARATION.—Congress declares that this reso-
4 lution is the concurrent resolution on the budget for fiscal
5 year 2016 and that this resolution sets forth the appro-
6 priate budgetary levels for fiscal year 2015 and for fiscal
7 years 2017 through 2025.

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1 **TITLE I—RECOMMENDED**
2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for
5 each of fiscal years 2015 through 2025:

6 (1) FEDERAL REVENUES.—For purposes of the
7 enforcement of this concurrent resolution:

8 (A) The recommended levels of Federal
9 revenues are as follows:

10 Fiscal year 2015: \$2,439,277,000,000.

11 Fiscal year 2016: \$2,775,502,000,000.

12 Fiscal year 2017: \$2,882,276,000,000.

13 Fiscal year 2018: \$2,989,720,000,000.

14 Fiscal year 2019: \$3,114,729,000,000.

15 Fiscal year 2020: \$3,251,847,000,000.

16 Fiscal year 2021: \$3,398,020,000,000.

17 Fiscal year 2022: \$3,561,491,000,000.

18 Fiscal year 2023: \$3,783,024,000,000.

19 Fiscal year 2024: \$4,010,679,000,000.

20 Fiscal year 2025: \$4,426,906,000,000.

21 (B) The amounts by which the aggregate
22 levels of Federal revenues should be changed
23 are as follows:

24 Fiscal year 2015: \$11,000,000,000

- 1 Fiscal year 2016: \$99,000,000,000.
- 2 Fiscal year 2017: \$106,700,000,000.
- 3 Fiscal year 2018: \$120,000,000,000.
- 4 Fiscal year 2019: \$132,600,000,000.
- 5 Fiscal year 2020: \$144,900,000,000.
- 6 Fiscal year 2021: \$150,800,000,000.
- 7 Fiscal year 2022: \$168,700,000,000.
- 8 Fiscal year 2023: \$228,800,000,000.
- 9 Fiscal year 2024: \$286,900,000,000.
- 10 Fiscal year 2025: \$341,000,000,000.

11 (2) NEW BUDGET AUTHORITY.—For purposes
12 of the enforcement of this concurrent resolution, the
13 appropriate levels of total new budget authority are
14 as follows:

- 15 Fiscal year 2015: \$2,961,412,000,000.
- 16 Fiscal year 2016: \$3,211,302,000,000.
- 17 Fiscal year 2017: \$3,292,123,000,000.
- 18 Fiscal year 2018: \$3,468,445,000,000.
- 19 Fiscal year 2019: \$3,650,176,000,000.
- 20 Fiscal year 2020: \$3,828,418,000,000.
- 21 Fiscal year 2021: \$3,993,651,000,000.
- 22 Fiscal year 2022: \$4,162,919,000,000.
- 23 Fiscal year 2023: \$4,357,628,000,000.
- 24 Fiscal year 2024: \$4,550,966,000,000.
- 25 Fiscal year 2025: \$4,725,021,000,000.

1 (3) BUDGET OUTLAYS.—For purposes of the
2 enforcement of this concurrent resolution, the appro-
3 priate levels of total budget outlays are as follows:

4 Fiscal year 2015: \$2,941,778,000,000

5 Fiscal year 2016: \$3,165,536,000,000.

6 Fiscal year 2017: \$3,288,919,000,000.

7 Fiscal year 2018: \$3,422,685,000,000.

8 Fiscal year 2019: \$3,603,529,000,000

9 Fiscal year 2020: \$3,776,636,000,000.

10 Fiscal year 2021: \$3,947,247,000,000.

11 Fiscal year 2022: \$4,138,897,000,000.

12 Fiscal year 2023: \$4,318,454,000,000.

13 Fiscal year 2024: \$4,497,245,000,000.

14 Fiscal year 2025: \$4,685,225,000,000.

15 (4) DEFICITS (ON-BUDGET).—For purposes of
16 the enforcement of this concurrent resolution, the
17 amounts of the deficits (on-budget) are as follows:

18 Fiscal year 2015: -\$502,501,000,000

19 Fiscal year 2016: -\$390,034,000,000.

20 Fiscal year 2017: -\$406,643,000,000.

21 Fiscal year 2018: -\$432,965,000,000.

22 Fiscal year 2019: -\$488,800,000,000.

23 Fiscal year 2020: -\$524,789,000,000.

24 Fiscal year 2021: -\$549,227,000,000.

25 Fiscal year 2022: -\$577,406,000,000.

1 Fiscal year 2023: -\$535,430,000,000.

2 Fiscal year 2024: -\$486,566,000,000.

3 Fiscal year 2025: -\$438,319,000,000.

4 (5) DEBT SUBJECT TO LIMIT.—The appropriate
5 levels of the public debt are as follows:

6 Fiscal year 2015: \$18,468,000,000,000.

7 Fiscal year 2016: \$19,032,000,000,000.

8 Fiscal year 2017: \$19,667,000,000,000.

9 Fiscal year 2018: \$20,347,000,000,000.

10 Fiscal year 2019: \$21,074,000,000,000.

11 Fiscal year 2020: \$21,836,000,000,000.

12 Fiscal year 2021: \$22,625,000,000,000.

13 Fiscal year 2022: \$23,426,000,000,000.

14 Fiscal year 2023: \$24,206,000,000,000.

15 Fiscal year 2024: \$24,963,000,000,000.

16 Fiscal year 2025: \$25,659,000,000,000.

17 (6) DEBT HELD BY THE PUBLIC.—The appropriate
18 levels of debt held by the public are as follows:

19 Fiscal year 2015: \$13,360,000,000,000

20 Fiscal year 2016: \$13,815,000,000,000.

21 Fiscal year 2017: \$14,302,000,000,000.

22 Fiscal year 2018: \$14,828,000,000,000.

23 Fiscal year 2019: \$15,433,000,000,000.

24 Fiscal year 2020: \$16,099,000,000,000.

25 Fiscal year 2021: \$16,818,000,000,000.

1 Fiscal year 2022: \$17,597,000,000,000.

2 Fiscal year 2023: \$18,373,000,000,000.

3 Fiscal year 2024: \$19,143,000,000,000.

4 Fiscal year 2025: \$19,915,000,000,000.

5 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

6 The Congress determines and declares that the ap-
7 propriate levels of new budget authority and outlays for
8 fiscal years 2015 through 2025 for each major functional
9 category are:

10 (1) National Defense (050):

11 Fiscal year 2015:

12 (A) New budget authority,
13 \$596,720,000,000.

14 (B) Outlays, \$590,195,000,000.

15 Fiscal year 2016:

16 (A) New budget authority,
17 \$570,380,000,000.

18 (B) Outlays, \$582,430,000,000.

19 Fiscal year 2017:

20 (A) New budget authority,
21 \$582,126,000,000.

22 (B) Outlays, \$573,904,000,000.

23 Fiscal year 2018:

24 (A) New budget authority,
25 \$593,364,000,000.

1 (B) Outlays, \$575,837,000,000.

2 Fiscal year 2019:

3 (A) New budget authority,
4 \$601,639,000,000.

5 (B) Outlays, \$588,174,000,000.

6 Fiscal year 2020:

7 (A) New budget authority,
8 \$607,930,000,000.

9 (B) Outlays, \$597,134,000,000.

10 Fiscal year 2021:

11 (A) New budget authority,
12 \$620,245,000,000.

13 (B) Outlays, \$606,885,000,000.

14 Fiscal year 2022:

15 (A) New budget authority,
16 \$632,525,000,000.

17 (B) Outlays, \$622,398,000,000.

18 Fiscal year 2023:

19 (A) New budget authority,
20 \$645,784,000,000.

21 (B) Outlays, \$630,255,000,000.

22 Fiscal year 2024:

23 (A) New budget authority,
24 \$659,080,000,000.

25 (B) Outlays, \$638,461,000,000.

1 Fiscal year 2025:
2 (A) New budget authority,
3 \$672,414,000,000.
4 (B) Outlays, \$655,940,000,000.

5 (2) International Affairs (150):
6 Fiscal year 2015:
7 (A) New budget authority,
8 \$56,611,000,000.
9 (B) Outlays, \$50,492,000,000.

10 Fiscal year 2016:
11 (A) New budget authority,
12 \$47,443,000,000.
13 (B) Outlays, \$49,338,000,000.

14 Fiscal year 2017:
15 (A) New budget authority,
16 \$48,862,000,000.
17 (B) Outlays, \$48,904,000,000.

18 Fiscal year 2018:
19 (A) New budget authority,
20 \$50,103,000,000.
21 (B) Outlays, \$48,923,000,000.

22 Fiscal year 2019:
23 (A) New budget authority,
24 \$50,779,000,000.
25 (B) Outlays, \$49,193,000,000.

1 Fiscal year 2020:
2 (A) New budget authority,
3 \$51,192,000,000.
4 (B) Outlays, \$49,467,000,000.
5 Fiscal year 2021:
6 (A) New budget authority,
7 \$52,269,000,000.
8 (B) Outlays, \$49,904,000,000.
9 Fiscal year 2022:
10 (A) New budget authority,
11 \$53,555,000,000.
12 (B) Outlays, \$50,595,000,000.
13 Fiscal year 2023:
14 (A) New budget authority,
15 \$54,647,000,000.
16 (B) Outlays, \$51,347,000,000.
17 Fiscal year 2024:
18 (A) New budget authority,
19 \$55,743,000,000.
20 (B) Outlays, \$52,232,000,000.
21 Fiscal year 2025:
22 (A) New budget authority,
23 \$56,872,000,000.
24 (B) Outlays, \$53,166,000,000.

1 (3) General Science, Space, and Technology

2 (250):

3 Fiscal year 2015:

4 (A) New budget authority,
5 \$29,805,000,000.

6 (B) Outlays, \$29,612,000,000.

7 Fiscal year 2016:

8 (A) New budget authority,
9 \$31,059,000,000.

10 (B) Outlays, \$30,489,000,000.

11 Fiscal year 2017:

12 (A) New budget authority,
13 \$31,672,000,000.

14 (B) Outlays, \$31,226,000,000.

15 Fiscal year 2018:

16 (A) New budget authority,
17 \$32,302,000,000.

18 (B) Outlays, \$31,881,000,000.

19 Fiscal year 2019:

20 (A) New budget authority,
21 \$32,623,000,000.

22 (B) Outlays, \$32,250,000,000.

23 Fiscal year 2020:

24 (A) New budget authority,
25 \$32,948,000,000.

1 (B) Outlays, \$32,619,000,000.

2 Fiscal year 2021:

3 (A) New budget authority,

4 \$33,606,000,000.

5 (B) Outlays, \$33,030,000,000.

6 Fiscal year 2022:

7 (A) New budget authority,

8 \$34,279,000,000.

9 (B) Outlays, \$33,635,000,000.

10 Fiscal year 2023:

11 (A) New budget authority,

12 \$34,962,000,000.

13 (B) Outlays, \$34,293,000,000.

14 Fiscal year 2024:

15 (A) New budget authority,

16 \$35,658,000,000.

17 (B) Outlays, \$34,969,000,000.

18 Fiscal year 2025:

19 (A) New budget authority,

20 \$36,372,000,000.

21 (B) Outlays, \$35,667,000,000.

22 (4) Energy (270):

23 Fiscal year 2015:

24 (A) New budget authority,

25 \$5,557,000,000.

1 (B) Outlays, \$5,830,000,000.

2 Fiscal year 2016:

3 (A) New budget authority,
4 \$5,210,000,000.

5 (B) Outlays, \$2,933,000,000.

6 Fiscal year 2017:

7 (A) New budget authority,
8 \$5,587,000,000.

9 (B) Outlays, \$3,811,000,000.

10 Fiscal year 2018:

11 (A) New budget authority,
12 \$5,559,000,000.

13 (B) Outlays, \$3,867,000,000.

14 Fiscal year 2019:

15 (A) New budget authority,
16 \$5,491,000,000.

17 (B) Outlays, \$4,378,000,000.

18 Fiscal year 2020:

19 (A) New budget authority,
20 \$5,512,000,000.

21 (B) Outlays, \$4,673,000,000.

22 Fiscal year 2021:

23 (A) New budget authority,
24 \$5,641,000,000.

25 (B) Outlays, \$4,937,000,000.

1 Fiscal year 2022:
2 (A) New budget authority,
3 \$5,714,000,000.
4 (B) Outlays, \$5,091,000,000.
5 Fiscal year 2023:
6 (A) New budget authority,
7 \$5,846,000,000.
8 (B) Outlays, \$5,927,000,000.
9 Fiscal year 2024:
10 (A) New budget authority,
11 \$5,966,000,000.
12 (B) Outlays, \$5,484,000,000.
13 Fiscal year 2025:
14 (A) New budget authority,
15 \$6,102,000,000.
16 (B) Outlays, \$5,652,000,000.
17 (5) Natural Resources and Environment (300):
18 Fiscal year 2015:
19 (A) New budget authority,
20 \$36,453,000,000.
21 (B) Outlays, \$39,173,000,000.
22 Fiscal year 2016:
23 (A) New budget authority,
24 \$38,870,000,000.
25 (B) Outlays, \$41,239,000,000.

1 Fiscal year 2017:
2 (A) New budget authority,
3 \$40,024,000,000.
4 (B) Outlays, \$41,523,000,000.
5 Fiscal year 2018:
6 (A) New budget authority,
7 \$41,212,000,000.
8 (B) Outlays, \$41,593,000,000.
9 Fiscal year 2019:
10 (A) New budget authority,
11 \$41,685,000,000.
12 (B) Outlays, \$41,721,000,000.
13 Fiscal year 2020:
14 (A) New budget authority,
15 \$42,638,000,000.
16 (B) Outlays, \$42,611,000,000.
17 Fiscal year 2021:
18 (A) New budget authority,
19 \$42,839,000,000.
20 (B) Outlays, \$42,935,000,000.
21 Fiscal year 2022:
22 (A) New budget authority,
23 \$43,463,000,000.
24 (B) Outlays, \$43,510,000,000.
25 Fiscal year 2023:

1 (A) New budget authority,
2 \$44,133,000,000.

3 (B) Outlays, \$44,298,000,000.

4 Fiscal year 2024:

5 (A) New budget authority,
6 \$44,898,000,000.

7 (B) Outlays, \$44,394,000,000.

8 Fiscal year 2025:

9 (A) New budget authority,
10 \$45,821,000,000.

11 (B) Outlays, \$45,222,000,000.

12 (6) Agriculture (350):

13 Fiscal year 2015:

14 (A) New budget authority,
15 \$20,856,000,000.

16 (B) Outlays, \$18,038,000,000.

17 Fiscal year 2016:

18 (A) New budget authority,
19 \$21,384,000,000.

20 (B) Outlays, \$22,024,000,000.

21 Fiscal year 2017:

22 (A) New budget authority,
23 \$25,162,000,000.

24 (B) Outlays, \$23,954,000,000.

25 Fiscal year 2018:

1 (A) New budget authority,
2 \$24,304,000,000.

3 (B) Outlays, \$23,514,000,000.

4 Fiscal year 2019:

5 (A) New budget authority,
6 \$22,879,000,000.

7 (B) Outlays, \$22,073,000,000.

8 Fiscal year 2020:

9 (A) New budget authority,
10 \$21,801,000,000.

11 (B) Outlays, \$21,247,000,000.

12 Fiscal year 2021:

13 (A) New budget authority,
14 \$22,223,000,000.

15 (B) Outlays, \$21,692,000,000.

16 Fiscal year 2022:

17 (A) New budget authority,
18 \$22,075,000,000.

19 (B) Outlays, \$21,525,000,000.

20 Fiscal year 2023:

21 (A) New budget authority,
22 \$22,692,000,000.

23 (B) Outlays, \$22,145,000,000.

24 Fiscal year 2024:

1 (A) New budget authority,
2 \$22,743,000,000.

3 (B) Outlays, \$22,168,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 \$23,003,000,000.

7 (B) Outlays, \$22,483,000,000.

8 (7) Commerce and Housing Credit (370):

9 Fiscal year 2015:

10 (A) New budget authority,
11 -\$17,323,000,000.

12 (B) Outlays, -\$29,458,000,000.

13 Fiscal year 2016:

14 (A) New budget authority,
15 \$15,582,000,000.

16 (B) Outlays, \$1,936,000,000.

17 Fiscal year 2017:

18 (A) New budget authority,
19 \$13,976,000,000.

20 (B) Outlays, -\$730,000,000.

21 Fiscal year 2018:

22 (A) New budget authority,
23 \$14,606,000,000.

24 (B) Outlays, -\$3,487,000,000.

25 Fiscal year 2019:

1 (A) New budget authority,
2 \$14,994,000,000.
3 (B) Outlays, -\$5,176,000,000.
4 Fiscal year 2020:
5 (A) New budget authority,
6 \$19,383,000,000.
7 (B) Outlays, \$1,656,000,000.
8 Fiscal year 2021:
9 (A) New budget authority,
10 \$13,902,000,000.
11 (B) Outlays, -\$406,000,000.
12 Fiscal year 2022:
13 (A) New budget authority,
14 \$14,460,000,000.
15 (B) Outlays, -\$2,066,000,000.
16 Fiscal year 2023:
17 (A) New budget authority,
18 \$14,422,000,000.
19 (B) Outlays, -\$3,341,000,000.
20 Fiscal year 2024:
21 (A) New budget authority,
22 \$14,755,000,000.
23 (B) Outlays, -\$4,309,000,000.
24 Fiscal year 2025:

1 (A) New budget authority,
2 \$15,425,000,000.

3 (B) Outlays, -\$4,736,000,000.

4 (8) Transportation (400):

5 Fiscal year 2015:

6 (A) New budget authority,
7 \$85,569,000,000.

8 (B) Outlays, \$89,236,000,000.

9 Fiscal year 2016:

10 (A) New budget authority,
11 \$107,892,000,000.

12 (B) Outlays, \$95,061,000,000.

13 Fiscal year 2017:

14 (A) New budget authority,
15 \$108,674,000,000.

16 (B) Outlays, \$98,765,000,000.

17 Fiscal year 2018:

18 (A) New budget authority,
19 \$109,913,000,000.

20 (B) Outlays, \$100,611,000,000.

21 Fiscal year 2019:

22 (A) New budget authority,
23 \$111,250,000,000.

24 (B) Outlays, \$102,623,000,000.

25 Fiscal year 2020:

1 (A) New budget authority,
2 \$112,563,000,000.

3 (B) Outlays, \$103,958,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 \$114,274,000,000.

7 (B) Outlays, \$105,377,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 \$95,359,000,000.

11 (B) Outlays, \$106,192,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 \$97,204,000,000.

15 (B) Outlays, \$106,234,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 \$99,091,000,000.

19 (B) Outlays, \$106,058,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 \$101,012,000,000.

23 (B) Outlays, \$106,517,000,000.

24 (9) Community and Regional Development

25 (450):

1 Fiscal year 2015:
2 (A) New budget authority,
3 \$17,915,000,000.
4 (B) Outlays, \$22,346,000,000.
5 Fiscal year 2016:
6 (A) New budget authority,
7 \$28,976,000,000.
8 (B) Outlays, \$22,511,000,000.
9 Fiscal year 2017:
10 (A) New budget authority,
11 \$13,127,000,000.
12 (B) Outlays, \$21,794,000,000.
13 Fiscal year 2018:
14 (A) New budget authority,
15 \$13,677,000,000.
16 (B) Outlays, \$20,694,000,000.
17 Fiscal year 2019:
18 (A) New budget authority,
19 \$13,865,000,000.
20 (B) Outlays, \$19,894,000,000.
21 Fiscal year 2020:
22 (A) New budget authority,
23 \$13,754,000,000.
24 (B) Outlays, \$18,758,000,000.
25 Fiscal year 2021:

1 (A) New budget authority,
2 \$13,712,000,000.

3 (B) Outlays, \$18,100,000,000.

4 Fiscal year 2022:

5 (A) New budget authority,
6 \$13,687,000,000.

7 (B) Outlays, \$16,858,000,000.

8 Fiscal year 2023:

9 (A) New budget authority,
10 \$13,708,000,000.

11 (B) Outlays, \$15,573,000,000.

12 Fiscal year 2024:

13 (A) New budget authority,
14 \$13,790,000,000.

15 (B) Outlays, \$14,659,000,000.

16 Fiscal year 2025:

17 (A) New budget authority,
18 \$13,922,000,000.

19 (B) Outlays, \$14,979,000,000.

20 (10) Education, Training, Employment, and
21 Social Services (500):

22 Fiscal year 2015:

23 (A) New budget authority,
24 \$102,248,000,000.

25 (B) Outlays, \$107,566,000,000.

1 Fiscal year 2016:
2 (A) New budget authority,
3 \$107,660,000,000.
4 (B) Outlays, \$101,847,000,000.
5 Fiscal year 2017:
6 (A) New budget authority,
7 \$121,304,000,000.
8 (B) Outlays, \$114,742,000,000.
9 Fiscal year 2018:
10 (A) New budget authority,
11 \$127,556,000,000.
12 (B) Outlays, \$122,435,000,000.
13 Fiscal year 2019:
14 (A) New budget authority,
15 \$134,976,000,000.
16 (B) Outlays, \$130,666,000,000.
17 Fiscal year 2020:
18 (A) New budget authority,
19 \$139,874,000,000.
20 (B) Outlays, \$136,275,000,000.
21 Fiscal year 2021:
22 (A) New budget authority,
23 \$142,897,000,000.
24 (B) Outlays, \$140,745,000,000.
25 Fiscal year 2022:

1 (A) New budget authority,
2 \$147,965,000,000.
3 (B) Outlays, \$144,868,000,000.
4 Fiscal year 2023:
5 (A) New budget authority,
6 \$151,609,000,000.
7 (B) Outlays, \$148,664,000,000.
8 Fiscal year 2024:
9 (A) New budget authority,
10 \$153,238,000,000.
11 (B) Outlays, \$152,731,000,000.
12 Fiscal year 2025:
13 (A) New budget authority,
14 \$154,178,000,000.
15 (B) Outlays, \$155,116,000,000.
16 (11) Health (550):
17 Fiscal year 2015:
18 (A) New budget authority,
19 \$487,040,000,000.
20 (B) Outlays, \$481,126,000,000.
21 Fiscal year 2016:
22 (A) New budget authority,
23 \$515,793,000,000.
24 (B) Outlays, \$529,317,000,000.
25 Fiscal year 2017:

1 (A) New budget authority,
2 \$565,428,000,000.

3 (B) Outlays, \$567,738,000,000.

4 Fiscal year 2018:

5 (A) New budget authority,
6 \$590,501,000,000.

7 (B) Outlays, \$592,459,000,000.

8 Fiscal year 2019:

9 (A) New budget authority,
10 \$616,322,000,000.

11 (B) Outlays, \$617,964,000,000.

12 Fiscal year 2020:

13 (A) New budget authority,
14 \$647,554,000,000.

15 (B) Outlays, \$638,478,000,000.

16 Fiscal year 2021:

17 (A) New budget authority,
18 \$667,158,000,000.

19 (B) Outlays, \$667,120,000,000.

20 Fiscal year 2022:

21 (A) New budget authority,
22 \$701,192,000,000.

23 (B) Outlays, \$700,370,000,000.

24 Fiscal year 2023:

1 (A) New budget authority,
2 \$734,468,000,000.

3 (B) Outlays, \$734,075,000,000.

4 Fiscal year 2024:

5 (A) New budget authority,
6 \$770,027,000,000.

7 (B) Outlays, \$769,587,000,000.

8 Fiscal year 2025:

9 (A) New budget authority,
10 \$806,404,000,000.

11 (B) Outlays, \$806,360,000,000.

12 (12) Medicare (570):

13 Fiscal year 2015:

14 (A) New budget authority,
15 \$539,669,000,000.

16 (B) Outlays, \$539,342,000,000.

17 Fiscal year 2016:

18 (A) New budget authority,
19 \$583,270,000,000.

20 (B) Outlays, \$581,608,000,000.

21 Fiscal year 2017:

22 (A) New budget authority,
23 \$584,123,000,000.

24 (B) Outlays, \$584,052,000,000.

25 Fiscal year 2018:

1 (A) New budget authority,
2 \$588,208,000,000.

3 (B) Outlays, \$588,124,000,000.

4 Fiscal year 2019:

5 (A) New budget authority,
6 \$656,892,000,000.

7 (B) Outlays, \$656,696,000,000.

8 Fiscal year 2020:

9 (A) New budget authority,
10 \$704,939,000,000.

11 (B) Outlays, \$704,788,000,000.

12 Fiscal year 2021:

13 (A) New budget authority,
14 \$756,903,000,000.

15 (B) Outlays, \$756,741,000,000.

16 Fiscal year 2022:

17 (A) New budget authority,
18 \$854,870,000,000.

19 (B) Outlays, \$854,597,000,000.

20 Fiscal year 2023:

21 (A) New budget authority,
22 \$877,624,000,000.

23 (B) Outlays, \$876,521,000,000.

24 Fiscal year 2024:

1 (A) New budget authority,
2 \$890,991,000,000.
3 (B) Outlays, \$889,628,000,000.
4 Fiscal year 2025:
5 (A) New budget authority,
6 \$986,230,000,000.
7 (B) Outlays, \$990,740,000,000.
8 (13) Income Security (600):
9 Fiscal year 2015:
10 (A) New budget authority,
11 \$516,580,000,000.
12 (B) Outlays, \$512,007,000,000.
13 Fiscal year 2016:
14 (A) New budget authority,
15 \$539,209,000,000.
16 (B) Outlays, \$533,999,000,000.
17 Fiscal year 2017:
18 (A) New budget authority,
19 \$548,714,000,000.
20 (B) Outlays, \$542,073,000,000.
21 Fiscal year 2018:
22 (A) New budget authority,
23 \$553,915,000,000.
24 (B) Outlays, \$543,191,000,000.
25 Fiscal year 2019:

1 (A) New budget authority,
2 \$573,984,000,000.
3 (B) Outlays, \$567,378,000,000.
4 Fiscal year 2020:
5 (A) New budget authority,
6 \$587,465,000,000.
7 (B) Outlays, \$580,673,000,000.
8 Fiscal year 2021:
9 (A) New budget authority,
10 \$601,432,000,000.
11 (B) Outlays, \$594,862,000,000.
12 Fiscal year 2022:
13 (A) New budget authority,
14 \$621,724,000,000.
15 (B) Outlays, \$620,430,000,000.
16 Fiscal year 2023:
17 (A) New budget authority,
18 \$632,671,000,000.
19 (B) Outlays, \$626,669,000,000.
20 Fiscal year 2024:
21 (A) New budget authority,
22 \$644,428,000,000.
23 (B) Outlays, \$632,304,000,000.
24 Fiscal year 2025:

1 (A) New budget authority,
2 \$667,486,000,000.

3 (B) Outlays, \$659,847,000,000.

4 (14) Social Security (650):

5 Fiscal year 2015:

6 (A) New budget authority,
7 \$31,554,000,000.

8 (B) Outlays, \$31,621,000,000.

9 Fiscal year 2016:

10 (A) New budget authority,
11 \$33,885,000,000.

12 (B) Outlays, \$33,928,000,000.

13 Fiscal year 2017:

14 (A) New budget authority,
15 \$36,535,000,000.

16 (B) Outlays, \$36,563,000,000.

17 Fiscal year 2018:

18 (A) New budget authority,
19 \$39,407,000,000.

20 (B) Outlays, \$39,424,000,000.

21 Fiscal year 2019:

22 (A) New budget authority,
23 \$42,634,000,000.

24 (B) Outlays, \$42,634,000,000.

25 Fiscal year 2020:

1 (A) New budget authority,
2 \$46,104,000,000.

3 (B) Outlays, \$46,104,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 \$49,712,000,000.

7 (B) Outlays, \$49,712,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 \$53,547,000,000.

11 (B) Outlays, \$53,547,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 \$57,455,000,000.

15 (B) Outlays, \$57,455,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 \$61,546,000,000.

19 (B) Outlays, \$61,546,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 \$65,751,000,000.

23 (B) Outlays, \$65,751,000,000.

24 (15) Veterans Benefits and Services (700):

25 Fiscal year 2015:

1 (A) New budget authority,
2 \$153,079,000,000.
3 (B) Outlays, \$155,672,000,000.
4 Fiscal year 2016:
5 (A) New budget authority,
6 \$168,175,000,000.
7 (B) Outlays, \$172,347,000,000.
8 Fiscal year 2017:
9 (A) New budget authority,
10 \$169,070,000,000.
11 (B) Outlays, \$172,607,000,000.
12 Fiscal year 2018:
13 (A) New budget authority,
14 \$166,734,000,000.
15 (B) Outlays, \$166,775,000,000.
16 Fiscal year 2019:
17 (A) New budget authority,
18 \$177,946,000,000.
19 (B) Outlays, \$177,528,000,000.
20 Fiscal year 2020:
21 (A) New budget authority,
22 \$182,113,000,000.
23 (B) Outlays, \$181,595,000,000.
24 Fiscal year 2021:

1 (A) New budget authority,
2 \$185,682,000,000.

3 (B) Outlays, \$185,175,000,000.

4 Fiscal year 2022:

5 (A) New budget authority,
6 \$197,554,000,000.

7 (B) Outlays, \$196,926,000,000.

8 Fiscal year 2023:

9 (A) New budget authority,
10 \$193,729,000,000.

11 (B) Outlays, \$193,080,000,000.

12 Fiscal year 2024:

13 (A) New budget authority,
14 \$190,068,000,000.

15 (B) Outlays, \$189,340,000,000.

16 Fiscal year 2025:

17 (A) New budget authority,
18 \$203,439,000,000.

19 (B) Outlays, \$202,706,000,000.

20 (16) Administration of Justice (750):

21 Fiscal year 2015:

22 (A) New budget authority,
23 \$56,043,000,000.

24 (B) Outlays, \$56,048,000,000.

25 Fiscal year 2016:

1 (A) New budget authority,
2 \$58,250,000,000.
3 (B) Outlays, \$60,956,000,000.
4 Fiscal year 2017:
5 (A) New budget authority,
6 \$61,731,000,000.
7 (B) Outlays, \$62,350,000,000.
8 Fiscal year 2018:
9 (A) New budget authority,
10 \$60,804,000,000.
11 (B) Outlays, \$60,253,000,000.
12 Fiscal year 2019:
13 (A) New budget authority,
14 \$61,227,000,000.
15 (B) Outlays, \$60,498,000,000.
16 Fiscal year 2020:
17 (A) New budget authority,
18 \$61,656,000,000.
19 (B) Outlays, \$61,823,000,000.
20 Fiscal year 2021:
21 (A) New budget authority,
22 \$62,787,000,000.
23 (B) Outlays, \$63,291,000,000.
24 Fiscal year 2022:

1 (A) New budget authority,
2 \$64,489,000,000.
3 (B) Outlays, \$64,767,000,000.
4 Fiscal year 2023:
5 (A) New budget authority,
6 \$65,525,000,000.
7 (B) Outlays, \$65,639,000,000.
8 Fiscal year 2024:
9 (A) New budget authority,
10 \$66,581,000,000.
11 (B) Outlays, \$66,542,000,000.
12 Fiscal year 2025:
13 (A) New budget authority,
14 \$71,547,000,000.
15 (B) Outlays, \$71,336,000,000.
16 (17) General Government (800):
17 Fiscal year 2015:
18 (A) New budget authority,
19 \$23,920,000,000.
20 (B) Outlays, \$23,806,000,000.
21 Fiscal year 2016:
22 (A) New budget authority,
23 \$26,876,000,000.
24 (B) Outlays, \$24,938,000,000.
25 Fiscal year 2017:

1 (A) New budget authority,
2 \$27,007,000,000.
3 (B) Outlays, \$26,276,000,000.
4 Fiscal year 2018:
5 (A) New budget authority,
6 \$27,819,000,000.
7 (B) Outlays, \$27,295,000,000.
8 Fiscal year 2019:
9 (A) New budget authority,
10 \$28,541,000,000.
11 (B) Outlays, \$28,044,000,000.
12 Fiscal year 2020:
13 (A) New budget authority,
14 \$29,258,000,000.
15 (B) Outlays, \$28,763,000,000.
16 Fiscal year 2021:
17 (A) New budget authority,
18 \$29,842,000,000.
19 (B) Outlays, \$29,312,000,000.
20 Fiscal year 2022:
21 (A) New budget authority,
22 \$30,410,000,000.
23 (B) Outlays, \$29,878,000,000.
24 Fiscal year 2023:

1 (A) New budget authority,
2 \$30,971,000,000.
3 (B) Outlays, \$30,428,000,000.
4 Fiscal year 2024:
5 (A) New budget authority,
6 \$31,304,000,000.
7 (B) Outlays, \$30,788,000,000.
8 Fiscal year 2025:
9 (A) New budget authority,
10 \$31,883,000,000.
11 (B) Outlays, \$31,299,000,000.
12 (18) Net Interest (900):
13 Fiscal year 2015:
14 (A) New budget authority,
15 \$325,962,000,000.
16 (B) Outlays, \$325,962,000,000.
17 Fiscal year 2016:
18 (A) New budget authority,
19 \$368,173,000,000.
20 (B) Outlays, \$368,173,000,000.
21 Fiscal year 2017:
22 (A) New budget authority,
23 \$420,786,000,000.
24 (B) Outlays, \$420,786,000,000.
25 Fiscal year 2018:

1 (A) New budget authority,
2 \$493,610,000,000.

3 (B) Outlays, \$493,610,000,000.

4 Fiscal year 2019:

5 (A) New budget authority,
6 \$559,871,000,000.

7 (B) Outlays, \$559,871,000,000.

8 Fiscal year 2020:

9 (A) New budget authority,
10 \$622,059,000,000.

11 (B) Outlays, \$622,059,000,000.

12 Fiscal year 2021:

13 (A) New budget authority,
14 \$672,197,000,000.

15 (B) Outlays, \$672,197,000,000.

16 Fiscal year 2022:

17 (A) New budget authority,
18 \$723,968,000,000.

19 (B) Outlays, \$723,968,000,000.

20 Fiscal year 2023:

21 (A) New budget authority,
22 \$773,014,000,000.

23 (B) Outlays, \$773,014,000,000.

24 Fiscal year 2024:

1 (A) New budget authority,
2 \$815,026,000,000.
3 (B) Outlays, \$815,026,000,000.
4 Fiscal year 2025:
5 (A) New budget authority,
6 \$847,334,000,000.
7 (B) Outlays, \$847,334,000,000.
8 (19) Allowances (920):
9 Fiscal year 2015:
10 (A) New budget authority,
11 -\$21,000,000.
12 (B) Outlays, -\$11,000,000.
13 Fiscal year 2016:
14 (A) New budget authority,
15 -\$36,770,000,000.
16 (B) Outlays, -\$36,776,000,000.
17 Fiscal year 2017:
18 (A) New budget authority,
19 -\$23,340,000,000.
20 (B) Outlays, -\$11,059,000,000.
21 Fiscal year 2018:
22 (A) New budget authority,
23 \$28,661,000,000.
24 (B) Outlays, \$32,139,000,000.
25 Fiscal year 2019:

1 (A) New budget authority,
2 -\$6,925,000,000.
3 (B) Outlays, -\$6,058,000,000.
4 Fiscal year 2020:
5 (A) New budget authority,
6 -\$10,998,000,000.
7 (B) Outlays, -\$8,030,000,000.
8 Fiscal year 2021:
9 (A) New budget authority,
10 -\$665,000,000.
11 (B) Outlays, -\$2,028,000,000.
12 Fiscal year 2022:
13 (A) New budget authority,
14 -\$52,729,000,000.
15 (B) Outlays, -\$53,206,000,000.
16 Fiscal year 2023:
17 (A) New budget authority,
18 \$4,572,000,000.
19 (B) Outlays, \$4,147,000,000.
20 Fiscal year 2024:
21 (A) New budget authority,
22 \$78,123,000,000.
23 (B) Outlays, \$77,680,000,000.
24 Fiscal year 2025:

1 (A) New budget authority,
2 \$24,833,000,000.

3 (B) Outlays, \$24,813,000,000.

4 (20) Undistributed Offsetting Receipts (950):

5 Fiscal year 2015:

6 (A) New budget authority,
7 -\$106,825,000,000.

8 (B) Outlays, -\$106,825,000,000.

9 Fiscal year 2016:

10 (A) New budget authority,
11 -\$78,012,000,000.

12 (B) Outlays, -\$78,012,000,000.

13 Fiscal year 2017:

14 (A) New budget authority,
15 -\$88,445,000,000.

16 (B) Outlays, -\$88,445,000,000.

17 Fiscal year 2018:

18 (A) New budget authority,
19 -\$93,810,000,000.

20 (B) Outlays, -\$93,810,000,000.

21 Fiscal year 2019:

22 (A) New budget authority,
23 -\$90,497,000,000.

24 (B) Outlays, -\$90,497,000,000.

25 Fiscal year 2020:

1 (A) New budget authority,
2 -\$89,327,000,000.

3 (B) Outlays, -\$89,327,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 -\$92,978,000,000.

7 (B) Outlays, -\$92,978,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 -\$95,188,000,000.

11 (B) Outlays, -\$95,188,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 -\$97,408,000,000.

15 (B) Outlays, -\$97,408,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 -\$102,090,000,000.

19 (B) Outlays, -\$102,090,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 -\$105,007,000,000.

23 (B) Outlays, -\$105,007,000,000.

24 (21) Overseas Contingency Operations/Global

25 War on Terrorism (970):

- 1 Fiscal year 2015:
- 2 (A) New budget authority, \$0.
- 3 (B) Outlays, \$0.
- 4 Fiscal year 2016:
- 5 (A) New budget authority,
- 6 \$57,997,000,000.
- 7 (B) Outlays, \$25,250,000,000.
- 8 Fiscal year 2017:
- 9 (A) New budget authority, \$0.
- 10 (B) Outlays, \$18,085,000,000.
- 11 Fiscal year 2018:
- 12 (A) New budget authority, \$0.
- 13 (B) Outlays, \$7,357,000,000.
- 14 Fiscal year 2019:
- 15 (A) New budget authority, \$0.
- 16 (B) Outlays, \$3,675,000,000.
- 17 Fiscal year 2020:
- 18 (A) New budget authority, \$0.
- 19 (B) Outlays, \$1,312,000,000.
- 20 Fiscal year 2021:
- 21 (A) New budget authority, \$0.
- 22 (B) Outlays, \$644,000,000.
- 23 Fiscal year 2022:
- 24 (A) New budget authority, \$0.
- 25 (B) Outlays, \$202,000,000.

- 1 Fiscal year 2023:
- 2 (A) New budget authority, \$0.
- 3 (B) Outlays, \$69,000,000.
- 4 Fiscal year 2024:
- 5 (A) New budget authority, \$0.
- 6 (B) Outlays, \$47,000,000.
- 7 Fiscal year 2025:
- 8 (A) New budget authority, \$0.
- 9 (B) Outlays, \$40,000,000.

10 **TITLE II—RESERVE FUNDS**

11 **SEC. 201. DEFICIT-NEUTRAL RESERVE FUND FOR JOB CRE-**
12 **ATION THROUGH INVESTMENTS AND INCEN-**
13 **TIVES.**

14 The chairman of the House Committee on the Budget
15 may revise the allocations, aggregates, and other appro-
16 priate levels in this resolution for any bill, joint resolution,
17 amendment, or conference report that provides for robust
18 Federal investments in America’s infrastructure, incen-
19 tives for businesses, and support for communities or other
20 measures that create jobs for Americans and boost the
21 economy. The revisions may be made for measures that—

- 22 (1) provide for additional investments in rail,
23 aviation, harbors (including harbor maintenance
24 dredging), seaports, inland waterway systems, public

1 housing, broadband, energy, water, and other infra-
2 structure;

3 (2) provide for additional investments in other
4 areas that would help businesses and other employ-
5 ers create new jobs; and

6 (3) provide additional incentives, including tax
7 incentives, to help small businesses, nonprofits,
8 States, and communities expand investment, train,
9 hire, and retain private-sector workers and public
10 service employees;

11 by the amounts provided in such measure if such measure
12 does not increase the deficit for either of the following
13 time periods: fiscal year 2015 to fiscal year 2020 or fiscal
14 year 2015 to fiscal year 2025.

15 **SEC. 202. DEFICIT-NEUTRAL RESERVE FUND TO REFORM**
16 **THE TAX SYSTEM TO WORK FOR HARD WORK-**
17 **ING AMERICANS.**

18 The chairman of the House Committee on the Budget
19 may revise the allocations, aggregates, and other appro-
20 priate levels in this resolution for any bill, joint resolution,
21 amendment, or conference report that reforms the tax sys-
22 tem to reward American workers, incentivize higher pay,
23 and increase the after-tax take home income of working
24 families, such as paycheck tax credits for American work-
25 ers; incentives for workers to save a portion of their in-

1 come; incentives for corporations to raise employee pay
2 and/or provide employees with ownership and profit-shar-
3 ing opportunities; incentives for investments in apprentice-
4 ships and other training programs that result in higher
5 skills and better pay; provide tax relief to offset the addi-
6 tional and unique costs faced by two-earner families; a
7 modernized and expanded Child and Dependent Care Tax
8 Credit; or other reforms to the tax system to make it work
9 for the middle class and those working to join the middle
10 class, by the amounts provided in such measure if such
11 measure would not increase the deficit for either of the
12 following time periods: fiscal year 2015 to fiscal year 2020
13 or fiscal year 2015 to fiscal year 2025.

14 **SEC. 203. DEFICIT-NEUTRAL RESERVE FUND FOR THE EX-**
15 **TENSION OF EXPIRED OR EXPIRING TAX PRO-**
16 **VISIONS.**

17 The chairman of the House Committee on the Budget
18 may revise the allocations, aggregates, and other appro-
19 priate levels in this resolution for any bill, joint resolution,
20 amendment, or conference report that extends provisions
21 of the tax code that have expired or will expire in the fu-
22 ture, including tax incentives for research and develop-
23 ment, renewable energy investments, charitable giving,
24 economic and community development, and tax relief for
25 working families and small businesses, by the amounts

1 provided in such measure if such measure would not in-
2 crease the deficit for either of the following time periods:
3 fiscal year 2015 to fiscal year 2020 or fiscal year 2015
4 to fiscal year 2025.

5 **SEC. 204. DEFICIT-NEUTRAL RESERVE FUND FOR MEDI-**
6 **CARE IMPROVEMENT.**

7 The chairman of the House Committee on the Budget
8 may revise the allocations, aggregates, and other appro-
9 priate levels in this resolution for any bill, joint resolution,
10 amendment, or conference report that makes improve-
11 ments to Medicare, such as—

12 (1) new incentives to encourage efficiency and
13 higher quality care in a manner consistent with the
14 goals of fiscal sustainability;

15 (2) payment accuracy improvements to encour-
16 age efficient use of resources;

17 (3) innovative programs to improve coordina-
18 tion of care among all providers serving a patient in
19 all appropriate settings;

20 (4) policies to hold providers accountable for
21 their utilization patterns and quality of care;

22 (5) improvements to Medicare's benefit design
23 to make care more affordable and accessible for peo-
24 ple with Medicare, including improvements to pro-
25 grams that provide assistance with premiums and

1 cost-sharing to beneficiaries with limited incomes;
2 and

3 (6) extension of expiring provisions;

4 excluding any bill, joint resolution, amendment, or con-
5 ference report that makes any changes that reduce bene-
6 fits available to seniors and individuals with disabilities
7 in Medicare; by the amounts provided in such measure if
8 such measure would not increase the deficit for either of
9 the following time periods: fiscal year 2015 to fiscal year
10 2020 or fiscal year 2015 to fiscal year 2025.

11 **SEC. 205. DEFICIT-NEUTRAL RESERVE FUND FOR MED-**
12 **ICAID AND CHILDREN'S HEALTH IMPROVE-**
13 **MENT.**

14 The chairman of the House Committee on the Budget
15 may revise the allocations, aggregates, and other appro-
16 priate levels in this resolution for any bill, joint resolution,
17 amendment, or conference report that improves Medicaid
18 or other children's health programs, by the amounts pro-
19 vided in such measure if such measure would not increase
20 the deficit for either of the following time periods: fiscal
21 year 2015 to fiscal year 2020 or fiscal year 2015 to fiscal
22 year 2025. Such improvements may include—

23 (1) restoring the enhanced Medicaid reimburse-
24 ment rates for certain primary care services to Medi-
25 care levels using Federal funds, and expanding the

1 enhanced rates to rates to additional health care
2 providers;

3 (2) providing States with tools to streamline en-
4 rollment into Medicaid and CHIP and ensure con-
5 tinuity of care, and may include permanently extend-
6 ing the Express Lane Eligibility option for children
7 or creating an option to provide 12-month contin-
8 uous eligibility for adults in Medicaid; and

9 (3) providing more options for States to expand
10 access to home and community based long-term care
11 services for seniors and persons with disabilities, and
12 to improve benefits.

13 **SEC. 206. DEFICIT-NEUTRAL RESERVE FUND FOR INITIA-**
14 **TIVES THAT BENEFIT CHILDREN.**

15 The chairman of the House Committee on the Budget
16 may revise the allocations, aggregates, and other appro-
17 priate levels in this resolution for any bill, joint resolution,
18 amendment, or conference report that improves the lives
19 of children by the amounts provided in such measure if
20 such measure would not increase the deficit for either of
21 the following time periods: fiscal year 2015 to fiscal year
22 2020 or fiscal year 2015 to fiscal year 2025. Improve-
23 ments may include any of the following:

24 (1) Changes to foster care to expand the num-
25 ber of at-risk children for whom effective supportive,

1 prevention, and post-permanency services are pro-
2 vided to promote safety, well-being, and permanency
3 for vulnerable children.

4 (2) Changes to encourage increased parental
5 support for children, including legislation that re-
6 sults in a greater share of collected child support
7 reaching the child and policies to encourages States
8 to provide access and visitation services to improve
9 fathers' relationships with their children. Such
10 changes could reflect efforts to ensure that States
11 have the necessary resources to collect all child sup-
12 port that is owed to families and to allow them to
13 pass 100 percent of support on to families without
14 financial penalty.

15 (3) Regular increases in funding for the Indi-
16 viduals with Disabilities Education Act (IDEA) to
17 put the Federal Government on a 10-year path to
18 fulfill its commitment to America's children and
19 schools by providing 40 percent of the average per
20 pupil expenditure for special education.

21 (4) Funding for research designed to improve
22 program effectiveness in creating positive outcomes
23 for low-income children and families.

1 **SEC. 207. DEFICIT-NEUTRAL RESERVE FUND FOR COLLEGE**
2 **AFFORDABILITY AND COMPLETION.**

3 The chairman of the House Committee on the Budget
4 may revise the allocations, aggregates, and other appro-
5 priate levels in this resolution for any bill, joint resolution,
6 amendment, or conference report that makes college more
7 affordable and increases college completion, including ef-
8 forts to: encourage States and higher education institu-
9 tions to improve educational outcomes and access for low-
10 and moderate-income students; ensure continued full
11 funding for Pell grants; or help borrowers lower and man-
12 age their student loan debt through refinancing and ex-
13 panded repayment options, by the amounts provided in
14 such measure if such measure would not increase the def-
15 icit for either of the following time periods: fiscal year
16 2015 to fiscal year 2020 or fiscal year 2015 to fiscal year
17 2025.

18 **SEC. 208. DEFICIT-NEUTRAL RESERVE FUND FOR A COM-**
19 **PETITIVE WORKFORCE.**

20 The chairman of the House Committee on the Budget
21 may revise the allocations, aggregates, and other appro-
22 priate levels in this resolution for any bill, joint resolution,
23 amendment, or conference report that helps ensure that
24 all Americans have access to good-paying jobs, including:
25 fully reauthorizing the Trade Adjustment Assistance pro-
26 gram; funding proven effective job training and employ-

1 ment programs, such as year-round and summer jobs for
2 youth; or new initiatives such as apprenticeships involving
3 collaborations between employers, educators, and pro-
4 viders and job training services, by the amounts provided
5 in such measure if such measure would not increase the
6 deficit for either of the following time periods: fiscal year
7 2015 to fiscal year 2020 or fiscal year 2015 to fiscal year
8 2025.

9 **SEC. 209. DEFICIT-NEUTRAL RESERVE FUND FOR AMER-**
10 **ICA'S VETERANS AND SERVICE MEMBERS.**

11 The chairman of the House Committee on the Budget
12 may revise the allocations, aggregates, and other appro-
13 priate levels in this resolution for any bill, joint resolution,
14 amendment, or conference report that—

15 (1) improves access and enhances the delivery
16 of timely health care to the Nation's veterans and
17 service members;

18 (2) improves the treatment of post-traumatic
19 stress disorder and other mental illnesses, and in-
20 creasing the capacity to address health care needs
21 unique to women veterans;

22 (3) makes improvements to the Post 9/11 GI
23 Bill to ensure that veterans receive the educational
24 benefits they need to maximize their employment op-
25 portunities;

1 (4) improves disability benefits or evaluations
2 for wounded or disabled military personnel or vet-
3 erans, including measures to expedite the claims
4 process;

5 (5) expands eligibility to permit additional dis-
6 abled military retirees to receive both disability com-
7 pensation and retired pay (concurrent receipt); or

8 (6) eliminates the offset between Survivor Ben-
9 efit Plan annuities and veterans' dependency and in-
10 demnity compensation;

11 by the amounts provided in such measure if such measure
12 would not increase the deficit for either of the following
13 time periods: fiscal year 2015 to fiscal year 2020 or fiscal
14 year 2015 to fiscal year 2025.

15 **SEC. 210. DEFICIT-NEUTRAL RESERVE FUND FOR MODERN-**
16 **IZING UNEMPLOYMENT COMPENSATION.**

17 The chairman of the House Committee on the Budget
18 may revise the allocations, aggregates, and other appro-
19 priate levels in this resolution for any bill, joint resolution,
20 amendment, or conference report that modernizes unem-
21 ployment compensation, including providing additional
22 learning opportunities and training for unemployed work-
23 ers, expanding program eligibility to more workers, or
24 making the program more responsive to economic
25 downturns, by the amounts provided in such measure if

1 such measure would not increase the deficit for either of
2 the following time periods: fiscal year 2015 to fiscal year
3 2020 or fiscal year 2015 to fiscal year 2025.

4 **SEC. 211. DEFICIT-NEUTRAL RESERVE FUND FOR INCREAS-**
5 **ING ENERGY INDEPENDENCE AND SECURITY.**

6 The chairman of the House Committee on the Budget
7 may revise the allocations, aggregates, and other appro-
8 priate levels in this resolution for any bill, joint resolution,
9 amendment, or conference report that—

10 (1) provides tax incentives for or otherwise en-
11 courages the production of renewable energy or in-
12 creased energy efficiency;

13 (2) encourages investment in emerging clean
14 energy or vehicle technologies or carbon capture and
15 sequestration;

16 (3) provides additional resources for oversight
17 and expanded enforcement activities to crack down
18 on speculation in and manipulation of oil and gas
19 markets, including derivatives markets;

20 (4) limits and provides for reductions in green-
21 house gas emissions;

22 (5) assists businesses, industries, States, com-
23 munities, the environment, workers, or households as
24 the United States moves toward reducing and offset-
25 ting the impacts of greenhouse gas emissions; or

1 (6) facilitates the training of workers for these
2 industries (“clean energy jobs”);
3 by the amounts provided in such measure if such measure
4 would not increase the deficit for either of the following
5 time periods: fiscal year 2015 to fiscal year 2020 or fiscal
6 year 2015 to fiscal year 2025.

7 **SEC. 212. DEFICIT-NEUTRAL RESERVE FUND FOR FULL**
8 **FUNDING OF THE LAND AND WATER CON-**
9 **SERVATION FUND.**

10 The chairman of the House Committee on the Budget
11 may revise the allocations, aggregates, and other appro-
12 priate levels in this resolution for any bill, joint resolution,
13 amendment, or conference report that provides full fund-
14 ing for the Land and Water Conservation Fund by the
15 amounts provided in such measure if such measure would
16 not increase the deficit for either of the following time pe-
17 riods: fiscal year 2015 to fiscal year 2020 or fiscal year
18 2015 to fiscal year 2025.

19 **SEC. 213. DEFICIT-NEUTRAL RESERVE FUND FOR RURAL**
20 **COUNTIES AND SCHOOLS.**

21 The chairman of the House Committee on the Budget
22 may revise the allocations, aggregates, and other appro-
23 priate levels in this resolution for any bill, joint resolution,
24 amendment, or conference report that makes changes to
25 or provides for the reauthorization of the Secure Rural

1 Schools and Community Self Determination Act of 2000
2 (Public Law 106–393) by the amounts provided by that
3 legislation for those purposes, if such legislation requires
4 sustained yield timber harvests obviating the need for
5 funding under Public Law 106–393 in the future and
6 would not increase the deficit for either of the following
7 time periods: fiscal year 2015 to fiscal year 2020 or fiscal
8 year 2015 to fiscal year 2025.

9 **SEC. 214. DEFICIT-NEUTRAL RESERVE FUND FOR ADDI-**
10 **TIONAL FUNDING FOR THE AFFORDABLE**
11 **HOUSING TRUST FUND.**

12 The chairman of the House Committee on the Budget
13 may revise the allocations, aggregates, and other appro-
14 priate levels in this resolution for any bill, joint resolution,
15 amendment, or conference report that provides additional
16 funding for the Affordable Housing Trust Fund beyond
17 the base levels provided by the Federal National Mortgage
18 Association (Fannie Mae) and Federal Home Loan Mort-
19 gage Corporation (Freddie Mac) by the amounts provided
20 in such measure if such measure would not increase the
21 deficit for either of the following time periods: fiscal year
22 2015 to fiscal year 2020 or fiscal year 2015 to fiscal year
23 2025.

1 **SEC. 215. DEFICIT-NEUTRAL RESERVE FUND FOR THE**
2 **HEALTH CARE WORKFORCE.**

3 The chairman of the House Committee on the Budget
4 may revise the allocations, aggregates, and other appro-
5 priate levels in this resolution for any bill, joint resolution,
6 amendment, or conference report that improves the con-
7 temporary health care workforce's ability to meet emerg-
8 ing demands, by the amounts provided in such measure
9 if such measure would not increase the deficit for either
10 of the following time periods: fiscal year 2015 to fiscal
11 year 2020 or fiscal year 2015 to fiscal year 2025.

12 **SEC. 216. DEFICIT-NEUTRAL RESERVE FUND FOR IMPROV-**
13 **ING THE AVAILABILITY OF LONG-TERM CARE**
14 **SERVICES AND SUPPORTS.**

15 The chairman of the House Committee on the Budget
16 may revise the allocations, aggregates, and other appro-
17 priate levels in this resolution for any bill, joint resolution,
18 amendment, or conference report that improves the avail-
19 ability of long-term care services and supports for senior
20 citizens and individuals with disabilities, by the amounts
21 provided in such measure if such measure would not in-
22 crease the deficit for either of the following time periods:
23 fiscal year 2016 to fiscal year 2020 or fiscal year 2016
24 to fiscal year 2025. Such improvements may include cre-
25 ation of a comprehensive long-term care insurance pro-
26 gram; pilot programs or studies to determine the best op-

1 tions for improving access to long-term care services; or
2 other improvements to Medicare, Medicaid, or other pro-
3 grams to provide increased access to long-term care.

4 **TITLE III—ESTIMATES OF** 5 **DIRECT SPENDING**

6 **SEC. 301. DIRECT SPENDING.**

7 (a) MEANS-TESTED DIRECT SPENDING.—

8 (1) For means-tested direct spending, the aver-
9 age rate of growth in the total level of outlays dur-
10 ing the 10-year period preceding fiscal year 2016 is
11 6.8 percent.

12 (2) For means-tested direct spending, the esti-
13 mated average rate of growth in the total level of
14 outlays during the 11-year period beginning with fis-
15 cal year 2015 is 5.1 percent under current law.

16 (3) The following reforms are proposed in this
17 concurrent resolution for means-tested direct spend-
18 ing: The resolution rejects cuts to the social safety
19 net that lifts millions of people out of poverty. It as-
20 sumes extension of the tax credits from the Amer-
21 ican Taxpayer Relief Act due to expire at the end
22 of 2017. These credits include an increase in
23 refundability of the child tax credit, relief for mar-
24 ried earned income tax credit filers, and a larger
25 earned income tax credit for larger families. It also

1 assumes expansion of the earned income tax credit
2 for childless workers, a group that has seen limited
3 support from safety net programs, and other im-
4 pacts of a middle class and pro-work tax reform.

5 (b) NONMEANS-TESTED DIRECT SPENDING.—

6 (1) For nonmeans-tested direct spending, the
7 average rate of growth in the total level of outlays
8 during the 10-year period preceding fiscal year 2016
9 is 5.4 percent.

10 (2) For nonmeans-tested direct spending, the
11 estimated average rate of growth in the total level of
12 outlays during the 11-year period beginning with fis-
13 cal year 2015 is 5.5 percent under current law.

14 (3) The following reforms are proposed in this
15 concurrent resolution for nonmeans-tested direct
16 spending: For Medicare, this budget rejects pro-
17 posals to end the Medicare guarantee and shift ris-
18 ing health care costs onto seniors by replacing Medi-
19 care with vouchers or premium support for the pur-
20 chase of private insurance. Such proposals will ex-
21 pose seniors and persons with disabilities on fixed
22 incomes to unacceptable financial risks, and they
23 will weaken the traditional Medicare program. In-
24 stead, this budget builds on the success of the Af-
25 fordable Care Act, which made significant strides in

1 health care cost containment and put into place a
2 framework for continuous innovation. This budget
3 supports comprehensive reforms to give physicians
4 and other care providers incentives to provide high-
5 quality, coordinated, efficient care, in a manner con-
6 sistent with the goals of fiscal sustainability. It
7 makes no changes that reduce benefits available to
8 seniors and individuals with disabilities in Medicare.
9 In other areas, the resolution assumes additional
10 funding for child care, early education, and chil-
11 dren's health; extension and expansion of the Amer-
12 ican Opportunity Tax Credit, which assists with
13 higher education expenses; and funding certain trib-
14 al support costs that have been previously annually
15 appropriated. It also would create a National Infra-
16 structure Bank, an Apprenticeship Training Fund,
17 and a Paid Leave Partnership Initiative, which
18 would help States establish paid leave programs.
19 The resolution repeals the mandatory sequester re-
20 quired under the Budget Control Act.

1 **TITLE IV—ENFORCEMENT**
2 **PROVISIONS**

3 **SEC. 401. POINT OF ORDER AGAINST ADVANCE APPROPRIA-**
4 **TIONS.**

5 (a) **IN GENERAL.**—In the House, except as provided
6 in subsection (b), any bill, joint resolution, amendment,
7 or conference report making a general appropriation or
8 continuing appropriation may not provide for advance ap-
9 propriations.

10 (b) **EXCEPTIONS.**—Advance appropriations may be
11 provided—

12 (1) for fiscal year 2017 for programs, projects,
13 activities, or accounts identified in the joint explana-
14 tory statement of managers to accompany this reso-
15 lution under the heading “Accounts Identified for
16 Advance Appropriations” in an aggregate amount
17 not to exceed \$28,852,000,000 in new budget au-
18 thority, and for 2018, accounts separately identified
19 under the same heading; and

20 (2) for all discretionary programs administered
21 by the Department of Veterans Affairs.

22 (c) **DEFINITION.**—In this section, the term “advance
23 appropriation” means any new discretionary budget au-
24 thority provided in a bill or joint resolution making gen-
25 eral appropriations or any new discretionary budget au-

1 thority provided in a bill or joint resolution making con-
2 tinuing appropriations for fiscal year 2016 that first be-
3 comes available for any fiscal year after 2016.

4 **SEC. 402. ADJUSTMENTS TO DISCRETIONARY SPENDING**

5 **LIMITS.**

6 (a) PROGRAM INTEGRITY INITIATIVES UNDER THE
7 BUDGET CONTROL ACT.—

8 (1) SOCIAL SECURITY ADMINISTRATION PRO-
9 GRAM INTEGRITY INITIATIVES.—In the House, prior
10 to consideration of any bill, joint resolution, amend-
11 ment, or conference report making appropriations
12 for fiscal year 2016 that appropriates amounts as
13 provided under section 251(b)(2)(B) of the Balanced
14 Budget and Emergency Deficit Control Act of 1985,
15 the allocation to the House Committee on Appro-
16 priations shall be increased by the amount of addi-
17 tional budget authority and outlays resulting from
18 that budget authority for fiscal year 2016.

19 (2) HEALTH CARE FRAUD AND ABUSE CONTROL
20 PROGRAM.—In the House, prior to consideration of
21 any bill, joint resolution, amendment, or conference
22 report making appropriations for fiscal year 2016
23 that appropriates amounts as provided under section
24 251(b)(2)(C) of the Balanced Budget and Emer-
25 gency Deficit Control Act of 1985, the allocation to

1 the House Committee on Appropriations shall be in-
2 creased by the amount of additional budget author-
3 ity and outlays resulting from that budget authority
4 for fiscal year 2016.

5 (b) ADDITIONAL PROGRAM INTEGRITY INITIA-
6 TIVES.—

7 (1) INTERNAL REVENUE SERVICE TAX COMPLI-
8 ANCE.—In the House, prior to consideration of any
9 bill, joint resolution, amendment, or conference re-
10 port making appropriations for fiscal year 2016 that
11 appropriates \$9,572,000,000 for the Internal Rev-
12 enue Service for enhanced enforcement to address
13 the Federal tax gap (taxes owed but not paid) and
14 provides an additional appropriation of up to
15 \$667,000,000, to the Internal Revenue Service and
16 the amount is designated for enhanced tax enforce-
17 ment to address the tax gap, the allocation to the
18 House Committee on Appropriations shall be in-
19 creased by the amount of additional budget author-
20 ity and outlays resulting from that budget authority
21 for fiscal year 2016.

22 (2) UNEMPLOYMENT INSURANCE PROGRAM IN-
23 TEGRITY ACTIVITIES.—In the House, prior to con-
24 sideration of any bill, joint resolution, amendment,
25 or conference report making appropriations for fiscal

1 year 2016 that appropriates \$151,000,000 for in-
2 person reemployment and eligibility assessments, re-
3 employment services and training referrals, and un-
4 employment insurance improper payment reviews for
5 the Department of Labor and provides an additional
6 appropriation of up to \$30,000,000, and the amount
7 is designated for in-person reemployment and eligi-
8 bility assessments, reemployment services and train-
9 ing referrals, and unemployment insurance improper
10 payment reviews for the Department of Labor, the
11 allocation to the House Committee on Appropria-
12 tions shall be increased by the amount of additional
13 budget authority and outlays resulting from that
14 budget authority for fiscal year 2016.

15 (c) PROCEDURE FOR ADJUSTMENTS.—In the House,
16 prior to consideration of any bill, joint resolution, amend-
17 ment, or conference report, the chairman of the House
18 Committee on the Budget shall make the adjustments set
19 forth in this subsection for the incremental new budget
20 authority in that measure and the outlays resulting from
21 that budget authority if that measure meets the require-
22 ments set forth in this section.

1 **SEC. 403. COSTS OF EMERGENCY NEEDS, OVERSEAS CON-**
2 **TINGENCY OPERATIONS AND DISASTER RE-**
3 **LIEF.**

4 (a) **EMERGENCY NEEDS.**—If any bill, joint resolu-
5 tion, amendment, or conference report makes appropria-
6 tions for discretionary amounts and such amounts are des-
7 ignated as necessary to meet emergency needs pursuant
8 to this subsection, then new budget authority and outlays
9 resulting from that budget authority shall not count for
10 the purposes of the Congressional Budget Act of 1974,
11 or this resolution.

12 (b) **OVERSEAS CONTINGENCY OPERATIONS.**—

13 (1) **IN GENERAL.**—If any bill, joint resolution,
14 amendment, or conference report makes appropria-
15 tions for fiscal year 2016 for Overseas Contingency
16 Operations and such amounts are so designated pur-
17 suant to this paragraph, then the Chairman of the
18 House Committee on the Budget may adjust the al-
19 location to the House Committee on Appropriations
20 by the amounts provided in such legislation for that
21 purpose up to, but not to exceed, the total amount
22 of budget authority specified in section 102(21).

23 (2) **LIMITATION.**—Adjustments made pursuant
24 to paragraph (1) shall only include funding appro-
25 priated to the Overseas Contingency Operations title
26 of an appropriations bill for war activities and re-

1 lated diplomatic and development operations, or for
2 activities related to countering urgent national secu-
3 rity threats, and shall not include funding for reg-
4 ular, base budget activities.

5 (c) DISASTER RELIEF.—In the House, if any bill,
6 joint resolution, amendment, or conference report makes
7 appropriations for discretionary amounts and such
8 amounts are designated for disaster relief pursuant to this
9 subsection, then the allocation to the Committee on Ap-
10 propriations, and as necessary, the aggregates in this reso-
11 lution, shall be adjusted by the amount of new budget au-
12 thority and outlays up to the amounts provided under sec-
13 tion 251(b)(2)(D) of the Balanced Budget and Emergency
14 Deficit Control Act of 1985, as adjusted by subsection (d).

15 (d) WILDFIRE SUPPRESSION OPERATIONS.—

16 (1) CAP ADJUSTMENT.—In the House, if any
17 bill, joint resolution, amendment, or conference re-
18 port making appropriations for wildfire suppression
19 operations for fiscal year 2016 that appropriates a
20 base amount equal to 70 percent of the average cost
21 of wildfire suppression operations over the previous
22 10 years and provides an additional appropriation of
23 up to but not to exceed \$1.5 billion for wildfire sup-
24 pression operations and such amounts are so des-
25 ignated pursuant to this paragraph, then the alloca-

1 tion to the House Committee on Appropriations may
2 be adjusted by the additional amount of budget au-
3 thority above the base amount and the outlays re-
4 sulting from that additional budget authority.

5 (2) DEFICIT-NEUTRAL ADJUSTMENT.—The
6 total allowable discretionary adjustment for disaster
7 relief pursuant to section 251(b)(2)(D) of the Bal-
8 anced Budget and Emergency Deficit Control Act of
9 1985 shall be reduced by an amount equivalent to
10 the sum of allocation increases made pursuant to
11 paragraph (1) in the previous year.

12 (e) PROCEDURE FOR ADJUSTMENTS.—In the House,
13 prior to consideration of any bill, joint resolution, amend-
14 ment, or conference report, the chairman of the House
15 Committee on the Budget shall make the adjustments set
16 forth in subsections (b), (c), and (d) for the incremental
17 new budget authority in that measure and the outlays re-
18 sulting from that budget authority if that measure meets
19 the requirements set forth in this section.

20 **SEC. 404. BUDGETARY TREATMENT OF CERTAIN DISCRE-**
21 **TIONARY ADMINISTRATIVE EXPENSES.**

22 (a) IN GENERAL.—In the House, notwithstanding
23 section 302(a)(1) of the Congressional Budget Act of
24 1974, section 13301 of the Budget Enforcement Act of
25 1990, and section 4001 of the Omnibus Budget Reconcili-

1 ation Act of 1989, the joint explanatory statement accom-
2 panying the conference report on any concurrent resolu-
3 tion on the budget shall include in its allocation under sec-
4 tion 302(a) of the Congressional Budget Act of 1974 to
5 the House Committee on Appropriations amounts for the
6 discretionary administrative expenses of the Social Secu-
7 rity Administration and of the Postal Service.

8 (b) SPECIAL RULE.—For purposes of applying sec-
9 tion 302(f) of the Congressional Budget Act of 1974, esti-
10 mates of the level of total new budget authority and total
11 outlays provided by a measure shall include any off-budget
12 discretionary amounts.

13 **SEC. 405. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
14 **CATIONS AND AGGREGATES.**

15 (a) APPLICATION.—In the House, any adjustments of
16 allocations and aggregates made pursuant to this resolu-
17 tion shall—

18 (1) apply while that measure is under consider-
19 ation;

20 (2) take effect upon the enactment of that
21 measure; and

22 (3) be published in the Congressional Record as
23 soon as practicable.

24 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
25 GREGATES.—Revised allocations and aggregates resulting

1 from these adjustments shall be considered for the pur-
2 poses of the Congressional Budget Act of 1974 as alloca-
3 tions and aggregates included in this resolution.

4 (c) ADJUSTMENTS.—The chairman of the House
5 Committee on the Budget may adjust the aggregates, allo-
6 cations, and other levels in this resolution for legislation
7 which has received final congressional approval in the
8 same form by the House of Representatives and the Sen-
9 ate, but has yet to be presented to or signed by the Presi-
10 dent at the time of final consideration of this resolution.

11 **SEC. 406. REINSTATEMENT OF PAY-AS-YOU-GO.**

12 In the House, and pursuant to section 301(b)(8) of
13 the Congressional Budget Act of 1974, for the remainder
14 of the 114th Congress, the following shall apply in lieu
15 of “CUTGO” rules and principles:

16 (1)(A) Except as provided in paragraphs (2)
17 and (3), it shall not be in order to consider any bill,
18 joint resolution, amendment, or conference report if
19 the provisions of such measure affecting direct
20 spending and revenues have the net effect of increas-
21 ing the on-budget deficit or reducing the on-budget
22 surplus for the period comprising either—

23 (i) the current year, the budget year,
24 and the four years following that budget
25 year; or

1 (ii) the current year, the budget year,
2 and the nine years following that budget
3 year.

4 (B) The effect of such measure on the def-
5 icit or surplus shall be determined on the basis
6 of estimates made by the Committee on the
7 Budget.

8 (C) For the purpose of this section, the
9 terms “budget year”, “current year”, and “di-
10 rect spending” have the meanings specified in
11 section 250 of the Balanced Budget and Emer-
12 gency Deficit Control Act of 1985, except that
13 the term “direct spending” shall also include
14 provisions in appropriation Acts that make out-
15 year modifications to substantive law as de-
16 scribed in section 3(4) (C) of the Statutory
17 Pay-As-You-Go Act of 2010.

18 (2) If a bill, joint resolution, or amendment is
19 considered pursuant to a special order of the House
20 directing the Clerk to add as a new matter at the
21 end of such measure the provisions of a separate
22 measure as passed by the House, the provisions of
23 such separate measure as passed by the House shall
24 be included in the evaluation under paragraph (1) of
25 the bill, joint resolution, or amendment.

1 (3)(A) Except as provided in subparagraph (B),
2 the evaluation under paragraph (1) shall exclude a
3 provision expressly designated as an emergency for
4 purposes of pay-as-you-go principles in the case of a
5 point of order under this clause against consider-
6 ation of—

- 7 (i) a bill or joint resolution;
8 (ii) an amendment made in order as
9 original text by a special order of business;
10 (iii) a conference report; or
11 (iv) an amendment between the
12 Houses.

13 (B) In the case of an amendment (other
14 than one specified in subparagraph (A)) to a
15 bill or joint resolution, the evaluation under
16 paragraph (1) shall give no cognizance to any
17 designation of emergency.

18 (C) If a bill, a joint resolution, an amend-
19 ment made in order as original text by a special
20 order of business, a conference report, or an
21 amendment between the Houses includes a pro-
22 vision expressly designated as an emergency for
23 purposes of pay-as-you-go principles, the Chair
24 shall put the question of consideration with re-
25 spect thereto.

1 **SEC. 407. EXERCISE OF RULEMAKING POWERS.**

2 The House adopts the provisions of this title—

3 (1) as an exercise of the rulemaking power of
4 the House of Representatives and as such they shall
5 be considered as part of the rules of the House, and
6 these rules shall supersede other rules only to the
7 extent that they are inconsistent with other such
8 rules; and

9 (2) with full recognition of the constitutional
10 right of the House of Representatives to change
11 those rules at any time, in the same manner, and to
12 the same extent as in the case of any other rule of
13 the House of Representatives.

14 **TITLE V—POLICY STATEMENTS**

15 **SEC. 501. POLICY OF THE HOUSE ON JOB CREATION.**

16 (a) FINDINGS.—The House finds that—

17 (1) the economy entered a deep recession in De-
18 cember 2007 that was worsened by a financial crisis
19 in 2008—by January 2009, the private sector was
20 shedding nearly 800,000 jobs per month;

21 (2) actions by the President, Congress, and the
22 Federal Reserve helped stem the crisis, and job cre-
23 ation resumed in 2010, with the economy creating
24 12 million private jobs over the past 60 consecutive
25 months;

1 (3) United States manufacturing has shared in
2 this recovery with manufacturing employment having
3 grown over the last five years, the first such ex-
4 tended period of growth since the 1990s;

5 (4) despite the job gains already made, job
6 growth needs to accelerate and continue for an ex-
7 tended period for the economy to fully recover from
8 the recession;

9 (5) millions of Americans remain unemployed
10 or underemployed, in danger of seeing a middle-class
11 lifestyle slip away or remain out of reach, and this
12 issue is especially acute in the African-American and
13 Latino communities, making it imperative that we
14 push for extended job creation which is broadly-
15 shared; and

16 (6) further job creation is vital to ensure that
17 the economy continues to recover and that the bene-
18 fits of the recovery are more broadly shared.

19 (b) POLICY.—

20 (1) IN GENERAL.—It is the policy of this reso-
21 lution that Congress should make it a priority to
22 enact legislation to help create jobs in the United
23 States, remove incentives to out-source jobs overseas
24 and instead support incentives that bring jobs back
25 to the United States.

1 (2) JOBS.—This resolution—

2 (A) supports funding for President
3 Obama’s six-year, \$478 billion surface transpor-
4 tation reauthorization proposal;

5 (B) supports efforts for additional job cre-
6 ation measures, including further infrastructure
7 improvements, such as a National Infrastruc-
8 ture Bank that can be used for a wide range of
9 infrastructure investments, including invest-
10 ments in expanding clean energy production
11 and energy efficiency, and support for bio-
12 medical and other research that both creates
13 jobs and advances scientific knowledge and
14 health, or other spending or revenue proposals;

15 (C) protects jobs in the United States by
16 eliminating unjustified corporate tax breaks
17 that encourage firms to ship jobs and capital
18 overseas and shelter their profits in foreign tax
19 havens, including provisions that permit U.S.
20 companies to “invert” and pretend to move
21 overseas purely to reduce taxes—revenues
22 raised by the elimination or reduction of such
23 tax breaks can then be invested in infrastruc-
24 ture improvements and other job creation ef-
25 forts; and

1 (D) supports a “Make it in America”
2 agenda that seeks to expand on the recent re-
3 covery in manufacturing jobs and help encour-
4 age a resurgence of manufacturing in the
5 United States through job creation measures,
6 including the development of new domestic
7 manufacturing institutes to conduct research
8 into innovative products and materials, the es-
9 tablishment of a new investment fund of up to
10 \$10 billion to help American-made advanced
11 manufacturing technologies reach commercial
12 scale production, and passage of other legisla-
13 tion to support manufacturing in the United
14 States.

15 **SEC. 502. POLICY OF THE HOUSE ON SURFACE TRANSPOR-**
16 **TATION.**

17 (a) FINDINGS.—The House finds the following:

18 (1) Supporting the President’s six-year, \$478
19 billion surface transportation reauthorization invest-
20 ment will sharpen America’s global competitive edge
21 in the 21st century by allowing infrastructure expan-
22 sion and modernization.

23 (2) Many of our roads, bridges, and transit sys-
24 tems are in disrepair, and fail to move as many
25 goods and people as the economy demands. The

1 American Society of Engineers gives the United
2 States infrastructure an overall grade of D+.

3 (3) Deep cuts to our transportation funding
4 over the next 10 years will hurt families and busi-
5 nesses at a time when we have major infrastructure
6 needs and workers ready to do the job.

7 (4) Increasing transportation investments im-
8 proves our quality of life by building new ladders of
9 opportunity—improving our competitive edge, facili-
10 tating American exports, creating new jobs and in-
11 creasing access to existing ones, and fostering eco-
12 nomic growth, while also providing critical safety im-
13 provements and reduced commute times.

14 (5) The highway trust fund provides critical
15 funding for repairing, expanding, and modernizing
16 roads, bridges, and transit systems, and according to
17 recent CBO projections, it is expected to become in-
18 solvent this summer. This could force a halt to con-
19 struction projects, which would put hundreds of
20 thousands of jobs at risk.

21 (a) POLICY.—It is the policy of the House to provide
22 funding in support of the President’s proposed six-year,
23 \$478 billion surface transportation reauthorization that
24 prevents the imminent insolvency of the highway trust
25 fund and increases investment in our highway and transit

1 programs. Such an investment sharpens our competitive
2 edge, increases access to jobs, reduces commute times,
3 makes our highways and transit systems safer, facilitates
4 American exports, creates jobs, and fosters economic
5 growth.

6 **SEC. 503. POLICY OF THE HOUSE ON TAX REFORM THAT**
7 **WORKS FOR HARDWORKING FAMILIES.**

8 (a) FINDINGS.—The House finds the following:

9 (1) Americans today are working harder than
10 ever, but their paychecks are flat.

11 (2) American families lost economic ground
12 during the 2000s and the Great Recession. U.S.
13 Census data shows that median household income
14 fell 8.6 percent in real terms between 2000 and
15 2013, and is still no higher than it was in 1989.

16 (3) Studies by the Organisation for Economic
17 Co-operation and Development (OECD), the Inter-
18 national Monetary Fund (IMF), and Standard and
19 Poor's, among others, have concluded that increased
20 income inequality is a threat to economic growth.

21 (4) American workers are getting a smaller
22 share of the growing economic pie. For the period
23 1948-1973, labor productivity increased 97 percent,
24 and real hourly compensation for workers increased
25 at a similar rate: 91 percent. But from 1973-2013,

1 productivity rose by 146 percent and workers' com-
2 pensation rose by only 18 percent.

3 (5) Since the 1970s, economic gains have gone
4 overwhelmingly to the highest-income Americans,
5 while the middle class and most other hard working
6 Americans have been left behind. According to the
7 Congressional Budget Office, between 1979 and
8 2011, after-tax incomes rose five times as fast for
9 the top one percent of households, whose annual in-
10 comes average more than \$1 million, than they did
11 for the middle 60 percent of Americans.

12 (6) The tax code treats income from wealth
13 more favorably than income from work by giving
14 preferential tax rates on unearned income, and con-
15 tains numerous, wasteful tax breaks for special in-
16 terests.

17 (7) The top one percent of households receives
18 a disproportionate share—17 percent—of the benefit
19 of major tax expenditures, according to the Congres-
20 sional Budget Office. These preferences have exacer-
21 bated income and wealth inequality.

22 (8) Past Republican tax plans have made reduc-
23 ing taxes for the wealthiest Americans the top pri-
24 ority. Republicans also would repeal Affordable Care
25 Act tax credits which help millions of families buy

1 affordable health insurance, abandon important ex-
2 pansion to the Earned Income Tax Credit and
3 Child Tax Credit, and cut higher education benefits
4 by allowing the American Opportunity Tax Credit to
5 expire. The result has been legislation that increased
6 deficits while giving a disproportionate share of any
7 tax cuts to the wealthy. Such a tax increase would—

8 (A) make it even harder for working fami-
9 lies to make ends meet;

10 (B) cost the economy millions of jobs over
11 the coming years by reducing consumer spend-
12 ing, which will greatly weaken economic growth;
13 and

14 (C) further widen the income gap between
15 the wealthiest households and the middle class
16 by making the tax code more regressive.

17 (b) POLICY.—It is the policy of this resolution to re-
18 form the tax code to work for hard working Americans,
19 to cut special interest tax breaks for the top one percent,
20 and to close unproductive special interest corporate tax
21 breaks and loopholes, without increasing the tax burden
22 on middle-class taxpayers.

1 **SEC. 504. POLICY OF THE HOUSE ON BUILDING LADDERS**
2 **OF OPPORTUNITY TO HELP HARDWORKING**
3 **FAMILIES JOIN THE MIDDLE CLASS.**

4 (a) FINDINGS.—The House finds the following:

5 (1) Even as the economy grows, wage stagna-
6 tion and income inequality persist, requiring addi-
7 tional ladders of opportunity to help hard-working
8 families join the middle class.

9 (2) Young adults with a college degree are
10 much more likely to be employed than those with
11 just a high school diploma. In 2013, the unemploy-
12 ment rate for young college graduates was 7 percent
13 versus 17 percent for those with only a high school
14 degree, but the difference was even bigger during
15 the economic downturn.

16 (3) More than 8 million low-income students
17 each year rely on Federal Pell grants to help pay for
18 college. Pell grants are well-targeted; more than 73
19 percent of Pell grant recipients have family incomes
20 of less than \$30,000 per year. More than 10 million
21 college students also rely on the American Oppor-
22 tunity Tax Credit to help defray the cost of college,
23 but that tax credit expires at the end of 2017.

24 (4) As college costs have continued to rise, total
25 student loan debt has quadrupled over the past ten
26 years to more than \$1.3 trillion. More than 80 per-

1 cent of that debt is from Federal student loans. In
2 2013, more than two thirds of those graduating
3 from college had student loan debt, and the average
4 debt had grown to \$28,400.

5 (5) The Earned Income Tax Credit (EITC) and
6 the Child Tax Credit (CTC) encourage work and are
7 some of our most effective anti-poverty programs,
8 and they have generally enjoyed strong, bipartisan
9 support from Members of Congress and Presidents
10 of each party.

11 (6) Enhancements to the EITC and CTC en-
12 acted in 2009 lifted 1.6 million people out of pov-
13 erty, including nearly one million children. Many
14 military families are among the beneficiaries of these
15 vital policies.

16 (7) Wage inequality still exists in this country.
17 Women make only 78 cents for every dollar earned
18 by men, and the pay gap for African American
19 women and Latinas is even larger.

20 (8) More than 40 million private sector workers
21 in this country – including more than 13 million
22 working women – are not able to take a paid sick
23 day when they are ill. Millions more lack paid sick
24 time to care for a sick child.

1 (9) Nearly one-quarter of adults in the United
2 States report that they have lost a job or have been
3 threatened with job loss for taking time off due to
4 illness or to care for a sick child or relative, and 87
5 percent of the United States workforce does not
6 have paid family leave through their employer.

7 (10) The real value of the Federal minimum
8 wage today is at historically low levels, and has not
9 been increased since 2009.

10 (11) Increasing the minimum wage would give
11 a raise to millions of workers, lift many Americans
12 out of poverty, and put more money in the pockets
13 of individuals who are likely to spend additional in-
14 come. This would help expand the economy and cre-
15 ate jobs.

16 (12) A higher minimum wage will reduce Gov-
17 ernment spending on Medicaid, public housing, nu-
18 trition assistance and other income-support pro-
19 grams that provide assistance to minimum wage
20 workers. A higher minimum wage will also benefit
21 businesses by increasing productivity, reducing ab-
22 senteeism, and reducing turnover.

23 (b) POLICY.—It is the policy of this resolution to ac-
24 complish the following:

1 (1) That the House should broaden access to
2 college, including through new initiatives to make
3 college more affordable, increase college completion
4 rates, and lower student debt. This includes, but is
5 not limited to, helping millions of families afford the
6 cost of college by: permanently extending and im-
7 proving the American Opportunity Tax Credit;
8 maintaining Pell grants as the primary source of
9 Federal grant aid; and accommodating legislation to
10 help borrowers lower and manage their student loan
11 debt through refinancing and expanded repayment
12 options.

13 (2) That the House should preserve key work
14 and family supports by permanently extending en-
15 hanced refundability of the Child Tax Credit, perma-
16 nently extending the increased Earned Income Tax
17 Credit benefits for married couples and families with
18 3 or more children, and expanding the Earned In-
19 come Tax Credit for childless workers and non-cus-
20 todial parents.

21 (3) That the House should make a positive dif-
22 ference in the lives of women, enacting measures to
23 address economic equality and support work and
24 family balance through earned paid sick leave, and
25 earned paid and expanded family and medical leave.

1 The resolution provides funding to help States estab-
2 lish paid leave programs.

3 (4) That women receive equal pay for equal
4 work.

5 (5) That the House should pass an increase in
6 the minimum wage. A higher minimum wage will
7 benefit both workers and the economy as a whole.

8 **SEC. 505. POLICY OF THE HOUSE ON WOMEN'S ECONOMIC**
9 **EMPOWERMENT, AND HEALTH AND SAFETY**
10 **IMPROVEMENT.**

11 (a) FINDINGS.—The House finds the following:

12 (1) Wage inequality still exists in this country.
13 Women make only 78 cents for every dollar earned
14 by men, and the pay gap for African American
15 women and Latinas is even larger.

16 (2) Nearly two-thirds of minimum wage work-
17 ers are women, and the minimum wage has not kept
18 up with inflation over the last 45 years.

19 (3) More than 40 million private sector workers
20 in this country—including more than 13 million
21 working women—are not able to take a paid sick
22 day when they are ill. Millions more lack paid sick
23 time to care for a sick child.

24 (4) Nearly one-quarter of adults in the U.S. re-
25 port that they have lost a job or have been threat-

1 ened with job loss for taking time off due to illness
2 or to care for a sick child or relative.

3 (5) Fully 87 percent of the U.S. workforce does
4 not have paid family leave through their employers,
5 and more than 60 percent of the workforce does not
6 have paid personal medical leave through an em-
7 ployer-provided temporary disability program, which
8 some new mothers use.

9 (b) POLICY.—It is the policy of the House that Con-
10 gress should make a positive difference in the lives of
11 women, enacting measures to address economic equality
12 and women’s health and safety. Those measures include
13 the following:

14 (1) To address economic fairness, Congress
15 should enact the Paycheck Fairness Act, increase
16 the minimum wage, support women entrepreneurs
17 and small businesses, and support work and family
18 balance through earned paid sick leave, and earned
19 paid and expanded Family and Medical leave.

20 (2) To address health and safety concerns, Con-
21 gress should increase funding for the prevention and
22 treatment of women’s health issues such as breast
23 cancer and heart disease, support access to family
24 planning, and enact measures to prevent and protect
25 women from domestic violence.

1 **SEC. 506. POLICY OF THE HOUSE ON THE DEPARTMENT OF**
2 **VETERANS AFFAIRS.**

3 (a) FINDINGS.—The House finds the following:

4 (1) Over the years, the Department of Veterans
5 Affairs (VA) has faced funding shortfalls and was
6 unprepared to meet the demands of a new genera-
7 tion of returning veterans.

8 (2) Access to quality health care and veterans'
9 benefits has been an ongoing challenge for the VA,
10 highlighted most recently in the ongoing claims
11 backlog and veterans waiting months for health care
12 appointments.

13 (3) Providing health care where veterans live
14 and ensuring a sufficient number of health care pro-
15 fessionals, especially in the area of mental health
16 treatment, have also been challenges.

17 (4) The Government shutdown in the fall of
18 2013 led to furloughs at the VA that slowed the
19 processing of benefit claims.

20 (5) The President's budget includes an 8 per-
21 cent increase over current year funding, which pro-
22 vides the resources to improve the timely delivery
23 and the quality of health care services, and to ad-
24 dress other urgent issues, such as ending veterans'
25 homelessness.

1 (6) The VA currently has advance appropria-
2 tions for 85 percent of its discretionary budget. The
3 residual 15 percent, which includes funding for the
4 day-to-day operations at the Veterans Benefits Ad-
5 ministration, remains vulnerable to a Government
6 shutdown.

7 (7) Congress provided the authority to expand
8 advance appropriations for VA's three largest man-
9 datory programs in the FY 2015 Omnibus; Consoli-
10 dated and Further Continuing Appropriations Act
11 (Public Law 113–235).

12 (b) POLICY.—It is the policy of the House that—

13 (1) the President's requested level for veterans'
14 discretionary programs be fully supported so that
15 the VA has the resources it needs to ensure veterans
16 get the benefits they earned in a timely fashion;

17 (2) advance appropriations be expanded to
18 cover all of VA's discretionary budget to prevent
19 delays in veterans' benefits and services during a
20 Government shutdown;

21 (3) the VA submit along with its annual budget
22 a “Future-Years Veterans Program” that projects
23 its needs over five years to help facilitate the appro-
24 priations and oversight processes; and

1 (4) sufficient resources are provided for the
2 VA's Office of the Inspector General to guarantee
3 veterans are properly served and that resources are
4 spent efficiently.

5 **SEC. 507. POLICY OF THE HOUSE ON THE FEDERAL WORK-**
6 **FORCE.**

7 (a) FINDINGS.—The House finds the following:

8 (1) The Federal workforce provides vital serv-
9 ices to our nation on a daily basis. It includes those
10 who patrol and secure our borders, take care of our
11 veterans, help run our airports, counter cyber-at-
12 tacks, find cures to deadly diseases, and keep our
13 food supply safe.

14 (2) Last year alone, Federal employees ad-
15 dressed a wide range of national priorities, from re-
16 sponding to the Ebola outbreak to helping reduce
17 veterans' homelessness to helping millions obtain af-
18 fordable health care.

19 (3) Veterans make up 30 percent of the Federal
20 workforce.

21 (4) Many Federal workers are paid at a rate
22 that is far below their private sector counterparts.

23 (5) The Federal workforce is older than in past
24 decades and older than the private sector workforce.
25 It is estimated that twenty-five percent of the Fed-

1 eral workforce intends to retire over the next five
2 years.

3 (6) Over the last five years, the Federal work-
4 force has contributed more than \$150 billion toward
5 reducing the country's deficits in the form of pay
6 freezes, pay raises insufficient to keep pace with in-
7 flation, and increased retirement contributions.

8 (7) The Federal workforce endured furloughs
9 from sequestration and the 16-day Government
10 shutdown.

11 (8) Since 1975, the security and non-security
12 parts of the Federal workforce have declined 33 and
13 38 percent, respectively, relative to the population.

14 (9) Nearly all of the increase in the Federal ci-
15 vilian workforce from 2001 and 2014 is due to in-
16 creases at security-related agencies, including the
17 Department of Defense, Department of Homeland
18 Security, Department of Veterans Affairs, and the
19 Department of Justice.

20 (10) Proposals to reduce the size of the work-
21 force at non-security agencies by 10 percent have ex-
22 cluded an assessment of their impact on Government
23 services.

24 (b) POLICY.—It is the policy of the House that Fed-
25 eral employees should not be targeted to achieve further

1 reductions in the deficit as they have already contributed
2 more than their fair share, that Federal workers should
3 be compensated with pay and benefits at a level that en-
4 ables the Government to attract high quality people—
5 which is especially important during this period when
6 more workers will be retiring—and that no proposal to
7 reduce the size of the workforce should be considered with-
8 out an assessment of its impact on Government services.

9 **SEC. 508. POLICY OF THE HOUSE ON A NATIONAL STRAT-**
10 **EGY TO ERADICATE POVERTY AND INCREASE**
11 **OPPORTUNITY.**

12 (a) FINDINGS.—The House finds the following:

13 (1) Access to opportunity should be the right of
14 every American.

15 (2) Poverty has declined by more than one-third
16 since 1967. Federal programs and tax policies that
17 strengthen economic security and increase oppor-
18 tunity have played an important role in this decline.
19 Continued Federal support is essential to build on
20 these gains.

21 (3) Social Security has played a major role in
22 reducing poverty. Without it, the poverty rate in
23 2013 would have been 8.6 percentage points higher.
24 Its positive impact on older Americans is even

1 starker, lowering the poverty rate among this group
2 by nearly 40 percentage points.

3 (4) The Supplemental Nutrition Assistance
4 Program alone lifts nearly 5 million people out of
5 poverty, including over 2 million children. School
6 breakfast and lunch programs help keep children
7 ready to learn, allowing them to reach their full po-
8 tential.

9 (5) Medicaid improves health, access to health
10 care, and financial security. Medicaid coverage low-
11 ers infant, child, and adult mortality rates. Medicaid
12 coverage virtually eliminates catastrophic out-of-
13 pocket medical expenditures, providing much needed
14 financial security and peace of mind.

15 (6) The Earned Income Tax Credit (EITC) and
16 Child Tax Credit (CTC) together lift over 9 million
17 people, including 5 million children, out of poverty.
18 President Ronald Reagan proposed the major EITC
19 expansion in the 1986 Tax Reform Act, which he re-
20 ferred to as “the best antipoverty, the best pro-fam-
21 ily, the best job creation measure to come out of
22 Congress”. Studies indicate that children in families
23 that receive the type of income supports EITC and
24 CTC offer do better at school and have higher in-
25 comes as adults.

1 (7) Antipoverty programs have increasingly
2 been focused on encouraging and rewarding work for
3 those who are able. The programs can empower
4 their beneficiaries to rise to the middle class through
5 job training, educational assistance, adequate nutri-
6 tion, housing and health care.

7 (8) Despite our progress, there is still work to
8 be done. Nearly 50 million Americans still live below
9 the poverty line. Parental income still has a major
10 impact on children's income after they become
11 adults.

12 (9) There remain significant disparities across
13 racial and ethnic lines. At the end of 2013, the un-
14 employment rate for whites was 6.0 percent but was
15 8.4 percent for Hispanics and 11.8 percent for Afri-
16 can Americans. The poverty rate among African
17 Americans and Hispanics is nearly double that for
18 whites. Disparities in wealth are even starker, with
19 white households having nearly 13 times the median
20 wealth of African American households and 11 times
21 the median wealth of Hispanic households.

22 (10) The minimum wage has not changed since
23 2007 and is worth less today than it was in real
24 terms at the beginning of 1950. Raising the min-
25 imum could lift millions out of poverty.

1 (11) Some areas of the country have been left
2 behind. They face persistent high levels of poverty
3 and joblessness. Residents of these areas often lack
4 access to quality schools, affordable health care, and
5 adequate job opportunities.

6 (b) POLICY.—It is the sense of the House to support
7 a goal of developing a national strategy to eliminate pov-
8 erty, with the initial goal of cutting poverty in half in ten
9 years, and to extend equitable access to economic oppor-
10 tunity to all Americans. The strategy must include a
11 multi-pronged approach that would:

12 (1) Ensure a livable wage for workers, including
13 raising the minimum wage so that a full time worker
14 earns enough to be above the poverty line.

15 (2) Provide education and job training to make
16 sure workers have the skills to succeed.

17 (3) Provide supports for struggling families in
18 difficult economic times and while developing skills.

19 (4) Remove barriers and obstacles that prevent
20 individuals from taking advantage of economic and
21 educational opportunities.

22 (5) Provide supports for the most vulnerable
23 who are not able to work: seniors, the severely dis-
24 abled, and children.

1 As the strategy is developed and implemented, Congress
2 must work to protect low-income and middle-class Ameri-
3 cans from the negative impacts of budget cuts on the crit-
4 ical domestic programs that help millions of struggling
5 American families. The strategy should maximize the im-
6 pact of antipoverty programs across Federal, state, and
7 local governments. Improving the effective coordination
8 and oversight across agencies and implementing a true
9 unity of programs under a “whole of government” ap-
10 proach to shared goals and client-based outcomes will help
11 to streamline access, improve service delivery, and
12 strengthen and extend the reach of every Federal dollar
13 to fight poverty. The plan should consider additional tar-
14 geting of spending toward persistent poverty areas to revi-
15 talize these areas of pervasive historical poverty, unem-
16 ployment, and general distress. For example, the idea of
17 targeting ten percent of certain Federal funding to areas
18 where twenty percent or more of the population has been
19 living below the poverty line for at least thirty years should
20 be explored.

21 **SEC. 509. POLICY OF THE HOUSE ON REJECTING THE SE-**
22 **QUESTER.**

23 (b) FINDINGS.—The House finds the following:

24 (1) Reductions to discretionary programs neces-
25 sitated by the Budget Control Act of 2011 caps will

1 harm national security and important domestic in-
2 vestments.

3 (2) The caps took effect when Congress could
4 not reach agreement on the deficit reduction goal es-
5 tablished in that Act. They were never intended to
6 be implemented. Rather they were designed to be a
7 sword of Damocles, so austere and infeasible that
8 they would motivate compromise on spending reduc-
9 tions and revenue increases.

10 (3) An important feature of the Act was its
11 equal treatment for the defense and non-defense por-
12 tions of the budget, which was to serve as an incen-
13 tive to reach agreement for Members with varying
14 priorities.

15 (4) The Act provided special procedures for cer-
16 tain program integrity efforts to encourage full
17 funding. These efforts pay for themselves by making
18 sure benefits go only to those who are eligible and
19 taxes are paid as required by law. These procedures
20 should be expanded where there is well documented
21 evidence of effective efforts.

22 (4) Providing relief from unrealistically low
23 spending caps by circumventing existing law is nei-
24 ther responsible nor transparent. Emergency and
25 overseas contingency operations adjustments, which

1 are not controlled by the caps, should not be used
2 to fund base spending.

3 (5) The Bipartisan Budget Act of 2013 took an
4 important first step in correcting the overly restric-
5 tive caps, providing relief in 2014 and 2015 in a fis-
6 cally responsible way. This budget continues that ef-
7 fort.

8 (a) POLICY.—It is the policy of the House that—

9 (1) the Budget Control Act should be amended
10 to increase its overly austere spending limits to the
11 levels included in this resolution;

12 (2) increases in both defense and non-defense
13 will make room for a range of domestic and security
14 investments that will accelerate growth and expand
15 opportunity; and

16 (3) additional special procedures should be es-
17 tablished to improve tax code enforcement and to re-
18 duce improper payments in the unemployment insur-
19 ance program as permitted in this resolution.

20 **SEC. 510. POLICY OF THE HOUSE ON SOCIAL SECURITY.**

21 (a) FINDINGS.—The House finds the following:

22 (1) More than 59 million Americans currently
23 receive earned Social Security benefits and, for most,
24 Social Security's modest benefits provide the major-
25 ity of their income.

1 (2) Social Security benefits are becoming more
2 critical to providing retirement income as fewer and
3 fewer workers have access to traditional defined ben-
4 efit retirement plans and many workers are unable
5 to save adequate resources in retirement savings ac-
6 counts.

7 (3) More than half of disabled workers receiving
8 Social Security insurance payments would have fall-
9 en into poverty if they had not earned Social Secu-
10 rity to protect them when they became severely dis-
11 abled or terminally ill.

12 (4) The Social Security trust funds have a com-
13 bined balance of \$2.8 trillion, built by contributions
14 from American workers, enough to pay 100 percent
15 of earned benefits until 2033.

16 (5) Social Security's Disability Insurance (DI)
17 and Old Age and Survivors Insurance (OASI) sys-
18 tems are intertwined both in their benefit structure
19 and in their revenues—DI recipients who reach re-
20 tirement age receive OASI benefits and beneficiaries
21 in each category have helped finance the other cat-
22 egory even if they will never receive those benefits.

23 (6) In the short-term, the projected shortfall in
24 the DI trust fund should be addressed through

1 changes that permit Social Security to use its exist-
2 ing overall resources to fund DI benefits.

3 (a) POLICY.—This resolution assumes action by the
4 House of Representatives to enact legislation that uses So-
5 cial Security’s existing reserves to prevent cuts in Social
6 Security’s earned benefits, and makes no changes to Social
7 Security that involve reductions in earned Social Security
8 benefits.

9 **SEC. 511. POLICY OF THE HOUSE ON PROTECTING THE**
10 **MEDICARE GUARANTEE FOR SENIORS.**

11 (a) FINDINGS.—The House finds that—

12 (1) senior citizens and persons with disabilities
13 highly value the Medicare program and rely on
14 Medicare to guarantee their health and financial se-
15 curity;

16 (2) in 2015, 55,300,000 people will rely on
17 Medicare for coverage of hospital stays, physician
18 visits, prescription drugs, and other necessary med-
19 ical goods and services;

20 (3) the Medicare program has lower administra-
21 tive costs than private insurance, and Medicare pro-
22 gram costs per enrollee have grown at a slower rate
23 than private insurance for a given level of benefits;

24 (4) people with Medicare already have the abil-
25 ity to choose a private insurance plan within Medi-

1 care through the Medicare Advantage option, yet
2 more than 70 percent of Medicare beneficiaries
3 chose the traditional fee-for-service program instead
4 of a private plan in 2014;

5 (5) rising health care costs are not unique to
6 Medicare or other Federal health programs, they are
7 endemic to the entire health care system;

8 (6) converting Medicare into a voucher for the
9 purchase of health insurance will merely force sen-
10 iors and individuals with disabilities to pay much
11 higher premiums if they want to use their voucher
12 to purchase traditional Medicare coverage;

13 (7) a voucher system in which the voucher pay-
14 ment fails to keep pace with growth in health costs
15 would expose seniors and persons with disabilities on
16 fixed incomes to unacceptable financial risks;

17 (8) shifting more health care costs onto Medi-
18 care beneficiaries would not reduce overall health
19 care costs, instead it would mean beneficiaries would
20 face higher premiums, eroding coverage, or both;
21 and

22 (9) versions of voucher policies that do not im-
23 mediately end the traditional Medicare program will
24 merely set it up for a death spiral as private plans
25 siphon off healthier and less expensive beneficiaries,

1 leaving the sickest beneficiaries in a program that
2 will wither away.

3 (b) POLICY.—It is the policy of the House that the
4 Medicare guarantee for seniors and persons with disabil-
5 ities should be preserved and strengthened, and that any
6 legislation to end the Medicare guarantee, financially pe-
7 nalize people for choosing traditional Medicare, or shift
8 rising health care costs onto seniors by replacing Medicare
9 with vouchers or premium support for the purchase of
10 health insurance, should be rejected.

11 **SEC. 512. POLICY OF THE HOUSE ON AFFORDABLE HEALTH**
12 **CARE COVERAGE FOR WORKING FAMILIES.**

13 (a) FINDINGS.—The House finds that—

14 (1) making health care coverage affordable and
15 accessible for all American families will improve
16 families' health and economic security, which will
17 make the economy stronger;

18 (2) 16,400,000 uninsured individuals have
19 gained health coverage so far as a result of the Af-
20 fordable Care Act, and the uninsured rate for work-
21 ing-age adults has dropped from 20.3 percent to
22 13.2 percent since October 2013, when the ACA
23 marketplaces opened for business;

1 (3) the Affordable Care Act will expand afford-
2 able coverage for up to 25,000,000 people by the
3 end of the decade who would otherwise be uninsured;

4 (4) the Affordable Care Act ensures the right to
5 equal treatment for people who have preexisting
6 health conditions and for women;

7 (5) the Affordable Care Act ensures that health
8 insurance coverage will always include basic nec-
9 essary services such as prescription drugs, mental
10 health care, and maternity care and that insurance
11 companies cannot impose lifetime or annual limits
12 on these benefits;

13 (6) the Affordable Care Act increases trans-
14 parency in health care, helping to reduce health care
15 cost growth by requiring transparency around hos-
16 pital charges, insurer cost-sharing, and kick-back
17 payments from pharmaceutical companies to physi-
18 cians;

19 (7) the Affordable Care Act reforms Federal
20 health entitlements by using nearly every health
21 cost-containment provision experts recommend, in-
22 cluding new incentives to reward quality and coordi-
23 nation of care rather than simply quantity of serv-
24 ices provided, new tools to crack down on fraud, and
25 the elimination of excessive taxpayer subsidies to

1 private insurance plans, and since 2011, national
2 health expenditures have grown at the slowest rate
3 on record;

4 (8) health care spending per capita in the
5 United States grew in 2011, 2012, and 2013 at the
6 lowest rates on record, and the Congressional Budg-
7 et Office now projects that the Affordable Care Act's
8 coverage provisions will cost a full 33 percent less in
9 2019 than the agency originally estimated when the
10 Act became law in 2010; and

11 (7) the Affordable Care Act will reduce the
12 Federal deficit by more than \$1,000,000,000,000
13 over the next 20 years.

14 (b) POLICY.—It is the policy of the House that the
15 law of the land should support making affordable health
16 care coverage available to every American family, and
17 therefore the Affordable Care Act should not be repealed.

18 **SEC. 513. POLICY OF THE HOUSE ON MEDICAID.**

19 (a) FINDINGS.—The House finds that—

20 (1) Medicaid is a central component of the Na-
21 tion's health care safety net, and will provide health
22 coverage to 69,000,000 Americans in 2015, includ-
23 ing 1 in 3 children;

24 (2) Medicaid improves health outcomes, access
25 to health services, and financial security;

1 (3) seniors, people with disabilities, and chil-
2 dren account for about three-fourths of Medicaid
3 program spending and would be at risk of losing ac-
4 cess to health care under any policy to sever the link
5 between Medicaid funding and the actual costs of
6 providing services to the currently eligible Medicaid
7 population;

8 (4) Medicaid is the primary payer for long-term
9 care in the United States, providing financial assist-
10 ance to seniors and people with disabilities facing
11 significant out-of-pocket costs for in-home and nurs-
12 ing home services; and

13 (5) an estimated 7 in 10 Americans aged 65 or
14 older will need long-term services and supports at
15 some point in their lives.

16 (b) **POLICY.**—It is the policy of the House that the
17 important health care safety net for children, senior citi-
18 zens, people with disabilities, and vulnerable Americans
19 provided by Medicaid should be preserved and should not
20 be dismantled by converting Medicaid into a block grant,
21 per capita cap, or other financing arrangement that would
22 limit Federal contributions and render the program in-
23 capable of responding to increased need that may result
24 from trends in demographics or health care costs or from
25 economic conditions.

1 **SEC. 514. POLICY OF THE HOUSE ON INVESTMENTS THAT**
2 **HELP CHILDREN SUCCEED.**

3 (b) FINDINGS.—The House finds the following:

4 (1) Investments in early childhood benefit the
5 economy as a whole, generating at least \$7 in return
6 for every \$1 invested by lowering the need for spend-
7 ing on other services—such as remedial education,
8 grade repetition, and special education—and increas-
9 ing productivity and earnings for those children as
10 adults.

11 (2) High-quality, affordable child care helps two
12 generations to succeed, increasing employment and
13 earnings for parents while promoting a healthy
14 growing and learning environment for children.

15 (3) Unfortunately, only one out of every six eli-
16 gible children is able to access care through the child
17 care and development block grant, and only three
18 out of every ten 4-year-olds are enrolled in high-
19 quality early childhood education programs in the
20 United States.

21 (4) In particular, children from low-income
22 families are less likely to have access to high-quality,
23 affordable preschool programs that will prepare
24 them for kindergarten. By third grade, children
25 from low-income families who are not reading at

1 grade level are six times less likely to graduate from
2 high school than students who are proficient.

3 (5) Voluntary home visits to families with
4 young children in at-risk communities have been
5 shown to improve maternal and child health, pro-
6 mote child development and school readiness, and
7 help prevent child abuse and neglect. Home visiting
8 programs have created savings, reducing Medicaid
9 costs by lowering the number of preterm births and
10 use of hospital emergency rooms, reducing the need
11 for public benefits and child protective services, and
12 increasing tax revenues through higher parental
13 earnings.

14 (6) The Children's Health Insurance Program
15 (CHIP) is an important source of health care cov-
16 erage for more than 8 million children in families
17 who earn too much to qualify for Medicaid but who
18 struggle to meet everyday expenses. Due in large
19 part to CHIP, the rate of uninsured children in the
20 U.S. fell from 13.9 percent to 7.1 percent between
21 1997 and 2012.

22 (a) POLICY.—It is the policy of the House that this
23 resolution supports funding for, and assumes enactment
24 of, the following:

1 (1) A 10-year child care initiative that would
2 ensure that all low- and moderate-income working
3 families with children aged three and below would
4 have access to affordable, quality child care.

5 (2) A 10-year investment to provide access to
6 high-quality early education for all 4-year-olds.
7 Early education programs must meet quality bench-
8 marks that are linked to better outcomes for chil-
9 dren, including a rigorous curriculum tied to State-
10 level standards, qualified teachers, small class sizes,
11 and effective evaluation and review of programs.

12 (3) Extension of the Children’s Health Insur-
13 ance Program (CHIP) and extension and expansion
14 of the existing highly effective voluntary home-vis-
15 iting program for at-risk children.

16 **SEC. 515. POLICY OF THE HOUSE ON IMMIGRATION RE-**
17 **FORM.**

18 (a) FINDINGS.—The House finds the following:

19 (1) Fixing the country’s broken immigration
20 system will mean a stronger economy and lower
21 budget deficits.

22 (2) The Congressional Budget Office (CBO) es-
23 timates that enacting the Border Security, Economic
24 Opportunity, and Immigration Modernization Act, as
25 introduced by House Democrats in the 113th Con-

1 gress, will reduce the deficit by \$900 billion over the
2 next two decades, boost the economy by 5.4 percent,
3 and increase productivity by 1.0 percent.

4 (3) The Social Security Actuary estimates that
5 immigration reform will reduce the Social Security
6 shortfall by 8 percent and will extend the life of the
7 Social Security Trust Fund by two years.

8 (4) The passage of the Border Security, Eco-
9 nomic Opportunity, and Immigration Modernization
10 Act recognizes that the primary tenets of its success
11 depend on securing the sovereignty of the United
12 States of America and establishing a coherent and
13 just system for integrating those who seek to join
14 American society.

15 (5) We have a right, and duty, to maintain and
16 secure our borders, and to keep our country safe and
17 prosperous. As a Nation founded, built and sus-
18 tained by immigrants we also have a responsibility
19 to harness the power of that tradition in a balanced
20 way that secures a more prosperous future for
21 America.

22 (6) We have always welcomed newcomers to the
23 United States and will continue to do so. But in
24 order to qualify for the honor and privilege of even-
25 tual citizenship, our laws must be followed. The

1 world depends on America to be strong—economy-
2 cally, militarily and ethically. The establishment of a
3 stable, just, and efficient immigration system only
4 supports those goals. As a Nation, we have the right
5 and responsibility to make our borders safe, to es-
6 tablish clear and just rules for seeking citizenship, to
7 control the flow of legal immigration, and to elimi-
8 nate illegal immigration, which in some cases has be-
9 come a threat to our national security.

10 (7) All parts of the Border Security, Economic
11 Opportunity, and Immigration Modernization Act
12 are premised on the right and need of the United
13 States to achieve these goals, and to protect its bor-
14 ders and maintain its sovereignty.

15 (b) POLICY.—It is the policy of the House that the
16 full House vote on comprehensive immigration reform—
17 such as the Border Security, Economic Opportunity, and
18 Immigration Modernization Act—to boost our economy,
19 lower deficits, establish clear and just rules for citizenship,
20 and secure our borders.

21 **SEC. 516. POLICY OF THE HOUSE ON NATIONAL SECURITY.**

22 (a) FINDINGS.—The House finds that—

23 (1) we must continue to support a strong mili-
24 tary that is second to none and the size and the

1 structure of our military have to be driven by a
2 strategy;

3 (2) those who serve in uniform are our most
4 important security resource and the Administration
5 and Congress shall continue to provide the support
6 they need to successfully carry out the missions the
7 country gives them;

8 (3) in testimony before the House Armed Serv-
9 ice Committee on March 18, 2015, Secretary of De-
10 fense Ashton Carter stated that the Defense Depart-
11 ment needs funding it requests for regular, “base
12 budget” activities appropriated in the base budget
13 because it provides stability in planning for the fu-
14 ture;

15 (4) in testimony before the House Armed Serv-
16 ice Committee on March 18, 2015, Under Secretary
17 of Defense Michael McCord said the Pentagon does
18 not need \$36 billion or \$38 billion extra in the Over-
19 seas Contingency Operations (OCO) budget;

20 (5) OCO designation has been used as a back-
21 door loophole to fund regular base budget activities.
22 This gimmick avoids confronting the problem of se-
23 questration and does not address the country’s pri-
24 orities in a comprehensive and transparent manner.
25 In addition to undermining the integrity of the

1 budget process, it perpetuates funding uncertainty
2 for all Government agencies, including the Depart-
3 ment of Defense;

4 (6) a growing economy is the foundation of our
5 security and enables the country to provide the re-
6 sources for a strong military, sound homeland secu-
7 rity agencies, and effective diplomacy and inter-
8 national development;

9 (7) the Nation's projected long-term debt could
10 have serious consequences for our economy and se-
11 curity, and that more efficient military spending has
12 to be part of an overall plan that effectively deals
13 with this problem;

14 (8) reining in wasteful spending at the Nation's
15 security agencies, including the Department of De-
16 fense—the last department still unable to pass an
17 audit—such as the elimination of duplicative pro-
18 grams that have been identified by the Government
19 Accountability Office needs to continue as a priority;

20 (9) according to GAO, 42 percent of the De-
21 partment of Defense's major weapons system acqui-
22 sition programs had unit cost growth of 25 percent
23 or more and effective implementation of weapons ac-
24 quisition reforms at the Department of Defense can
25 help control excessive cost growth in the develop-

1 ment of new weapons systems and help ensure that
2 weapons systems are delivered on time and in ade-
3 quate quantities to equip our servicemen and serv-
4 icewomen;

5 (10) the Department of Defense should con-
6 tinue to review defense plans and requirements to
7 ensure that weapons developed to counter Cold War-
8 era threats are not redundant and are applicable to
9 21st century threats, which should include, with the
10 participation of the National Nuclear Security Ad-
11 ministration, examination of requirements for the
12 nuclear weapons stockpile, nuclear weapons delivery
13 systems, and nuclear weapons and infrastructure
14 modernization;

15 (11) weapons technologies should be proven to
16 work through adequate testing before advancing
17 them to the production phase of the acquisition
18 process;

19 (12) the Pentagon's operation and maintenance
20 budget has grown for decades between 2.5 percent
21 and 3.0 percent above inflation each year on a per
22 service member basis, and it is imperative that
23 unsustainable cost growth be controlled in this area;

24 (13) nearly all of the increase in the Federal ci-
25 vilian workforce from 2001 to 2014 is due to in-

1 creases at security-related agencies—Department of
2 Defense, Department of Homeland Security, Depart-
3 ment of Veterans Affairs, and Department of Jus-
4 tice—and the increase, in part, represents a transi-
5 tion to ensure civil servants, as opposed to private
6 contractors, are performing inherently governmental
7 work and an increase to a long-depleted acquisition
8 and auditing workforce at the Pentagon to ensure
9 effective management of weapons systems programs,
10 to eliminate the use of contractors to oversee other
11 contractors, and to prevent waste, fraud, and abuse;

12 (14) proposals to implement an indiscriminate
13 10 percent across-the-board cut to the Federal civil-
14 ian workforce would adversely affect security agen-
15 cies, leaving them unable to manage their total
16 workforce, which includes contractors, and their op-
17 erations in a cost-effective manner; and

18 (15) cooperative threat reduction and other
19 nonproliferation programs (securing “loose nukes”
20 and other materials used in weapons of mass de-
21 struction), which were highlighted as high priorities
22 by the 9/11 Commission, need to be funded at a
23 level that is commensurate with the evolving threat.

24 (b) POLICY.—It is the policy of the House that—

1 (1) the sequester required by the Budget Con-
2 trol Act of 2011 for fiscal years 2016 through 2021
3 should be rescinded and replaced by a deficit reduc-
4 tion plan that is balanced, that makes smart spend-
5 ing cuts, that requires everyone to pay their fair
6 share, and that takes into account a comprehensive
7 national security strategy that includes careful con-
8 sideration of international, defense, homeland secu-
9 rity, and law enforcement programs; and

10 (2) efficiencies can be achieved in the national
11 defense budget without compromising our security
12 through greater emphasis on eliminating duplicative
13 and wasteful programs, reforming the acquisition
14 process, identifying and constraining unsustainable
15 operating costs, and through careful analysis of our
16 national security needs.

17 **SEC. 517. POLICY OF THE HOUSE ON CLIMATE CHANGE**
18 **SCIENCE.**

19 (a) FINDINGS.—The House finds the following:

20 (1) The United States Government Account-
21 ability Office described climate change as, “a com-
22 plex, crosscutting issue that poses risks to many en-
23 vironmental and economic systems—including agri-
24 culture, infrastructure, ecosystems, and human

1 health—and presents a significant financial risk to
2 the Federal Government”.

3 (2) The Department of Defense’s Climate
4 Change Adaptation Roadmap warns, “Climate
5 change will affect the Department of Defense’s abil-
6 ity to defend the Nation and poses immediate risks
7 to U.S. national security”.

8 (3) The National Oceanic and Atmospheric Ad-
9 ministration’s National Climatic Data Center re-
10 ported 14 of the 15 warmest years on record oc-
11 curred in the first 15 years of this century. Further-
12 more, 2014 was the warmest year on record across
13 global land and ocean surfaces.

14 (4) The United Nations’ Intergovernmental
15 Panel on Climate Change concluded the effects of
16 climate change are occurring worldwide, “The im-
17 pacts of climate change have already been felt in re-
18 cent decades on all continents and across the
19 oceans”.

20 (5) The United States National Research Coun-
21 cil’s National Climate Assessment and Development
22 Advisory Committee found climate change affects,
23 “human health, water supply, agriculture, transpor-
24 tation, energy, coastal areas, and many other sectors

1 of society, with increasingly adverse impacts on the
2 American economy and quality of life”.

3 (b) POLICY.—It is the policy of the House that cli-
4 mate change presents a significant financial risk to the
5 Federal Government. Climate change science provides crit-
6 ical information for protecting human health, defending
7 the United States, and preserving economic and environ-
8 mental systems throughout the world.

9 **SEC. 518. POLICY OF THE HOUSE ON FINANCIAL CON-**
10 **SUMER PROTECTION.**

11 (a) FINDINGS.—The House finds that—

12 (1) the Consumer Financial Protection Bureau
13 (the Bureau) created by the Dodd-Frank Wall
14 Street Reform and Consumer Protection Act of
15 2010 is an important component of the country’s re-
16 sponse to the financial crisis and recession;

17 (2) the Bureau is playing a critical role in pro-
18 tecting student loan borrowers, older Americans,
19 service members, and other consumers, especially in
20 minority and low-income communities. It has imple-
21 mented new rules for mortgage markets and prepaid
22 cards, and also successfully recovered \$5.3 billion on
23 behalf of more than 15 million consumers and serv-
24 ice members;

1 (3) the Bureau's funding from the Federal Re-
2 serve's operations help give it important independ-
3 ence from efforts to interfere with its vital mission
4 and activities, independence on par with every other
5 banking regulator; and

6 (4) the Bureau has already faced and overcome
7 efforts to obstruct its operations.

8 (b) POLICY.—It is the policy of the House Congress
9 will continue to support the vital work of the Consumer
10 Financial Protection Bureau and retain its current financ-
11 ing structure to fund its resource needs.

12 **SEC. 519. POLICY OF THE HOUSE ON THE USE OF TAX-**
13 **PAYER FUNDS.**

14 It is the policy of this resolution that the House
15 should lead by example and identify any savings that can
16 be achieved through greater productivity and efficiency
17 gains in the operation and maintenance of House services
18 and resources like printing, conferences, utilities, tele-
19 communications, furniture, grounds maintenance, postage,
20 and rent. This should include a review of policies and pro-
21 cedures for acquisition of goods and services to eliminate
22 any unnecessary spending. The Committee on House Ad-
23 ministration shall review the policies pertaining to the
24 services provided to Members of Congress and House
25 Committees, and shall identify ways to reduce any sub-

1 sidies paid for the operation of the House gym, Barber-
2 shop, Salon, and the House dining room. Further, it is
3 the policy of this resolution that no taxpayer funds may
4 be used to purchase first class airfare or to lease corporate
5 jets for Members of Congress.

6 **SEC. 520. POLICY STATEMENT ON DEFICIT REDUCTION**
7 **THROUGH THE REDUCTION OF UNNECES-**
8 **SARY AND WASTEFUL SPENDING.**

9 (a) FINDINGS.—The House finds the following:

10 (1) The Government Accountability Office
11 (“GAO”) is required by law to identify examples of
12 waste, duplication, and overlap in Federal programs,
13 and has so identified dozens of such examples.

14 (2) The Comptroller General has stated that
15 addressing the identified waste, duplication, and
16 overlap in Federal programs “could lead to tens of
17 billions of dollars of additional savings, with signifi-
18 cant opportunities for improved efficiencies, cost sav-
19 ings, or revenue enhancements”.

20 (3) The Federal Government spends about \$80
21 billion each year for information technology. GAO
22 has identified opportunities for savings and im-
23 proved efficiencies in the Government’s information
24 technology infrastructure.

1 (4) Federal agencies reported an estimated
2 \$125 billion in improper payments in fiscal year
3 2014.

4 (5) Under clause 2 of Rule XI of the Rules of
5 the House of Representatives, each standing com-
6 mittee must hold at least one hearing during each
7 120 day period following its establishment on waste,
8 fraud, abuse, or mismanagement in Government pro-
9 grams.

10 (6) According to the Congressional Budget Of-
11 fice, by fiscal year 2016, 35 laws will expire. Timely
12 reauthorizations of these laws would ensure assess-
13 ments of program justification and effectiveness.

14 (7) The findings resulting from congressional
15 oversight of Federal Government programs may re-
16 sult in programmatic changes in both authorizing
17 statutes and program funding levels.

18 (b) POLICY.—Each authorizing committee annually
19 shall include in its Views and Estimates letter required
20 under section 301(d) of the Congressional Budget Act of
21 1974 recommendations to the Committee on the Budget
22 of programs within the jurisdiction of such committee
23 whose funding should be changed.

