

1 NATIONAL CAPITOL CONTRACTING

2 HBU069000

3 LIFTING THE CRUSHING BURDEN OF DEBT

4 THURSDAY MARCH 10, 2011

5 House of Representatives

6 Committee on the Budget

7 Washington D.C.

8 The Committee met, pursuant to call, at 10:00 a.m., in Room
9 210, Cannon House Office Building, Hon. Paul Ryan, [Chairman of
10 the Committee] presiding.

11 Present: Representatives Ryan, Campbell, Calvert, Price,
12 McClintock, Stutzman, Lankford, Ribble, Flores, Mulvaney,
13 Huelskamp, Young, Rokita, Woodall, Van Hollen, Schwartz, Kaptur,
14 Blumenauer, Pascrell, Ryan, Moore, Castor, Shuler, Tonko, and Bass.
15

16 Chairman Ryan. Let me just say, I am excited about this
17 impressive list of witnesses we have. We have well-known, well-
18 regarded witnesses on this issue. So I am really excited about
19 getting into these details, and I am looking forward to this
20 hearing. I will start with a brief opening statement then turn it
21 over to my friend, Mr. Van Hollen.

22 This is an important hearing, basically on the future of
23 our country. We here in Congress have our differences over how
24 to solve our most urgent fiscal challenges, but I don't think
25 that there is any serious debate over the urgency of these
26 challenges. I doubt anyone here would dispute the fact that if
27 we fail to act, we are inviting a debt crisis with potentially
28 catastrophic consequences. Those seeking to cling to our
29 unsustainable status quo are, quite frankly, putting us at the
30 greatest risk.

31 Erskine Bowles, the Co-Chair of the Fiscal Commission,
32 former Chief of Staff to former President Clinton, I think said
33 it best, quote, "The era of deficit denial is over." The
34 failure to address the structural drivers of our debt has been a
35 bipartisan failure over the years, yet the gusher of government
36 spending and the creation of new, open-ended health care
37 entitlements turned a fiscal challenge into a fiscal crisis.

38 The White House appears to acknowledge the problem, but
39 seems determined to avoid tackling the problem. The latest
40 budget proposal from the Obama Administration not only fails to
41 address the drivers of our debt, but accelerates us down our

42 | unsustainable path. It would impose growth-killing tax
43 | increases and lock in Washington's reckless spending spree. Its
44 | claimed savings amount to little more than slogans and budget
45 | gimmicks. The status quo which the President's budget commits
46 | us to threatens not only our livelihoods, but ultimately our way
47 | of life. We must work together to lift this crushing burden of
48 | our debt.

49 | The good news is this: We still have time to address the
50 | drivers of our debt and save our nation from bankruptcy.
51 | We have several witnesses; we have experts today who will help
52 | us get our arms around the problem. I appreciate your
53 | testifying today before this committee on the difficulty and
54 | about the climb we have ahead of us. This is going to be a
55 | difficult climb. Our country is facing perhaps the greatest
56 | economic challenge in the history of our nation. But we do know
57 | that we can fix this. We do have time, and we can make this
58 | climb. The question is whether we have the political resolve to
59 | do that.

60 | So the stakes of this challenge are no less than the unique
61 | American legacy of bequeathing to our children and grandchildren
62 | a better America; that is basically the legacy of this country.
63 | Each generation confronts its challenges in front of it, whether
64 | it is depression, world wars, or whatnot, so that their kids are
65 | better off. We know this. We know what is coming. The
66 | question is: Are we going to do what is necessary to prevent

67 that from happening.

68 The way I look at it is, the worst experience that I have
69 had in Congress was TARP. And I think most of us would probably
70 agree with this. That is an economic crisis that caught us by
71 surprise. We had all these meetings with the Federal Reserve
72 Chair and the Treasury Secretary, talking about a deflationary
73 spiral, a depression, bank failures were coming, and caught
74 everybody by surprise. And I always ask people, "What if your
75 President and your member of Congress knew what was coming, saw
76 it ahead of time, knew what they needed to do to prevent it from
77 happening, but chose, instead, not to do anything about it
78 because it was bad politics? Think about that.

79 This debt crisis is the most predictable economic crisis we
80 have had in the history of our country. And if we actually
81 don't do anything to prevent it from happening, shame on us.
82 And this is the moment of truth. We have got to start talking
83 about this stuff. And I hope that we can get there. I believe
84 we can. Ultimately, the parties are going to have to come
85 together to fix this problem, and I for one believe that the key
86 is to go after spending. Spending is the driver of it. And if
87 we do this, then our kids will have a better future. Then we
88 will preserve the American legacy of leaving the next generation
89 better off.

90 With that, I want to yield to my friend, the Ranking
91 Member, Mr. Van Hollen.

92 | [The prepared statement of Paul Ryan follows:] |

93 | ***** INSERT ***** |

94

95 Mr. Van Hollen. Thank you, Mr. Chairman. And I want to
96 join Chairman Ryan in welcoming our distinguished witnesses
97 today. I am very pleased we are having a hearing on this
98 important subject, and I think we can all agree that the long-
99 term debt trajectory is unsustainable and unacceptable. And I
100 believe we all agree that it is important to come together now,
101 as the Chairman said, to develop and enact a sensible plan to
102 reduce that debt in a steady and a predictable fashion. We
103 should have a healthy discussion on what such a plan would look
104 like.

105 What we should not be doing is taking actions that would
106 hamper our fragile economic recovery. While last month's jobs
107 numbers were promising, millions of Americans remain out of
108 work. Enacting measures that would slow down job growth would
109 not only impose additional and unnecessary economic pain on
110 American families, it will harm the goal of deficit reduction.
111 That is why the House Republican plan to make additional, deep,
112 and immediate cuts in various investments in order to hit an
113 arbitrary number is such a mistake.

114 Say what you will about Goldman Sachs, they know a little
115 bit about the impact of investments, and their analysts predict
116 that the House Republican plan will cost 700,000 Americans their
117 jobs. Mark Zandy of Moody's Analytics, who, like Mr. Holtz-
118 Eakin, was an advisor to the presidential campaign of Senator
119 John McCain, reached a similar conclusion, as did the Economic

120 Policy Institute.

121 Now, I see in Mr. Holtz-Eakin's testimony that you dispute
122 some of those figures, and we can discuss them, but I would
123 point out that the Chairman of the Federal Reserve, Ben
124 Bernanke, testified just very recently that slashing the budget
125 that way would, quote, "Translate into a couple hundred thousand
126 jobs, so it is not trivial," unquote. In fact, that would wipe
127 out all the job gains from just last month. So the question is
128 this: Whether the number of jobs lost is 200,000 or 700,000,
129 why in the world would we be doing anything right now to cost
130 thousands of Americans their jobs? That is a reckless and
131 senseless approach that does virtually nothing to address long-
132 term debt. And that is why the bipartisan fiscal commission
133 that was charged with reducing our deficits specifically warned
134 against that action right now.

135 Yesterday, the members of this committee had an opportunity
136 to meet with Erskine Bowles and Alan Simpson. Here's what the
137 bipartisan commission wrote in its report, quote, "In order to
138 avoid shocking the fragile economy, the commission recommends
139 waiting until 2012 to begin enacting programmatic spending cuts,
140 and waiting until fiscal year 2013 before making large nominal
141 cuts," unquote. That is also what Bowles and Simpson said in
142 their testimony before the Senate Budget Committee the other
143 day, and that is what the bipartisan Rivlin-Domenici Commission
144 recommended. They issued a similar warning.

145 So, Mr. Chairman, I am glad that, today, we are going to
146 take a more comprehensive look at the budget situation, rather
147 than focus only on the 12 percent sliver of the budget that
148 includes critical investments in education, in scientific
149 research and innovation, and transportation and energy
150 infrastructure: investments that are critical to growing jobs in
151 America, and winning in the competitive global marketplace.

152 As the bipartisan commission observed, a serious debt
153 reduction plan will require a combination of spending cuts in
154 discretionary and mandatory programs, as well as revenue
155 increases. So I hope, Mr. Chairman, that this will provide an
156 opportunity to take a, a serious and comprehensive look, rather
157 than what many of us see as a short-term approach to hit an
158 arbitrary number that will cost Americans their jobs. Thank
159 you.

160 Chairman Ryan. Thank you, Mr. Van Hollen. I would simply
161 just ask the witnesses, in the interest of time, because we have
162 lots of members who have questions, if you could keep your
163 opening remarks to five minutes, paraphrase your statements, and
164 your written statements will be included in the record. I think
165 we are just going to go left to right, right? So, Mr. Holtz-
166 Eakin, why don't we start with you and then we will go on down
167 the line.

168 STATEMENTS OF DOUGLAS HOLTZ-EAKIN, PRESIDENT, AMERICAN ACTION
169 FORUM; CARMEN REINHART, DENNIS WEATHERSTONE, SENIOR FELLOW,
170 PETERSON INSTITUTE FOR INTERNATIONAL ECONOMICS; MAYA MACGUINEAS,
171 COMMITTEE FOR A RESPONSIBLE FEDERAL BUDGET AT THE NEW AMERICA
172 FOUNDATION; AND JOHN PODESTA, PRESIDENT AND CEO, CENTER FOR
173 AMERICAN PROGRESS ACTION FUND

174 STATEMENT OF DOUGLAS HOLTZ-EAKIN

175 Mr. Hotz-Eakin. Chairman Ryan and Ranking Member Van
176 Hollen, members of the committee, thank you for the privilege of
177 being here today. You have my written statement, I will be
178 brief; I will make three points.

179 First is to echo the remarks of the Chairman about the
180 seriousness of the situation, and the implications of the
181 outlook for rising debt.

182 Second is to concur that the problem is spending, by almost
183 any metric that has got to be the focus.

184 And the third is to address the concerns of the Ranking
185 Member about the implications of cutting spending for near-term
186 economic growth and jobs.

187 Everyone has a different way of saying this, but I believe
188 we are at a juncture when America's prosperity and freedom is at

189 stake. As I said in my testimony, there is a good news version
190 of continuing down our current path. And in the good news
191 version, massive federal borrowing is displacing investments in
192 workers, in equipment, in innovation, productivity stagnates,
193 wages don't grow, and we don't see the standard of living rise
194 for a prolonged period, but we somehow muddle through and leave
195 our children a diminished economy and, as the Pentagon folks
196 would say, "A diminished ability to project our values on the
197 globe." That is been the core of our ability to protect our
198 freedoms. That is the good news version.

199 The bad news version is one in which we actually get
200 something that is 2008 or worse. We get a cataclysm in
201 financial markets, we see sharp freezes in credit, main street
202 economy collapses; and in the aftermath of that we still have
203 the same problem to fix. So it is unacceptable, in my view, to
204 continue down the path.

205 We have to, to change direction. We have lots of
206 indicators that this is coming. Carmen's much more versed in
207 the implications of rising debt to GDP levels, but where ours
208 are much too high. Moody's has put out an advisory on how they
209 rate sovereign debt; and if you just take their technical
210 criteria at face value, we are on track to be downgraded as a
211 sovereign borrower in a matter of three or four years. And we
212 have seen the borrowing around the globe.

213 So this is literally, as the Chairman of this Commission

214 called it, "a moment of truth," and a time to stop deferring the
215 tough decisions that are necessary to get us on the right track.
216 Those decisions are about spending. As the Congressional Budget
217 Office's long-term budget outlook has said, again, and again,
218 and again, for a decade, if you look at current policy in the
219 United States, current law, spending rises under current law,
220 above any sensible metric of the potential to tax. It rises to
221 35 percent of GDP or higher. It is driven by, largely, the
222 entitlement programs, and especially the health programs. There
223 is one, and only one, solution to that problem. You will not
224 grow your way out of it, you will not tax your way out of it,
225 you simply must modify those programs; entitlement reform is at
226 the heart of getting this right. And we have done very little,
227 in recent years, to do that. We wasted the decade we had before
228 the baby boomers started to retire; they are now retiring. We
229 went the wrong direction with the Medicare Modernization Act and
230 Affordable Care Act, to add more health programs, not fix the
231 ones we had. And now we are both out of time, and in the
232 financial crisis, we have lost our cushion. The GDP has gone up
233 by 20 percentage points.

234 The time is now to control spending. Now there are these
235 concerns that somehow this is going to be bad for the economy,
236 and I want to close with that. If you are a businessman in the
237 United States right now, you are an international business
238 trying to figure out where to locate, and you look at a country

239 | where the good news scenario is a future of higher interest
240 | rates, or higher taxes, or both, and the bad news scenario is a
241 | future that has a financial crisis followed by higher interest
242 | rates, higher taxes, or both. Why would you locate in that
243 | country, or why would you expand in that country? Why is that a
244 | good thing for the economic outlook? It is simply not.

245 | So fixing that problem, undertaking control of the debt, is
246 | the single most pro-growth policy that Congress and the
247 | administration could undertake. And that will be at the heart
248 | of getting the economy going again, now, and in the future.

249 | The kinds of studies we have seen, from Goldman Sachs and
250 | the man I made famous, Mark Zandy, have, at their heart, several
251 | problems.

252 | Problem number one is that they get the magnitudes all
253 | wrong. The Congressional Budget Office estimates that out of
254 | HR-1, we would see a reduction of \$9 billion in actual outlays
255 | in fiscal year 2011 from that bill, in a 14 to \$15 trillion
256 | economy, this is peanuts; it will do nothing, with all due
257 | respect to the other economists.

258 | Second is that not all outlays are purchases of goods and
259 | services. They make that mistake. A lot of them are transfer
260 | payments. And if you look around the globe at the evidence that
261 | is been accumulated, the successful strategy for growing and
262 | fixing a fiscal problem is to keep taxes low and cut transfer
263 | payments and government payrolls. That is the strategy that

264 works; this is part and parcel of that strategy.

265 The third, and most importantly, the analyses are devoid of
266 any capacity to change the outlook of individuals in the
267 economy. They rule out anything that has to do with sentiment
268 and optimism, and they, thus, rule out the very reason you are
269 doing this. You couldn't possibly get another answer. So they
270 are stacked against finding a beneficial conclusion. And I find
271 it ironic that they are called Keynesian analysis, because John
272 Maynard Keynes was a very sophisticated student of human nature,
273 and put animal spirits and optimism at the heart of his economic
274 theories. And so I disagree with the bottom line those analyses
275 have. Thank you, Mr. Chairman. I look forward to your
276 questions.

277 [The prepared statement of Mr. Holtz-Eakin follows:]

278 ***** INSERT *****

279 STATEMENT OF CARMEN REINHART

280 Chairman Ryan. Thank you. Ms. Reinhart.

281 Ms. Reinhart. Thank you, Chairman Ryan, and other members
282 of the committee, for this opportunity.

283 Chairman Ryan. Please pull your mic right in front of you.

284 Ms. Reinhart. The first part I would like to address is
285 just put where we are a little bit in historic perspective, and
286 then talk about the growth implications of where we are. As
287 regard to where we are, historically, I would like to highlight
288 that whether you look at gross debt, gross debt right now is 94
289 percent of GDP, the peak debt in 1946 was 121. But let's move
290 on.

291 Let's look at what the Federal Reserve, the Flow of Funds
292 include debts of the State and local government, and also
293 federal enterprises, which now include Fannie and Freddie. That
294 ratio of debt to GDPS of the third quarter is 122 percent, which
295 surpasses the peak that we established in 1945.

296 Let me highlight that hidden debts are a big issue. And
297 what do I mean by hidden debts? I mean contingent liabilities,
298 and not just of the Social Security variety. There are huge
299 contingent liabilities in the financial industry that we have to
300 be aware of. If you don't think contingent liabilities matter,
301 think of Ireland.

302 Let me proceed, very quickly, by saying that the march from
303 financial crisis, to high public debt, to a public debt crisis,
304 is the one that we are seeing unfolding in Europe. And that is
305 what one could call debt with drama. And it is not over, and it
306 has consequences for the U.S. Spain was downgraded overnight.
307 The presumption that we are exempt from that pattern is a
308 dangerous one, I would point out. It can happen.

309 But let's not go there just yet. Let's talk about where we
310 are now and implications for growth. I have done work with Ken
311 Rogoff that did a very simple exercise that looked at various
312 levels of debt, and how it related to growth. We have found
313 that years in which growth that is above 90 percent of GDP,
314 median growth rates are about one percentage point lower. And
315 this is based on post-war analysis. It includes 44 economies;
316 it is robust, whether you look at emerging markets, whether you
317 look at advanced economies alone, whether you look at the post-
318 war, whether you look at longer periods. In effect, I want to
319 highlight that the ECB and the IMF have done subsequent studies
320 which actually clarify some of the areas, because our analysis,
321 we do not pretend to do causality in our analysis. But the
322 subsequent studies have taken that issue up. And there are two
323 findings worth highlighting.

324 One is there is a strong negative causal relationship from
325 high debt to lower growth. And secondly, those studies suggest,
326 particularly the ECB study, which is for 12 European economies,

327 | ours is much broader, does suggest that the debt levels, the
328 | thresholds in which we placed at 90 percent, may be, actually,
329 | somewhat lower in the vicinity of 70 to 80 percent.

330 | The bottom line is we have passed those thresholds, I
331 | think, without talking about drama, or default, or anything like
332 | that. I think the growth consequences are in the here and now.

333 | Let me say something in what time I have left, that the
334 | contingent liability issue is a huge one. Right now, states
335 | also have what we call in the IMF "below the line financing."
336 | This is financing through arrears. Illinois, of course: six
337 | billion. None of these things are embedded in those debt
338 | figures, which are in the public domain. By the way, all the
339 | analysis that we have done, all this data is in the public
340 | domain.

341 | So, without any melodrama, the debt numbers are
342 | considerably worse than the official estimate because we do have
343 | a lot of off balance sheet items that we need to be thinking
344 | about.

345 | Let me conclude, then, on the same note as my testimony
346 | about a year ago before your Senate counterparts. At that time,
347 | I cautioned, it was premature to start cutting, because I was
348 | concerned about a frail recovery from a very severe financial
349 | crisis. But we are now, 2001, the crisis began in the summer of
350 | 2007, the clock has been running.

351 | Let me conclude, then, the sooner our political leadership

352 reconciles itself to accepting adjustment, the lower the risk of
353 truly paralyzing debt problems down the road. Although most
354 governments still enjoy strong access to financial markets at
355 very low interest rates, market discipline can come without
356 warning. Countries that have not laid the groundwork for
357 adjustment will regret it. This time is not different.

358 [The prepared statement of Ms. Reinhart follows:]

359 ***** INSERT *****

360 STATEMENT OF MAYA MACGUINEAS

361 Chairman Ryan. Thank you. Ms. MacGuineas.

362 Ms. MacGuineas. Thank you. Chairman Ryan, Congressman Van
363 Hollen, members of the committee, thank you for having me here
364 today. You all know better than most the tremendous threats the
365 United States faces due to our high debt load. In my written
366 testimony, I go over a number of the numbers, including a
367 realistic baseline that we put out that shows the problem is
368 worse than you often see it looking at current assumptions.

369 Bottom line, our debt is unsustainable. Interest payments
370 will be nearly \$950 billion by the end of the decade, more than
371 all domestic discretionary spending on its current path. And if
372 we do not make changes, we will, at some point, face a fiscal
373 crisis.

374 The solution is a multi-year, comprehensive fiscal plan
375 that tackles each area of the budget. And the sooner we enact
376 such a plan, the better. We face two paths. Under one, fiscal
377 consolidation is used as part of an economic strategy that also
378 includes preserving, and, in many cases, increasing productive
379 investments, and a sound safety net, and also fundamentally
380 reforming our tax code to enhance competitiveness. The economy,
381 the U.S. standard of living, and our well-being would benefit
382 from having taken thoughtful preemptive actions.

383 On the other course, we delay due to the difficult policy
384 choices and the political stalemate, and it causes the debt to
385 continue to grow, which pushes up interest rates and payments,
386 squeezes out our important priorities, chokes off economic
387 growth, and it affects working families, and ultimately, it
388 leads us to a vicious debt spiral which damages the entire
389 economy, and the country. And under that scenario, we still
390 have to make the same difficult spending and tax choices we face
391 now, but they would be much larger and more painful.

392 So I will dig a little bit deeper into some of the areas
393 that are threatened by high debt levels. There are five major
394 ones: economic, budget, fiscal, psychological, and inter-
395 generational. In terms of the economy, increased federal
396 borrowing and debt will eventually crowd out private investment
397 and lead to a smaller capital stock, lower incomes, a lower
398 standard of living, and a lowering of our global
399 competitiveness.

400 In terms of the budget, higher debt levels necessitate
401 higher interest payments, which crowd out room for other
402 spending priorities, and tax cuts. This will make our current
403 battle over limited resources seem easy, when compared to what
404 we would be facing in the future.

405 The fiscal risk is that higher debt levels lead to reduced
406 budget flexibility as interest payments grow to consume larger
407 portions of the federal budget, and they compromise our ability

408 to respond to future crises and opportunities as they come
409 along. High debt levels are also psychologically damaging,
410 contributing to business and household uncertainty, and harming
411 our willingness to invest in ways that would spur the recovery.
412 They also make planning difficult.

413 And I will just talk about one policy challenge. We know,
414 in no uncertain terms, that changes need to be made to Social
415 Security. We know that the sooner they are made, the better.
416 And yet, for years and years of delay, it means that we are not
417 letting current retirees, workers, or taxpayers know what the
418 future holds for the program and its sustainability; and thus,
419 they cannot plan accordingly. It is a terrible disservice to
420 all participants of Social Security. The same level of
421 uncertainty, of course, is there with regard to other needed
422 policy changes that affect business owners, students, and normal
423 families trying to plan for their future.

424 So finally, high debt levels not only threaten current
425 standards of living, but the well-being of future generations.
426 Higher borrowing today pushes the costs onto our children and
427 grandchildren. So basically, we should just look our kids in
428 the eye and say, "Sorry we wanted to spend more today, and we
429 didn't want to pay for it, so we are passing the bills onto
430 you."

431 Ultimately, if changes are not made, the country will
432 experience some kind of a fiscal crisis. And under such a

433 scenario, creditors would demand spending or tax changes to set
434 the new fiscal course. We would be doing it on their terms, not
435 our own. No one knows exactly when this will happen, what it
436 will look like, or what will set it off, but we know this: that
437 the problem will not fix itself, and that without changes there
438 will be some kind of painful crisis. It will be the worst of
439 all worlds in terms of what it does to our economy, and all of
440 our policy priorities.

441 So, in terms of a solution, I believe we need to adopt a
442 multi-year, comprehensive budget plan to put the country on a
443 glide path to stabilize the debt at a sustainable level. We
444 probably want to bring the debt back down to around 60 percent
445 of GDP over a decade, still significantly higher than our
446 historical levels of below 40 percent, and then continue on that
447 path to get us closer to historical levels.

448 While the debt threat is serious, it is also an opportunity
449 to restructure our budget and tax system. In order to be
450 competitive down the road, we must strengthen critical
451 investments. By shifting our budget from a consumption-oriented
452 to an investment-oriented budget, we could lay a new foundation
453 for growth. Entitlement reform must be at the center of any
454 turnaround plan. The largest programs in our budget that are
455 growing faster than the economy: Social Security, Medicare, and
456 Medicaid, must be reformed.

457 Finally, our tax code is simply a mess. There is over a

458 trillion dollars of tax expenditures, which are truly more like
459 spending programs in disguise. And we should look at reducing,
460 if not eliminating, many of them, so that we can reduce tax
461 rates, and more effectively encourage work and investment, while
462 also helping to fuel growth and reduce deficits.

463 So while the policy choices involved in tackling and
464 controlling the debt are not easy, they are far easier than what
465 we will face if we continue to delay. It is our hope that we
466 will spend this year developing specific options for tackling
467 the debt, discussing the trade-offs, making the necessary
468 compromises, and ultimately passing a multi-year plan to change
469 course. This will reassure markets, provide families and
470 businesses with the stability they need, and set us on a course
471 for a much brighter economic future. Continuing to delay is
472 obviously a very risky strategy. So thanks again for having me
473 today.

474 [The prepared statement of Ms. MacGuineas follows:]

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477 STATEMENT OF JOHN PODESTA

478 Chairman Ryan. Thank you. Mr. Podesta.

479 Mr. Podesta. Thank you, Mr. Chairman, and Mr. Van Hollen,
480 members of the committee, thanks for inviting me back to the
481 committee. Mr. Chairman, you will be surprised to know that I
482 agree with your goal in your opening statement. I, of course,
483 disagree a little bit with the analysis of how we got here, so
484 let me just start there and do it very briefly.

485 I was fortunate, as you know, to serve as President
486 Clinton's Chief of Staff. When our administration came to a
487 close, the budget outlook was very different than it is today.
488 Although President Clinton did inherit a budget deficit of 4.6
489 percent of GDP and growing, by 1998 we had a balanced budget.
490 We left the incoming administration with a balance sheet that
491 was \$236 billion in the black, the largest surplus since 1948.
492 And CBO projected that by 2008, the federal government would
493 essentially be debt-free on the policies then in place. By the
494 time President Obama was sworn in, the deficit had already
495 reached \$1.2 trillion, a remarkable swing of 11 percent of GDP
496 since our administration left office.

497 How did we get from record surpluses to record deficits?
498 First, deep tax cuts especially for high earners in 2001 and
499 2003 dramatically affected the federal balance sheet. The wars

500 in Iraq and Afghanistan, and a major new entitlement program,
501 Medicare Part D, were enacted without being paid for. The
502 predictable result was a swift return to massive deficits and a
503 growing debt. By 2007, instead of being nearly debt-free, the
504 federal government's publicly held debt had nearly doubled.

505 Second, near the end of President Bush's second term, the
506 onset of the Great Recession made a bad fiscal situation worse.
507 Tax revenues plummeted, and this is the point where I disagree
508 with you, Mr. Chairman. In fiscal year 2009, they dropped to
509 their lowest level since 1950, where they have stayed. In fact,
510 decline in tax revenues between 2008 and 2009 were four times
511 larger than the new spending passed during President Obama's
512 first year in office. We are left with a serious mid-term
513 deficit problem, as well as an acute deficit and debt outlook,
514 and on that, I agree with the panelists.

515 The only way to improve our long-term budget outlook is to
516 combine fiscal discipline, as we did in the 1990s, with policies
517 that create robust economic growth. So while we must reduce
518 wasteful spending and take bold steps toward fiscal balance,
519 both today and in the long run, it is also clear that sudden
520 drastic spending cuts to government programs to keep the wheels
521 of our economy turning will cost jobs, stall the fragile
522 economic recovery, and that is why we both supported at cap
523 [spelled phonetically], targeted investments, but have also
524 listed specific cuts.

525 We look for savings in every part of the budget because it
526 is impossible to balance the budget by cutting non-security
527 discretionary spending alone. Not only is this one area of
528 spending decidedly not the source of our deficit problems, it is
529 also home to the most important public investments that are
530 fundamental to our future economic growth. And it adds, as Mr.
531 Van Hollen noted, at less than 15 percent of the budget, there
532 are just not enough non-security discretionary dollars to fill
533 the budget gap.

534 Rather than limiting the spending discussion to one part of
535 the budget, we should broaden it to include mandatory spending,
536 defense spending, government efficiency improvements, and
537 especially tax expenditures, as Ms. MacGuineas noted. Every
538 year we are spending twice as much on tax expenditures, more
539 than a trillion dollars, as we do on non-security discretionary
540 spending. Yet many of these tax expenditures are wasteful
541 giveaways. They provide the biggest tax breaks to those who
542 need them the least. They are subject to much less scrutiny and
543 oversight than spending. And some are so specific and targeted
544 on such a few number of people, that I think it is fair to call
545 them tax earmarks.

546 Finally, new revenue absolutely must be part of the
547 solution. There is little hope for deficit reduction, no matter
548 what the size in spending cuts, without looking to revenue side
549 of the ledger. With so many challenges facing our country

550 today, we have to continue to invest in infrastructure, in clean
551 energy, and science, and innovation, and education, to keep our
552 economy competitive, to support the middle class, to create
553 jobs, and to get wages growing again.

554 As I go into in some detail in my written testimony,
555 limiting federal revenue to the historical average, or some
556 level slightly above that, is going to be insufficient to
557 address the challenges of the day. In fact, the last time the
558 historic level of revenue would have actually balanced the
559 budget was in 1966. And both the country and the budget looked
560 quite a bit different 45 years later, after we passed Medicaid
561 and Medicare in particular.

562 So I urge the committee to scrutinize and realize savings
563 from every part of the budget, including in entitlements
564 alongside strategic investments in revenue. We have identified
565 specific cuts in non-security discretionary spending, in
566 unneeded Pentagon spending, in wasteful tax expenditures, in
567 mandatory spending, in restrained health care costs, in addition
568 to targeted revenue increases.

569 Our plan, and hopefully I think, the blueprint for this
570 committee that you will put forward soon would bring the budget
571 into primary balance where federal revenues equal program
572 spending by 2015. I hope that you can meet that mark, and put
573 us on a firm footing to fully balance the budget in the future.
574 It enforces fiscal discipline through the proven mechanisms of

575 | hard but realistic discretionary caps, and a real and
576 | comprehensive PAYGO system. And will bring the budget closer to
577 | balance without the weighing or reversing the fragile economy we
578 | have fostered over the past two years. So, again, thank you,
579 | and I look forward to your questions.

580 | [The prepared statement of Mr. Podesta follows:]

581 | ***** INSERT *****

582

583 Chairman Ryan. Thank you. First, let me just start off.
584 You know, we obviously don't agree on everything, but I want to
585 thank you for having been a member of the fiscal commission.
586 Your think tank, Center for American Progress, actually gave us
587 ideas. You know, you actually did a lot of work and a lot of
588 research and you are contributing to the debate, and for that, I
589 thank you. And some of them, believe it or not, I agree with.
590 So, thank you for that.

591 I want to bring up the chart on the bond markets.

592 [Chart]

593 I want to ask the economists, and there is a lot of members
594 here, so give me the five minute deal, is that all right? So,
595 let's do that for ourselves, because I want to get to people.

596 This is what the, PIMCO calls the "ring of fire." This is
597 rating our countries in this very dangerous debt zone. And the
598 U.S.A. is right up there with France, Italy, Japan, Greece,
599 Ireland, the U.K., Spain. Ms. Reinhart, do you see it this way?
600 I understand PIMCO, which gives us this chart, dumped their
601 Treasury bills in their major bond fund the other day. I am
602 very worried this thing is starting to accelerate. And Doug,
603 because you are an economist as well, what does this look like?
604 What does a debt crisis look like? I mean, everybody says,
605 "debt crisis is coming." What does that mean, exactly? What
606 form does it take place? What does it look like? And I am
607 going to have to ask you the question which I know no one likes

608 to answer: How much time do you think we actually have? I hear
609 speculation from bond traders and economists. What is your
610 speculation? And then I want to get to the non-economists. Not
611 that that is a bad thing, but go ahead.

612 Ms. Reinhart. [inaudible] was, was using some of our data.
613 So, that tells you something about highlighting some of the same
614 problems I was in my remarks. In terms of the timing: I tried
615 to reiterate that you don't know when bond markets will turn,
616 but I think the perception that we have, a five nice year window
617 in which we can do things, we can wait for oil prices to be in
618 the right place, is not in the cards.

619 How do debt crises build up? They build up with a lot of
620 hidden debts, and if they were not hidden, we would know about
621 it. That is part of the problem. When you see the build-up of
622 a debt crisis coming, you also see build-up of arrears, which we
623 are seeing, certainly, at the municipal level; we are seeing it
624 at the state and local level. We see now, then, also, that the
625 closer you get to surpassing any historic benchmark, which we
626 have already done, when we take into account state enterprises,
627 the closer you move to a downgrade.

628 Japan, which is a lender to the rest of the world, has
629 already been downgraded several times. You don't get to a debt
630 crisis with very predictable, unless you are shut out of the
631 credit market, like Argentina was; we are not Argentina. But
632 where we see it is in these hidden debts in which contingent

633 liabilities continue to build up. The bottom line is that at
634 the current pace, we do not have a five year window in which we
635 can wait for the right opportunity.

636 Chairman Ryan. Dr. Holtz-Eakin.

637 Mr. Holtz-Eakin. I concur with this analysis. The
638 horizontal axis is what I talk about, prosperity, right? The
639 more you public debt you have, you are crowding out the ability
640 of people to get educations and do investments; so as you go out
641 that way, you are imperiling your prosperity. As you go down
642 the vertical axis and you are borrowing from abroad, that is,
643 that is our freedoms. We are not going to negotiate with our
644 bankers. And some of our bankers don't share our values. So
645 that analysis is right.

646 What would it look like when it hits? Well, you know, you
647 would see a spike overnight in Treasury borrowing costs. We
648 have an enormous amount of Treasury financing this very short-
649 term right now, and so essentially we are borrowing at teaser
650 rates. They would bounce right up, we would have to refinance
651 at much higher rates that would flow right through into every
652 mortgage, every car loan, every interest rate in the economy,
653 and you would see just a collapse in the economy.

654 So it would be a very painful, very shocking experience.
655 And we have been through something like that. We don't want to
656 do it again.

657 The last thing I would say is, people always want to say

658 | that the U.S. is different. You know, we are not being
659 | disciplined by bond markets, we are exempt, and I want to echo,
660 | you just can't believe that. I mean, Rudy Penner, who was the
661 | former director of the CBO, always says, "We are the best-
662 | looking horse in the glue factory," and that doesn't mean we
663 | won't turn out to be glue. And it is very important that we not
664 | even test the notion that, somehow, as the world's largest
665 | economy or its reserve currency, we are exempt. We control our
666 | future. The indicators say trouble arrives soon, within five
667 | years, so let's not go there, and let's not find out if we
668 | really are different.

669 | Chairman Ryan. Let me ask the two, because I want to be
670 | respectful of time, if neither political party, if neither the
671 | House, the Senate, or the administration proposes in the next
672 | year or two to fix this problem, does that send the signals to
673 | the credit markets that the Americans are done? That the
674 | Americans don't have this figured out, that the Americans aren't
675 | serious? And does that, therefore, accelerate a debt crisis?

676 | Mr. Holtz-Eakin. In my opinion, yes. I am terribly
677 | worried about this.

678 | Chairman Ryan. I mean just showing political leadership
679 | buys us time. Is that your assessment?

680 | Mr. Holtz-Eakin. Absolutely. I want to echo what Maya
681 | said in her opening remarks. Fiscal security. A, it is the
682 | right thing to do for everyone now and in the future. B, it is

683 analytically not hard. C, it sends the right message to bond
684 markets: that we are willing to take the country in a different
685 direction. Do it, and do it tomorrow.

686 Ms. MacGuineas. I am going to first give a non-economist
687 answer to your economics question. But when you are walking on
688 thin ice, right, lots of things can cause it to crack. And so
689 we are at risk for so many things right now, whether it is
690 sovereign debt contagion, or something that goes wrong in the
691 States, any of these landmines in the budget, the contingent
692 liabilities that are there. PIMCO, when they start to get out
693 of Treasuries, that sends major signals. Right? Everybody on
694 Wall Street is looking; everybody around the world is looking at
695 this right now. So suddenly, anything can make a change very,
696 very quickly.

697 And the bottom line is even though our bond markets have
698 looked like there is not a problem, and people keep saying,
699 "Look, rates are so low, what are you worrying about?" As soon
700 as you start to see the problem in the markets, it is too late
701 to do this on our own terms. There is no excuse for not getting
702 ahead of a crisis which you know is coming your way.

703 In terms of policy and politics, we know the policies are
704 incredibly difficult, and we also know what is involved in them,
705 and we can do it. And I encourage, you know, as many roadmaps,
706 let's get them out there, as possible. We need to get to
707 specifics. We are now past the point of just talking about this

708 is a problem, and kind of worrying about it. We need to know we
709 get the specifics on the table and figure out how to fix the
710 problem, and we need to do enough this year, hopefully a
711 comprehensive plan, but enough to make markets more confident in
712 the political process.

713 When I talk to folks from Wall Street, and someone who runs
714 the Committee for the Responsible Federal Budget, Wall Street
715 people didn't used to care, really. It wasn't like the people
716 who called all the time. And they do now. The markets are
717 paying a whole lot of attention, and they really are worried
718 about our political process in all of this.

719 So, I think there is no question that, particularly with
720 the Fiscal Commission having come out with a solution, that if
721 this all dies on the vine and nothing happens politically, the
722 next two years is not okay. We can't delay until after the
723 election; something has to happen before then to reassure
724 markets, other countries, and everybody who is watching this,
725 that we have the political ability to face up to these problems.

726 Chairman Ryan. I know we have gone over, but John, I do
727 not want to stifle you, so please, go ahead.

728 Mr. Podesta. Well, Mr. Chairman, I would note that I am
729 more used to the fire than the ellipses on that chart. But I
730 would say this: This is the year where we have to show, on a
731 bipartisan basis, a determination to stop our debt from going
732 up. And that has to be in the midterm. I suggested 2015, you

733 | may have a different year in mind, but I think if we can do that
734 | on a bipartisan basis and lock that in, get on a path so that
735 | our debt does not continue to grow, and then we could begin the
736 | tough path of bringing it down, bringing the debt down,
737 | hopefully getting on a path back to balance. We would have
738 | accomplished a lot. And that is going to require a balanced
739 | plan, and as I said in my opening comments, it can't just be in
740 | one narrow part of the budget. It is going to have to work
741 | across the entire federal budget.

742 | Chairman Ryan. Thank you. Mr. Van Hollen.

743 | Mr. Van Hollen. Thank you, Mr. Chairman. I want to join
744 | the Chairman in thanking all of you for your testimony. And, as
745 | I said in my opening remarks, this is a very important hearing.
746 | And I agree that we need to come together on a bipartisan basis
747 | now, to come up with a plan that shows we are going to reduce
748 | the deficits and debt in a predictable, sustained manner. So I
749 | think there is agreement on that.

750 | As I said in my opening remarks, also, I do think it is
751 | risky to do anything that could weaken the economy during this
752 | very fragile time. And Chairman of the Federal Reserve, of
753 | course, Mr. Holtz-Eakin is the guy who is supposed to be expert
754 | in interpreting the animal spirits, in fact, every time he makes
755 | a comment, he has got to be thinking of the confidence levels.
756 | And when he says that he thinks that a reduction of the
757 | magnitude we are talking about in the Republican plan, in the

758 time period that we are, would cost a couple hundred thousand
759 jobs, and makes the point it is not insignificant. I do think,
760 when we are measuring confidence in the economy in part by the
761 month-to-month job numbers, if we start to see any dip in that
762 it is a big problem for confidence; it is also a big problem for
763 the people who have lost their jobs.

764 But here is what I would like to focus on for a minute. I
765 want to accept the premise, absolutely accept the premise that,
766 in order to get the deficit and debt down, we have got to reduce
767 spending. We are going to have to reduce spending in
768 discretionary programs, and we are going to have to do it in
769 mandatory programs. So let's accept that premise, for many of
770 the reasons we have talked about here. And we should come up
771 with a plan to do that now.

772 But I do want to pick up on some of the remarks that Mr.
773 Podesta made. Because it is absolutely true that when he and
774 the Clinton Administration left office, they left with large
775 projected surpluses, and now when President Obama was sworn in
776 he inherited a \$1.3 trillion deficit. The day he put his hand
777 on the Bible, he had already had a record deficit for that year.

778 So, if I could start with you, Mr. Holtz-Eakin. Because
779 when you left the Bush Administration and went to become the
780 Director of the Congressional Budget Office, there were many who
781 wanted you to do analysis that showed that the Bush tax cuts in
782 2001, at that time, actually paid for themselves. And you

783 rejected that analysis. And as recently as last August, August
784 2010 you stated, and I am quoting, "I have never been in the
785 camp that believes that, quote, 'tax cuts pay for themselves,'
786 unquote, there is no serious evidence to support that." I
787 assume it is safe to say that you hold that same opinion today
788 that you did in August.

789 Mr. Holtz-Eakin. Yes.

790 Mr. Van Hollen. Okay. Now, so on pages two and three of
791 your testimony, you say that, for the past eight years, nine
792 years, we have frittered away our time without addressing the
793 problem. And you list three things that made the problem worse.
794 Three things. You mentioned the financial crisis: no dispute
795 there. You mentioned the prescription drug bill that was signed
796 by President Bush, that was not paid for: no dispute there, that
797 makes things worse. You mentioned the Affordable Care Act; I am
798 not going to get into a big debate about that, other than to
799 say, we have had this discussion in this committee, the CBO
800 scored that it is 2010 in deficit reduction, and a trillion over
801 20 years, we throw that in.

802 No mention of, of the wars that we didn't pay for, and
803 continue to pay interest on. But most importantly, as Mr.
804 Podesta pointed out, no mention of the 2001 and 2003 tax cuts
805 during the Bush Administration, which, of course, your former
806 boss, Senator McCain, voted against, because of his concern
807 about the impact on the deficit.

808 Now, in today's CBA, they just issued in January, they
809 estimate that if you continue all the tax cuts -- I am not
810 proposing that we stop all the tax cuts, but just make the point
811 here, they say in their analysis, if you were to return to
812 moving from Clinton era tax rates to the Bush tax rates, we are
813 adding \$3 trillion to the deficit over the next 10 years, if you
814 include the debt service: two and a half trillion dollars just
815 because of the tax cuts, another half trillion dollars debt
816 service.

817 So, my question is this: You have a reputation as a
818 straight shooter. Seriously, now, how can you have testimony
819 that doesn't even address the revenue side? And again, I
820 understand we have got to get it, there is no dispute. This
821 hearing is entitled, "Lifting the Crushing Burden of Debt."

822 Mr. Holtz-Eakin. Right.

823 Mr. Van Hollen. How can you not even address that issue in
824 your testimony?

825 Mr. Holtz-Eakin. Right. Because I am not interested in
826 relitigating history. I think the central problem we face is
827 that, if you look forward 10 years, using the President's
828 budget, or, or any other projection, those projections have the
829 following character: They say, we are out of Iraq and
830 Afghanistan; the financial crisis is a distant memory; we are
831 back to full employment; and we are raising revenue that is well
832 above historic norms, 19, 20 percent of GDP, and despite that we

833 have enormous deficits, trillions of dollars, much of which is
834 interest on previous debt, and so it is the future accumulation
835 of debt, driven by that characteristic that concerns me. And at
836 the heart of that is spending issues. And the additions to
837 spending that have been most threatening have been those in the
838 health area. We did the Medicare Modernization Act, and we did
839 the Affordable Care Act. So that is how I got to that
840 conclusion, it is very straightforward.

841 Mr. Van Hollen. Well, let me just to follow up on that.
842 And again, I am accepting the premise that we have got to deal
843 with the spending side. What I find interesting is that even
844 when you were at CBO, and you issued these reports, you showed
845 that the consequences of going from the Clinton era tax rates to
846 the Bush era tax rates had serious consequences on the deficit.
847 And I just point out, in 2004, when you were here in a non-
848 partisan capacity, testifying and making comments on the budget,
849 you said, you weighed these two things. You weighed the
850 positive aspects of the tax cuts, and then you counterbalanced
851 that with the concerns with respect to the deficit.

852 And here is what you said. I am quoting: "The cumulative
853 corrosive impacts of sustained deficits in the face of a full
854 appointment economy, would unbalance, make the extension of the
855 tax cuts a, quote, 'modestly negative policy choice'?"

856 Now, that was at a time when projected deficits and debt
857 were a lot lower than they are now. And so we have the Fiscal

858 Commission. The Fiscal Commission said we have got to look at
859 these tax expenditures. By the way, the Fiscal Commission's
860 baseline, the baseline assumes that we return, with respect to
861 the high-income individuals, assumes that we return to the
862 Clinton era tax cuts.

863 So, I guess my question is that, we are not disputing that
864 spending is part of it. What accounts for this total reversal
865 from 2004, when that was a, a "modestly negative" choice. In
866 other words, continuing them, even though the projected deficits
867 and debt were not as bad, and today.

868 Mr. Holtz-Eakin. So, I don't remember the context; I was
869 probably asked. I believe that it is important to identify the
870 top priorities. And those are on the spending side, I won't
871 repeat that. The second point, which I think, the Fiscal
872 Commission has said very clearly, is that should it be the case
873 that, collectively, we decide we are going to raise more
874 revenue: the route is tax reform. Our tax system is deeply
875 broken. I have a long discussion in my written testimony; I
876 encourage you to read it. Simply raising tax rates, going back
877 to the, to the Clinton era tax rates, is not a good solution to
878 raising more revenue.

879 And the third thing I would say, a personal opinion in my
880 judgment, is I am deeply concerned about the following
881 phenomenon: We have a rising projection of spending that is
882 undisputed. And we have this concern that the international

883 community is going to just cut us off, and we will have a fiscal
884 calamity. Well, suppose you raise taxes a little to run off
885 concerns out there in the bond markets, but you don't deal with
886 the spending problem. Well, everyone calms down for a couple
887 years. You go forward, same problem arises, you bounce tax
888 rates up a little bit, problem goes away for a little while.
889 You go a couple more years, you bounce taxes up again. Pretty
890 soon, you are jacking taxes up right along that projected
891 spending route, and that takes you to 30, 40 percent of GDP.
892 And you will, you don't have to be a crazy [unintelligible]
893 setter, you will kill the economy.

894 So, I am just trying to lobby, in an undisguised fashion,
895 for, A, good tax policy; I am all for that. But B, dealing with
896 the fact that if you don't control spending, you are going to
897 have enormously higher taxes come, one way or another, and that
898 is a bad thing.

899 Chairman Ryan. Thank you. Mr. Campbell.

900 Mr. Campbell. Thank you, Mr. Chairman, and thank you,
901 panelists. Let me try and summarize what I think I heard a
902 little bit from all four of you, and, frankly, from the Chairman
903 and Ranking Member, too, that there is some disagreement as to
904 how we got here, and that there is some disagreement on the
905 weighting of the different elements of the solution. But that
906 there is no disagreement that the solution has to involve
907 basically all of the above: has to involve mandatory spending,

908 discretionary spending, tax reform, and the revenue side, in one
909 form or another. And that there is no disagreement that we are
910 heading towards a debt crisis which, when the Chairman asked his
911 question, "What does it look like?" I think I heard you all
912 pretty much say, "It looks really ugly." And maybe, this is my
913 words, not yours, but maybe like September, October of 2008,
914 only a lot worse. And that it is probably coming -- we have
915 five years or less to solve the problem. Did I misstate
916 anything?

917 Okay. If that is the case, that we are facing a really
918 ugly, ugly economic scenario, for anything that any of us in
919 this room care about, and we have five years or less to deal
920 with it. And the entitlements, mandatory spending, have to be
921 part of the solution because they are such a large chunk of
922 spending. Can we solve this without reducing costs of Social
923 Security, Medicare, Medicaid, and the other entitlements, within
924 the next five years? In other words, not changing things that
925 might affect five years, or 10 years, or 15 years out, but
926 reducing the costs of those programs within the next five years.
927 And whoever wants to comment on that can comment. Yes.

928 Mr. Holtz-Eakin. If I could, I mean, there are two kinds
929 of urgency involved. Number one is the urgency I think we have
930 conveyed about the debt crisis and the fact that reducing
931 spending is going to have to be a comprehensive effort, so that
932 would include the entitlement programs. The second urgency I

933 try to describe this way: think of Social Security. I am 53
934 years old. I am the trailing edge of the baby boom generation.
935 It has been conventional in Social Security reform proposals to
936 exempt those in, for good reasons, or near retirement. And 55
937 has been the industry standard for near retirement. If we
938 continue to do that, that means you have two years before I get
939 grandfathered. If you grandfather me, you grandfather the baby
940 boom, which means you have grandfathered the problem.

941 So yes, in the next five years, it is absolutely essential
942 that we move, and move quickly.

943 Mr. Campbell. Okay. Other comments on it, Mr. Podesta, did
944 you, go ahead, oh sorry.

945 Ms. Reinhart. Very briefly on the five years. I think
946 there is a second scenario that I would like to put on the
947 table, which is death by a thousand cuts. And it is still
948 death. And that doesn't involve a big blowout crisis, but a
949 stalling. And so, my own view is that when it comes to the
950 budget we really should leave no stone unturned because of the
951 orders of magnitude. And the need to act quickly, I think, is
952 in my view, imperative. But your point about no stone unturned
953 is, I think, called for, by the order of magnitude.

954 Lastly, let me say that the prospect of a delay does not
955 necessarily mean that we are going to have a crisis tomorrow.
956 And I don't know whether I am more worried about not having a
957 crisis tomorrow or muddling through, in Japanese style, for the

958 next 10 years.

959 Mr. Campbell. Thank you. Mr. Podesta.

960 Mr. Podesta. Mr. Campbell, I think the big numbers really,
961 are on the health care side, and particularly in Medicare. So I
962 think that continuing and accelerating, the President has some
963 ideas in his current budget, on how to do that. Cost
964 containment, on the health care side, both in the public
965 programs and in the overall health care system, including in the
966 private sector system, by changing the way we deliver health
967 care, and reducing the overall costs. It is really, I think,
968 the thing that is the most needed and it is going to do the most
969 to contain the big surge in the projections that Mr. Holtz-Eakin
970 talked about.

971 I don't think anybody anticipates that tax rates are going
972 to climb to those levels. They never have, they never will.
973 But they need to be consistent with the commitments we have at a
974 time by 2020, 20 percent of our population is going to be over
975 65. And, as I noted in my testimony, in 1965 when Medicare and
976 Medicaid was passed, nine percent was over 65. We are going to
977 have to have revenue to do that, but we are going to have to
978 have deep restraint.

979 With respect to Social Security, just very briefly, I don't
980 think, in the short term, it really compounds this problem. It
981 is a solvable problem. We have thrown out a full-blown plan to
982 get to 75 years, at my center, have thrown out a full-blown plan

983 to get to 75 years of actuarial integrity, and strengthen the
984 bottom, restrain the top. It has some near-term effect on the
985 deficit and debt, but not much.

986 Chairman Ryan. Thank you. Ms. Schwartz.

987 Ms. Schwartz. Thank you, Mr. Chairman. And thank you,
988 panelists. I think, pretty much, we have all talked. And I
989 want to thank some of you, particularly, for the important work
990 that you have done in helping to put out very clear ideas out
991 there, about how we can, and must, reduce this deficit.

992 Let me just disagree, if I may, with the previous question,
993 at least as a beginning premise that there is disagreement about
994 how we got here. I think, except possibly for the first
995 speaker, there is been pretty clear agreement about how we got
996 here. The only reason to go back over that at all is that we
997 don't repeat negative history, that we don't actually believe
998 that tax cuts pay for themselves, which there is some agreement
999 on. Or that it doesn't matter if we actually have two, three
1000 trillion dollars of unpaid-for war, or tax cut, or additional
1001 health benefits. I mean, it is really clear. I think all of
1002 you would agree, you are all nodding, that in fact the way we
1003 got here was, and the way this President inherited an enormous
1004 deficit, and a terrible recession that reduced revenues, were
1005 expenditures that were not paid for by the previous
1006 administration.

1007 I know the other side doesn't want to hear that, but that

1008 is the reality. So we have inherited that problem. Tax cuts of
1009 a trillion dollars for the wealthiest two percent of Americans,
1010 that they want to continue unpaid for. The Part D prescription
1011 drug benefit for Medicare, which was the largest growth in the
1012 entitlement of Medicare: a trillion dollars, unpaid for; they
1013 don't want to talk about. We think we ought to do Part D, but
1014 we ought to pay for it. And, and of course the wars that cost
1015 us a trillion dollars.

1016 So I think we have agreement on that. And we also have
1017 agreement that we have to tackle spending. And that includes
1018 the current year, which we have already offered and passed \$50
1019 billion this current year, almost \$50 billion in cuts. So the
1020 issue really is going forward. Can we, and this is going to be
1021 a debate that is pretty clear, so they all want to know what
1022 your answer is. Can we solve the problem, the serious, serious
1023 problem of the debt this country is in, and the cost of the
1024 interest payments on that debt, simply by tackling twelve
1025 percent of our budget on spending cuts in non-defense
1026 discretionary?

1027 That is, so far, the only action that the other side has
1028 taken, is to say we have got to have dramatic cuts in twelve
1029 percent of our budget. Not defense. Not on the tax side, tax
1030 expenditures, apparently, are not expenditures, as far as the
1031 other side is concerned. That is serious from our point of
1032 view. So my two questions are: Is it true that we can actually

1033 tackle this problem long-term by simply, and it is a big deal,
1034 cutting education, cutting infrastructure, cutting investments
1035 that the government makes today, in a fragile economy? Will
1036 that get us there.

1037 And secondly, my question is: What if, in fact, we do
1038 nothing on investments for the future? Mr. Ryan talks a lot
1039 about investments for our children. We all make investments for
1040 our children; it is usually called education, helping them go to
1041 college, helping them be able to be prepared. What if our
1042 nation does nothing? What if the other side continues to reject
1043 the President's proposal that we not only cut, but we make
1044 investments for the future so we can grow economically in a
1045 global marketplace, that we can be economically competitive?
1046 Can we be the great country that we have always been,
1047 economically and politically, if in fact, we do nothing about
1048 investments for our future, to grow the economy?

1049 So my questions are simple, and I am going to start with
1050 Maya, because you, I think, were very clear in articulating the
1051 importance of everything being on the table: tax expenditures,
1052 and spending, includes DOD, and making the investments. And I
1053 would like Mr. Podesta, also, to speak. So Ms. MacGuineas.

1054 Ms. MacGuineas. Great. Thank you. I mean certainly when
1055 we think about where we have come from there is so many
1056 contributing problems to where we are, right? We ran deficits
1057 for a decade when we should have been running surpluses. You

1058 want to balance the budget over the business cycle, or something
1059 like that. So we came into this problem in a weakened fiscal
1060 state. We then were hit with a terrible economic downturn which
1061 caused us to enlarge our deficits, both because the economy and
1062 the policy responses.

1063 And now, the biggest problem that we face has always been
1064 there: the long-term spending problem fueled by health care and
1065 aging, which was a long-term problem, we delayed taking action,
1066 it is now at our doorstep. So we sort of are getting hit with
1067 all the fiscal problems you could have.

1068 Ms. Schwartz. I only, I only have a couple seconds left,
1069 but I wanted John Podesta to answer as well.

1070 Ms. MacGuineas. Okay, well then let me quickly just agree
1071 with you in terms of investments, that absolutely, we should not
1072 be shortchanging the piece of our investment budget. We should
1073 expand this discussion beyond the twelve percent of the budget
1074 to the entire budget. But I also think we want to think about
1075 reorienting our budget. Because so much is focused on
1076 consumption; we need to think about retargeting inefficient
1077 spending and spending on consumption, and move it towards
1078 investment so those dollars are better spent in a time of fiscal
1079 austerity.

1080 Mr. Campbell. [Presiding] Okay. Next. Mr. Calvert.

1081 Ms. Schwartz. Thank you.

1082 Mr. Calvert. Thank you. And I am an optimist by nature,

1083 but being on this committee, it is difficult.

1084 You know, we talk about revenue and, of course, spending
1085 and I would remind the gentle lady that we may have cut \$60
1086 billion, but the United States Senate has not determined yet
1087 that we are cutting anything. So as Mr. Rayburn used to say,
1088 "Our friends on the other side are our adversaries. The Senate
1089 is the enemy." So that is where we are at. I think we can all
1090 agree with that.

1091 One thing I was looking at on the chart, the ring of fire:
1092 Italy, Japan, France, Ireland, U.K., Greece, and of course
1093 U.S.A. in the middle. One thing that you notice, or at least I
1094 notice on that chart, is that the one thing that U.S. has
1095 different than the rest of these countries is we have resources.
1096 And I look at the chart, the countries outside that chart, for
1097 the most part, Norway, the Netherlands, and Australia have
1098 resources. And the United States, you know, we are a country
1099 that puts extension cords out everywhere, you know, into the
1100 Middle East, and our friends in Canada and Mexico. And we
1101 extract resources from them, rather than from ourselves. And we
1102 have significant resources within our own country, and certainly
1103 in Alaska and in the upper State.

1104 If, in fact, we are talking about revenues, and I just had
1105 a hearing the other day, I am an appropriator, I confess. But
1106 we were having a meeting the other day about the former MMS left
1107 \$50 billion on the table in not collecting revenues from metal

1108 resource extraction. If, in fact, the United States went out
1109 after its own resources, extracting those resources, and the
1110 revenue that brings to the country, and obviously, national
1111 security benefits and the rest, don't you think that would be a
1112 significant part of turning this country around? I know the
1113 entitlement spending part is the biggest issue that we have got
1114 to deal with. But when you say everything is on the table,
1115 don't you think when we are paying \$4 a gallon for gasoline,
1116 that that is a tax? That every consumer out there right now is
1117 paying a considerable tax because we don't face up to the
1118 problems in our own country, and developing our own resources?
1119 So with that, I will just leave it to the committee.

1120 Mr. Podesta. Well Mr. Calvert, I think that you put your
1121 finger on something that is really quite important, which is the
1122 interrelationship between our dependence on oil and the fact
1123 that 50 percent of our trade deficit comes from importing oil,
1124 and the ability to move to a different kind of energy base in
1125 this country, and what that would do for the economy. How it
1126 would spur innovation, job growth, and business formation.

1127 I think the biggest place to look right now, in that
1128 regard, is both, clean technology, the kinds of things that are
1129 going to make the economy more efficient, including in the
1130 building sector as well as in the transportation sector; and
1131 then utilizing the vast resources we have of natural gas that
1132 are available to us, need to be done in a smart way. The New

1133 York Times has been writing a bunch of articles about what is
1134 happening in Pennsylvania right now. They need to be done in a
1135 smart way, but if we could move more of our transportation fleet
1136 to natural gas it would have a dramatic impact, I think, on our
1137 transportation sector, in particular.

1138 And the problem with keeping, down the track, of just
1139 drilling for oil even in the Gulf, which you know, I think we
1140 need to do, is that it just keeps that dependence alive on
1141 foreign oil, which is at 60 percent now. So I think we need a
1142 comprehensive strategy to use all the resources that we have in
1143 our country.

1144 Mr. Calvert. I agree on all the above, I agree with you.
1145 Let's kind of move across here.

1146 Mr. Holtz-Eakin. I think two points. I mean, number one,
1147 I don't know the numbers on the receipts that would flow into
1148 the Treasury if we had greater exploration and extraction. I
1149 doubt it solves the problem.

1150 Mr. Calvert. I am not saying that it solves the problem.

1151 Mr. Holtz-Eakin. We have to be realistic. The second
1152 thing is that, in the end, our current account deficit is the
1153 difference between how much we save and how much we invest. And
1154 while, if we don't change how much we save and we don't change
1155 our investment, we can change the nature of our energy portfolio
1156 dramatically. We will just change the composition of our trade
1157 deficit. It will still be there. So we have to change the

1158 fundamentals. And our biggest problem with our saving is our
1159 federal budget deficit.

1160 Mr. Calvert. Well I would just make the point, if folks
1161 back home are spending four bucks for gas, they don't have a lot
1162 of money to save even for a pizza and a beer on the weekend.
1163 Thank you.

1164 Mr. Holtz-Eakin. The last thing to remember on this, and I
1165 know that time is up, is that if you are going to change the
1166 energy portfolio, that is costly. And we are coming out of a
1167 recession; and to change our energy portfolio dramatically is
1168 not a benefit, it is a cost. It might be worth it, we can have
1169 that debate. But let's be clear, it is a cost.

1170 Mr. Campbell. Thank you, Mr. Holtz, I am going to try and
1171 be a little ruthless on the time so we make sure we get to
1172 everybody. Mr. Blumenauer.

1173 Mr. Blumenauer. Thank you. Although I would note that if
1174 we drain America dry of our oil it goes into a global pool. We
1175 only consume 20 percent of it; it is kind of goofy that we
1176 consume 20 percent of it. But it is a global price. And to the
1177 extent to which it drives anything down, most of the benefit
1178 will flow through the Chinese, to the Japanese, to the
1179 Europeans. I don't know that we are going to get anywhere on
1180 that. But I want to come back to gas prices in a moment.

1181 But, again, the more I sit on this committee, and listen to
1182 witnesses like that, the more optimistic I get. Because having

1183 had a chance to look at various ups and downs in the government
1184 process over the last 40 years from all different levels, we end
1185 up affirming Churchill's aphorism that, "You can rely on
1186 Americans to do the right thing after they have exhausted every
1187 possibility." I think we are reaching that point now on the
1188 federal level, and it is of a greater magnitude. But it seems
1189 to me that the whole issue underlying this is how we do
1190 business.

1191 And I actually think there is a lot of agreement that is
1192 coming forward. I think there is an opportunity; I feel guilty
1193 for being away from a Ways and Means meeting right now where we
1194 are talking about tax reform. And I think there is an
1195 opportunity to change that system. I think there is a dramatic
1196 opportunity, in this Congress, to change how we subsidize
1197 agriculture in this country to help more farmers and ranchers,
1198 and spend less money doing it, with less market distortion. And
1199 I think there is bipartisan interest in pursuing that.

1200 And I agree, Social Security, any 10 people around a Rotary
1201 Club table could, in 30 minutes and a website, can come up with
1202 three alternatives that are largely going to represent what we
1203 will ultimately do. I hope, and I agree with Ms. MacGuineas,
1204 let's get to some specifics.

1205 And I would like to focus on one specific. Because for
1206 over 50 years, there has been an agreement in this country,
1207 going back to President Eisenhower, about a self-supporting

1208 trust fund for infrastructure investment. And that always, to
1209 this point, has been bipartisan. Ronald Reagan, in 1982, when
1210 economic times were tough, supported a five cent increase in the
1211 gas tax, a user fee that helped us move forward. Yesterday we
1212 had lunch with Senator Simpson, Mr. Bowles, and they had
1213 proposed a significant and periodic increase in the gas tax to
1214 be able to deal with both problems with that, and the fact that
1215 we are draining general fund to prop up something that has been
1216 sub-supporting to this point.

1217 We have record unemployment in the construction industry.
1218 We have infrastructure in every one of our communities that is
1219 falling apart, for roads, transit, and water. Isn't this an
1220 area where we could move forward with a tax increase or user fee
1221 that actually has broad support? This panel, in a prior
1222 hearing, had people from the Chamber of Commerce, AAA, and
1223 construction unions come in and testify in support of an
1224 increase. Is that part of a solution that might get us moving
1225 in this direction, put people to work, protect the budget
1226 deficit, and maybe even reduce some dependence on foreign oil at
1227 some point?

1228 Anybody want to take that on the panel?

1229 Mr. Holtz-Eakin. So I will be brief. I mean, there was a
1230 report that came out of the bipartisan policy center from a
1231 commission that I served on two years on transportation reform.
1232 And I would encourage everyone to look at that. What it says

1233 pretty clearly is, number one; we have to reform the
1234 transportation programs, because we have never identified, what
1235 is really the federal role. We know that, in principle,
1236 infrastructure is important, but we have never decided what is
1237 the appropriate role for the federal government.

1238 We have a hundred programs over there, and we proposed
1239 creating four. And then you have to finance them effectively.
1240 And I completely agree with that. One thing to note is that
1241 many people believe the gas tax itself is obsolete, and that we
1242 need to go to an alternative.

1243 Ms. Reinhart. Let me just point out that I think we have
1244 to be very discriminating and very clear about how we define
1245 infrastructure. Japan spent a massive amount on infrastructure
1246 in an effort to prop up the economy, and I am not an expert in
1247 that area, but it has to be very focused on productivity
1248 enhancements.

1249 Ms. MacGuineas. Yes, I agree with so much of what you
1250 said. I think we need to focus far more on investment spending
1251 than consumption spending, and this is one of the more important
1252 areas. Second, we need to tax more the things we want less of,
1253 like pollution, through energy taxes, not the things we want
1254 more of, like work and saving. Third, I think the commission's
1255 proposal on how to not spend more than the tax raises, and to
1256 increase the tax to cover our highway costs and other
1257 transportation costs is a very good idea.

1258 Fourth, I do think we have to make sure that what we do in
1259 terms of investment we do very well. We don't want to run the
1260 risk of suddenly calling everything investment, you know, farm
1261 subsidies, that is investment, and suddenly it loses all
1262 credibility. We want to do investment that really has
1263 productive payoffs.

1264 Finally, I want to increase investment spending, and I
1265 also, on the tax side want to do some, I would call, sweeteners.
1266 I want to lower the corporate tax rate. These are the things
1267 that I think should be part of a broad, comprehensive deal, as
1268 sweeteners, to help move them forward. I would be worried to do
1269 them on their own.

1270 Mr. Campbell. All right, thank you. Have to cut off now,
1271 and go to Dr. Price of Georgia.

1272 Mr. Price. Thank you, Mr. Chairman. I want to thank the
1273 panelists as well. And I think there is a remarkable unanimity,
1274 as has been discussed, the need to address the spending side in
1275 both discretionary and entitlement, automatic spending, and how
1276 we get there is the challenge. It seems that every one of these
1277 comments in this committee starts with some finger pointing at
1278 the other side, and I would just remind my friends on the other
1279 side of the aisle that the Budget Committee's responsibility is
1280 to come up with a budget to provide direction for the country.
1281 And in the last Congress, of course, there was no budget. So as
1282 we grapple with these challenges, I think it is important to

1283 remember that.

1284 I would also point out, and I don't know if we can bring up
1285 S6, but it is the deficit record by President. And, here it is.
1286 And you kind of bop along there for, for, with some deficits in
1287 the 200 to \$400 billion range, and under a Democrat president
1288 and Republican Congress, we balanced the budget appropriately
1289 and had some surpluses. And then you see what is happened under
1290 the current administration. I think all of us can look at that,
1291 certainly the American people look at that and say, "What the
1292 heck is going on?"

1293 In terms of, I don't know if we could put up S2, which is
1294 the tidal wave of debt that is coming, and the red chart here,
1295 the red line here that you can see, it increases astronomically,
1296 and clearly unsustainable. And then, finally, the issue that I
1297 want to get the panel to weigh in on is something that hasn't
1298 yet been talked about to a significant degree, and that is the
1299 issue of short-term debt and interest rates.

1300 All of the presumptions, candidly, on both sides, have low
1301 interest rates. If interest rates increase any significant
1302 degree at all, then it blows up the models that all of us have.
1303 So I would ask you each if you would comment on the consequences
1304 of any increase in interest rates, and what, if anything, we are
1305 able to do about that.

1306 And then, also, if you can touch on short-term debt, the
1307 chart that I had wanted to refer to has a significant increase

1308 in the short-term debt, the debt that comes due within a year to
1309 three years. And we are up in the 60 percent, or pushing the 60
1310 percent range on that. What are the consequences of that? Is
1311 there anything that we can do about that? So if I could ask you
1312 to address interest rates and short-term debt, please.

1313 Mr. Holtz-Eakin. I will just be real brief. I mentioned
1314 this in my remarks, we have moved to very short-term financing,
1315 it is like financing on a teaser rate. And if we get a sharp
1316 spike, we are going to have to roll over a big fraction of
1317 Treasuries at much higher interest rates; that is going to feed
1318 through the budget, it is going to feed through all the interest
1319 rates in the economy, whether they are mortgages, or car loans,
1320 or anything else. So, we are exposed, both in terms of a
1321 financial management point of view, and also an economic point
1322 of view.

1323 Mr. Price. And anything that we can do, I would ask to
1324 address that issue, as a Congress.

1325 Ms. Reinhart. Let me say that a characteristic, when
1326 Chairman Ryan asked, of what a crisis looks like, in the run-up
1327 to debt crisis, in the run-up to severe financial crisis, you
1328 see the rise of short-term debt, in total debt. That is
1329 worrisome. What has been done? Some of the stuff that was done
1330 was quite out of the picture now. In 1951, we actually had a
1331 debt conversion, called the Treasury-Federal Reserve Accord,
1332 which took marketable medium to short-term debt and converted it

1333 to 29-year bonds. Now we don't call that a restructuring or a
1334 default because an interest rate sweetener was offered. But it
1335 was, of course, under very different circumstances.

1336 But what I am suggesting is that if we are faced with a
1337 sudden rise in interest rates, we may see a return of what is
1338 called financial repression. And captive audiences, like
1339 pension funds and financial institutions would be targets. It
1340 is happened.

1341 Mr. Price. Maya.

1342 Ms. MacGuineas. CBO recently, a couple years ago, I guess,
1343 did a great study on this showing the massive costs that are
1344 affiliated, I think it was at the request of Congressman Ryan,
1345 the massive costs that are affiliated with increases in interest
1346 rates. Obviously we are highly vulnerable to that; if you look
1347 at where we are right now. It is like a credit card teaser
1348 rate, right, it is luring us in, we are borrowing more, "Look,
1349 rates are low, we can keep borrowing." When those rates go up,
1350 we are incredibly vulnerable.

1351 There is another issue which I don't know exactly what to
1352 make of it, but when QE2 ends this summer, nobody knows exactly
1353 how that is going to play out. We don't know whether it is the
1354 flow or stock of debt that is going to have an effect. But we
1355 are more vulnerable than we would have been.

1356 Third, you asked what we could do, and you made the first
1357 point. Stop finger-pointing and come up with specific

1358 solutions. It is the only thing we can do to be less vulnerable
1359 to the upward tick in interest rates.

1360 Mr. Price. Great. John.

1361 Mr. Podesta. Well, I basically agree with Maya's points.

1362 I think that they, right now we don't see that spike in interest
1363 rates, but we are vulnerable to it. And I think we need to
1364 ensure, as I think Mr. Bernanke and the Fed have tried to
1365 ensure, that this recovery gets roots, that jobs begin to grow,
1366 that is the most important thing to, I think, solve both the
1367 debt crisis and the jobs crisis and the economic crisis, over
1368 the long term.

1369 But I think the one thing that Congress could do is, you
1370 know, we are now repeating ourselves, is to come up with a
1371 framework in which the debt stops growing. And I think if you
1372 could do that on a bipartisan basis over the next couple of
1373 years, that would, I think, settle these markets down.

1374 Mr. Price. Within the five year window. Thank you.

1375 Mr. Campbell. Thank you, Mr. Podesta. Mr. Pascrell of New
1376 Jersey.

1377 Mr. Pascrell. Thank you, Mr. Chairman. You know, I agree
1378 with my friend from Georgia that we can't point fingers. I
1379 would rather put it a different way, we need to put things in
1380 context. We need to put things in context so we understand.
1381 You know, sometimes I get the impression in this committee, and
1382 other committees that deal with the budget, spending, and

1383 revenue, that we are involved in a gigantic science project.
1384 And all science projects turn out very positive. They all do.
1385 But, you know, we can have brilliant results, it will have very
1386 little positive impact on the people we represent in reality.

1387 See, I read a story this morning about a quadriplegic guy
1388 from New Jersey. His parents are fighting insurance companies
1389 over denial of 24 hour care. So, you know, we are not simply
1390 dealing in a numbers project here. We are dealing with human
1391 beings. And we have to deal with the numbers, there is no
1392 question about it. But those numbers need to be placed in
1393 context so we have a Gestalt, an overview of what really is
1394 happening.

1395 We are all to blame, and we are all to gain. There is no
1396 one party that caused this mess. I think we all should agree on
1397 that; that is a good starter. But I look at reports, for
1398 instance, from the SMP indexes in the year ending December 10,
1399 health care costs covered by commercial insurance rose by 7.75
1400 percent, as measured by the SMP health care economic commercial
1401 index.

1402 Medicare claim costs associated with hospital and
1403 professional services for patients covered under Medicaid
1404 increased at a more modest 3.27 percent rate, over the ending,
1405 as of December, as measured by the, the SMP.

1406 So, health care reform is important in the, quote unquote
1407 "entitlement," or, better known, a sure objective, "Obamacare,"

1408 when you take a look at it; it is interesting. One third of
1409 that entire document talks about the budget, we need to put that
1410 budget together, dealt with Medicare and Medicaid. If we read
1411 the bill, all 975 pages, because our 2,200 page document was
1412 rejected, so that we really accepted the Senate version.

1413 According to the CBO, the Affordable Health Care Act
1414 reduced deficits by \$210 billion over 10 years, and by more than
1415 one trillion over 20 years, the most significant deficit
1416 reduction since 1997, the Balanced Budget Act, which I proudly,
1417 and some of us may have voted for.

1418 So, Mr. Podesta, I have always enjoyed working with you
1419 because you are pretty straight shooter, I think Mr. Ryan is a
1420 straight shooter, Chris is a straight shooter. But when you put
1421 things in context, we might come out with different answers, I
1422 think. We have been attacked, on our side, with accusations
1423 that neither we nor the President has come forward with
1424 proposals for entitlement reform, which we say, if we are going
1425 to look at everything in the budget, that is one of the things
1426 we will have to look at. We certainly need to look at it. I
1427 reject the claim. Last Congress, we passed the Patient
1428 Protection Affordable Care Act. As I said, one third of it is
1429 devoted, if you read it, if you get a chance, in the document, I
1430 can list 17 places, Mr. Chairman, and the Ranking Member.
1431 Seventeen places. The first step of entitlement reform was
1432 received with attack ads claiming 500 billion in benefit cuts to

1433 seniors in death panels. I heard somebody mention death panels
1434 yesterday.

1435 To date the only action this majority has taken at
1436 entitlement reform is repealing the reforms. So Mr. Podesta,
1437 are you familiar with the roadmap?

1438 Mr. Podesta. Yes, Mr. Pascrell.

1439 Mr. Pascrell. Mr. Podesta, are you familiar with how it
1440 proposes to control costs in Medicare?

1441 Mr. Podesta. It basically voucherizes Medicare.

1442 Mr. Pascrell. I am sorry?

1443 Mr. Podesta. It creates a voucher in Medicare. It
1444 essentially shifts costs from the federal government onto
1445 recipients.

1446 Mr. Campbell. Mr. Pascrell, your time has expired.

1447 Mr. Pascrell. Can I finish my sentence, my question?

1448 Mr. Campbell. Okay. But he won't be able to answer. I am
1449 just trying to get everybody a chance.

1450 Mr. Pascrell. Thank you. Has the cost of health care
1451 risen, as compared to inflation? That is what we are concerned
1452 about. And what happens in the voucher system is you never,
1453 ever, ever catch up.

1454 Mr. Campbell. Thank you, Mr. Pascrell.

1455 Mr. Pascrell. So let's be, put everything on the table in
1456 context, Mr. Chairman. Thank you.

1457 Mr. Campbell. Time has expired. Thank you, Mr. Pascrell.

1458 Mr. McClintock of California.

1459 Mr. McClintock. Well, Professor Reinhart, you mentioned
1460 that there has been one other time in our history when we had
1461 proportional debt. I am hoping that history offers us some lab
1462 notes. How did we get out of that? And we have also had
1463 several other spikes right after the Assumption Act in 1792; we
1464 suddenly had 35 percent debt. We were able to finance the War
1465 of 1812, and the Louisiana Purchase, and pay off all of that
1466 debt by 1830. What lessons can history offer us?

1467 Ms. Reinhart. Okay. Let me be very brief. One thing that
1468 makes the situation of more concern than the end of World War
1469 II, which was our last really big debt spike, is private debt.
1470 At the end of World War II we were lean and mean. Households
1471 and firms, financial and non-financial, were lean and mean. So
1472 it was exclusively a public debt issue. But public debt now is
1473 much more broadly defined. We have a lot of contingent
1474 liabilities.

1475 But how did we get out of World War II, well, making cuts
1476 after war was a lot easier. But let me also say, I mentioned
1477 the issue of financial repression. That was actually a tax, but
1478 it was a tax that was never legislated. We kept interest rates
1479 very low through a lot of financial regulation. We created a
1480 lot of markets in the financial industry for holding government
1481 debt. That was a factor. We also ran balanced budgets for an
1482 extended period of time.

1483 So you had the post-war reductions, which were somewhat
1484 more obvious than they are today.

1485 Mr. McClintock. About \$85 billion.

1486 Ms. Reinhart. Indeed. There was a series of balanced
1487 budgets, even some surpluses. And there was a lot of financial
1488 repression; do not underestimate the power of that. It amounts
1489 to about three percent in revenues, meaning lower interest costs
1490 and actual liquidation of debt. That is how we got out of debt
1491 out of World War II.

1492 Mr. McClintock. So we had repressed demand, plus dramatic
1493 reductions in spending.

1494 Ms. Reinhart. Indeed.

1495 Mr. McClintock. And then actually produced balanced
1496 budgets. Which gets me to the next question, and that is we
1497 talk about taxes and deficits as if they are opposite things.
1498 Aren't they really the same thing? Isn't the deficit is simply
1499 a future tax? Aren't those merely the two ways that we finance
1500 spending? And isn't spending the principle.

1501 Ms. Reinhart. And this is now seat of the pants because I
1502 have not tested this empirically, as I have other things, but
1503 one of the reasons why we find high levels of debt cause low
1504 growth, or associate it with low growth, has to do with
1505 anticipated future uncertainty, either of lower benefits or
1506 higher tax liabilities.

1507 Mr. McClintock. So, to borrow from the Clinton

1508 Administration, with obvious apologies, it is the spending is
1509 stupid.

1510 Ms. Reinhart. The point I am trying to make is that the
1511 last time we were in this, we really did touch all bases. We
1512 had severe, or sharp spending cuts.

1513 Mr. McClintock. If I may, I am going to need to go to Mr.
1514 Podesta for a moment. Mr. Podesta, you mentioned that the state
1515 of the economy at the outset of the Clinton Administration, we
1516 were running huge deficits; we were in some economic difficulty.
1517 The Clinton Administration ended up reducing federal spending by
1518 a full four percent of GDP, which is miraculous, produced the
1519 only four surpluses that we have had in the last 40 years. It
1520 approved the biggest capital gains tax cut in U.S. history, it
1521 tackled entitlement spending with welfare reform. We were doing
1522 pretty well at the end of that administration, as you pointed
1523 out.

1524 Mr. Podesta. Well, I agree with that, Congressman. I
1525 think that was a combination. We did increase revenues in
1526 1993, and painfully, because it led to, at least in part, losing
1527 both Houses of Congress in 1994, but they did increase revenues.
1528 But he did restrain spending over the whole period of time, and
1529 that resulted in an economy that produced 10 times as many jobs,
1530 much stronger wage growth.

1531 Mr. McClintock. Cut spending four percent. Now, George W.
1532 Bush takes office, and ends up increasing federal spending by a

1533 full two percent of GDP. He approved the biggest increase in
1534 entitlement spending since the Great Society, he embarked on
1535 massive stimulus spending, and as we all know, the condition of
1536 the economy and the budget wasn't so hot at the end of that
1537 experiment. So my question is why do we keep employing policies
1538 that we know don't work, and instead go back to those policies
1539 that your administration employed, by reducing spending, that
1540 the Truman Administration employed, that the Reagan
1541 Administration employed, all of which were marked by substantial
1542 economic progress and advancement.

1543 Mr. Campbell. Just to remind members, the five minutes
1544 includes the answer time.

1545 Mr. Podesta. Well, I will send you a note on that,
1546 Congressman.

1547 Mr. Campbell. All right. Mr. Tonko of New York.

1548 Mr. Tonko. Thank you, Mr. Chair. Mr. Chair, I know that
1549 we have colleagues here from both sides of the aisle that share
1550 my appreciation for American history, and I would like to use my
1551 time here today to explore a few elements of our shared past.

1552 Mr. Holtz-Eakin, certainly you were the director of the
1553 Congressional Budget Office from 2003 to 2005. The CBO, as we
1554 know, is a non-partisan institution. So I would like to
1555 highlight some of your non-partisan observations from that time,
1556 as I think they were insightful and fair, and have real meaning,
1557 I think, for the debate that we have here today.

1558 This is a, a Washington Post article from January 27 of
1559 2004, and CBO's annual budget report had just come out, under
1560 your direction, showing that the Bush Administration had asked
1561 for more than \$1 trillion, had added more than \$1 trillion to
1562 the deficit in just six months, and that that government debt
1563 could more than double if President Bush succeeded in making his
1564 tax cuts permanent. According to this article, you noted at
1565 that time that the massive deficits that would result from
1566 extending the Bush tax cuts, which were grossly skewed to favor
1567 the wealthy would, and I quote, "lower national savings, reduce
1568 economic productivity, and ultimately," ultimately, "curtail
1569 economic growth." Is that accurate?

1570 Mr. Holtz-Eakin. That is what I said, yes, absolutely, and
1571 I continue to worry about deficits; that is the implication to
1572 have.

1573 Mr. Tonko. This is a Washington Post article from one year
1574 later, on January 27, of 2005. You were still at CBO, and due
1575 to the rising cost of the wars in Iraq and Afghanistan, the tax
1576 cuts for the wealthy, and a prescription drug plan that wasn't
1577 paid for, things were looking worse. You are quoted in this
1578 article in saying, again, and I quote, "We are doing a little
1579 bit worse over the long term, and it is largely due to policy,
1580 policy changes." Could you tell me, is that quote accurate?
1581 And which political party was in charge of the White House, the
1582 House of Representatives, and the Senate at the time?

1583 Mr. Holtz-Eakin. I have no reason to believe it is not
1584 accurate, and Republicans controlled both Houses of Congress and
1585 the White House.

1586 Mr. Tonko. Finally, this is an op-ed that you posted
1587 through your organization, the American Action Forum, just two
1588 weeks ago. And it reads, "There has been talk that the House
1589 would pursue a series of short-term, two-week CRs, instead of a
1590 full-year CR. There could be no greater management nightmare
1591 than the inability to plan for more than two weeks at a time."
1592 And my point is that I agree with you on that point, certainly.
1593 And though we may not agree on everything, I think you have
1594 offered this chamber very sound advice in the past.

1595 I was not here in 2004 and 2005, but I cannot help but
1596 think that if our leaders would have listened to you then, we
1597 might not be in the place we are in right now. Today our fiscal
1598 challenges are so great that the Republican leadership in our
1599 House is proposing calling for cuts to programs that range from
1600 preschool literacy programs, to senior health benefits. And
1601 yet, we still refuse to look at the policies that really got us
1602 here. And two wars on the credit card, the deregulation of Wall
1603 Street, and tax cuts for billionaires, simply didn't appear to
1604 be the formula for success.

1605 No matter how many times we say it, the Koch Brothers are
1606 not a small business, and I do not believe they need taxpayer
1607 dollars to fund union-busting campaigns in Wisconsin. I don't

1608 believe it any more than I believe that if we are going to give
1609 oil companies bigger subsidies, they will someday become
1610 charitable institutions that won't gouge my constituents at the
1611 pump, and bring in record profits in the midst of the Middle
1612 East crisis.

1613 Tax cuts for the wealthiest two percent of Americans were a
1614 bill of goods sold to us on the promise that they would create
1615 jobs, but even before the financial meltdown, they failed, at a
1616 cost of trillions of dollars. If we are going to spend that
1617 kind of money, America should be better for it. But while CEO
1618 pay doubles and triples throughout the decades, the purchasing
1619 power of the minimum wage has declined by nearly 10 percent.
1620 Where is that American? Where is that fair?

1621 According to the CIA, the United States ranks 42nd globally
1622 in income and equality, putting us in the same range as Uganda,
1623 Nicaragua, and Iran. We cannot move forward this way and hope
1624 to compete economically with numbers like that. And we just
1625 need to address, I think, the inequitable treatment in our
1626 situation which has really seen a growth, exponentially, in the
1627 top one percent of wealth in this country and its income
1628 availability. And how can we go forward without strengthening a
1629 middle class in this country? It just confuses me economically,
1630 and irritates me programmatically. Thank you.

1631 Chairman Ryan. [Presiding] Thank you. Mr. Ribble.

1632 Mr. Ribble. Thank you, Mr. Chairman. I have been

1633 listening, somewhat entertained here this morning, but
1634 disappointed in several ways with some of the hyperbole with
1635 massive tax cuts and all this kind of stuff, and how our deficit
1636 is because of massive tax cuts. And that revenue after the tax
1637 cuts in 2003, by OMB's numbers, went up in the next five years
1638 by 100 billion, 371 billion, 624 billion, 785 billion, 801
1639 billion, and in 2010, after the global meltdown overnight, over
1640 2003 numbers after the tax cuts, up 400 billion.

1641 So, revenue is a difficult thing to really project what is
1642 going to happen, quite frankly. I have run my own business for
1643 30 years. When we do budgeting I realize that a cut in spending
1644 is a direct savings, and something I can control 100 percent. I
1645 can choose whether to spend the money, or not to spend the
1646 money. I have the choice. I cannot choose whether a customer
1647 will buy from me, whether my business will grow. I can plan and
1648 strategize and try to do those things. And in the broad
1649 economic sense, addressing this strictly on the revenue side is
1650 nearly impossible. Not that it shouldn't be done, not that we
1651 shouldn't include that. But I do know that on the spending side
1652 we do have lots of control. And a dollar not spent is a dollar
1653 saved.

1654 I actually have a question for Ms. MacGuineas. I
1655 appreciated your testimony a lot, and I want to give you a few
1656 minutes here to expound a little bit on something that I have
1657 talked about for about the last six months, and that is the

1658 psychology of the American consumer and the American business
1659 owner. You address it a little bit.

1660 We have a psychological problem in this country and it
1661 relates to and affects economic growth, don't we? And could you
1662 talk a little bit about that? You didn't have enough time in
1663 your comments to do that.

1664 Ms. MacGuineas. Great. Thank you for the opportunity,
1665 because I do think that the lack of certainty that surrounds
1666 businesses and households is certainly a factor in keeping the
1667 economic recovery from moving forward as much as we want it to.
1668 And if you look at, sort of, the ideal model for fiscal
1669 consolidation, and how to deal with the fact that we are also
1670 coming out of a very weak economy, most people have said that
1671 what we want to do is put in place a multi-year plan that
1672 doesn't have to phase in so quickly, because you can still leave
1673 some time for the recovery to take hold. So you wouldn't have
1674 to have tax increases or spending cuts very, very early on. We
1675 recommended starting them next year. As long as that plan was
1676 credible, and so that markets believed that that plan was going
1677 to be implemented.

1678 I think that plan, to be credible, would have to be
1679 bipartisan, it would have to be put in statute, and it would
1680 have to come with budgetary triggers, so if those changes
1681 weren't made, that changes would come automatically. That would
1682 allow households to know what is going to happen. Importantly,

1683 | because of all the capital on their balance sheets right now
1684 | that would allow businesses to know what is going to happen.

1685 | If you look at part of the model in London, when they are,
1686 | in England, going through their consolidation efforts, they have
1687 | hoped that businesses would, kind of, be the drivers of growth,
1688 | and fuel the recovery. There haven't been as many policies to
1689 | help enable that, so you want to surround that with policies
1690 | that allow businesses to help be an engine of growth in this
1691 | recovery. We can't look to government to spend our way out of
1692 | this, or households, who are over-indebted, to spend our way out
1693 | of this. We do want businesses to be the engine of growth.
1694 | None of that works in place, in terms of reassuring markets,
1695 | letting households know what to expect, in terms of tax and
1696 | spending policies, or having businesses invest in the longer
1697 | term, unless we put in place policies that are credible, and
1698 | likely to stay in place, and will put us on a glide path to
1699 | something stable.

1700 | Mr. Ribble. How long have you been studying this topic,
1701 | and this whole issue of economics here, as it relates to this
1702 | budget crisis? Been a few years?

1703 | Ms. MacGuineas. It is been a few years. We haven't made
1704 | that much progress.

1705 | Mr. Ribble. Do you think that, that the Congress has acted
1706 | credibly in the past? Are there examples that we can point to
1707 | that might help us?

1708 Ms. MacGuineas. I mean, sure, the budget deals that we had
1709 in 1990, and 1993, and 1997, all of those are different models,
1710 when we fixed Social Security, they were all different models
1711 for people coming together. There were a number of factors that
1712 made them work. You need leadership, you need real leadership.
1713 You need an understanding in the public of the problems and a
1714 commitment to fixing them. You do need bipartisan cooperation
1715 for anything that is hard, otherwise there is going to be
1716 immediate pressure to take back whatever policy changes you have
1717 put in place. And I do think that public component is actually
1718 quite important. You need people to understand.

1719 Remember there was the Ross Perot moment; it kind of
1720 changed the whole world, right? But you need people to
1721 understand why this is something that you do for the country.
1722 And the narrative really has to be that this is part of a
1723 successful growth strategy. It is not just all about, you know,
1724 we are the "eat your spinach crowd" it is not all doom and gloom
1725 though; it is about part of building a long term economic growth
1726 strategy in the country. And I think that has to be told to
1727 people, and then they are willing to step up to the plate and
1728 make those changes.

1729 Mr. Ribble. That psychology will change, then, won't it?

1730 Ms. MacGuineas. Absolutely.

1731 Mr. Ribble. Okay. Thank you very much, and I yield back.

1732 Mr. Chairman.

1733 Chairman Ryan. Ms. Bass.

1734 Ms. Bass. Thank you. Ms. MacGuineas, I wanted to ask you
1735 a couple of questions. If I heard you right, I think you said,
1736 a few minutes ago in your presentation, that several events
1737 could tip us over the edge, seriously increase the crisis. And
1738 one of those events could be something going wrong in the
1739 states. And I really wondered, given what is happening in the
1740 states, what you meant by that, considering so many of the
1741 states are in such a deep crisis. California, a couple of years
1742 ago, had a budget of \$110 billion: budget now is \$83 billion,
1743 and we are facing a \$23 billion deficit with no real clear way
1744 out of it. They are attempting a balanced approach in
1745 California, hopefully it will be voted on in the next week. But
1746 I wanted to know what you meant. What else could go wrong in
1747 the states that you are referring to?

1748 Ms. MacGuineas. Well, there is certainly the situation
1749 that states may not be able to pay what they owe on their debt,
1750 and that this could be the beginning of a cycle of markets
1751 losing faith in the ability of the U.S. to make good on all of
1752 its commitments. There are also the structural problems in the
1753 states, which are a result of the economy. And then there are
1754 also the long-term problems, that we are all aware of, but their
1755 pensions and their health care commitments, which are obviously
1756 unsustainable. And again, much like what is going on at the
1757 federal level, this is a problem that we need to get out ahead

1758 of. This is a problem where they, these reforms need to take
1759 place in advance so that the states don't bump up against their
1760 limits.

1761 Just one final problem with the states that we have been
1762 seeing is that the information, the data on the states is very,
1763 very poor. You can't make an apples to apples comparison of
1764 fiscal positions of various states. And so, transparency is a
1765 piece of all of this. We need to understand the fiscal well-
1766 being of the federal government and the states, and right now we
1767 don't have the information to do that.

1768 Ms. Bass. Thank you. One other question. It seems as
1769 though, in several of your comments, that you were supportive of
1770 a balanced approach to us getting out of this crisis. And, on
1771 the revenue side, which I think we spend an awful lot of time
1772 talking about the spending side, and I would agree we certainly
1773 need to pay very careful attention to that, and rein in
1774 spending, but I don't think a whole lot is said on the revenue
1775 side. And it seemed as though, you talked about tax reform, and
1776 I know I have certainly attempted that in my time in California,
1777 and that is very big, very difficult to get to. So I would see
1778 that as a long term, and something that we definitely need to
1779 do. But in the short term, in terms of revenue, what
1780 suggestions would you have? And would you include, maybe
1781 closing some tax loopholes as part of it?

1782 Ms. MacGuineas. Yes. I actually think that the answer to

1783 that question, what you would do in the short term, closing
1784 those tax loopholes, is in many ways the right start for the
1785 long term fundamental reforms, too. I think the fiscal
1786 commission put out a really, really smart structure, which said,
1787 let us show you how much we can bring rates down aggressively by
1788 clearing out all the trillion dollars in tax expenditures from
1789 the base.

1790 Now, realistically, they are not all going to be cleared
1791 out. But, once you start funneling them back, and you say,
1792 well, we want part of this to still be there, or we want all of
1793 this to still be there, you bring up rates accordingly, and you
1794 actually have the cost of these. So we haven't had a budget for
1795 tax expenditures, they have been like mandatory spending, on
1796 automatic pilot. This creates a sense of the tradeoffs, and it
1797 certainly starts the, the right direction for fundamental tax
1798 reform, which is broaden that rate base as much as possible,
1799 bring rates down. And I believe you need to use a piece of that
1800 revenue to close the fiscal gap. And because tax expenditures
1801 are so big, there is actually plenty to do on both sides. So I
1802 think the framework by the fiscal commission is immensely
1803 helpful.

1804 Ms. Bass. Thank you. We attempted the broadening in
1805 California, too and everywhere you talk about broadening.

1806 Ms. MacGuineas. Somebody likes that tax break, of course.

1807 Ms. Bass. Exactly, it is so difficult. But in my

1808 remaining time, Mr. Podesta, you mentioned that health care
1809 spending was one of the drivers. And I wanted to know if, in
1810 the last few seconds, if you could give us your opinion as to
1811 whether or not the Affordable Care Act begins to address some of
1812 the concerns you raised around health care spending.

1813 Mr. Podesta. Well, Mr. Pascrell went through a list of the
1814 items in which there is restraint in the Affordable Care Act
1815 that begins to move that cost curve down. The CBO, as has been
1816 noted, estimates that it has some savings in the, in the near-
1817 term budget window, but over a trillion dollars in the second 20
1818 years, which is really where the money is.

1819 I think that the other place to look is to the CMS
1820 actuarial report from last summer, which indicated that health
1821 care spending would, would rise just slightly in the United
1822 States, by .2 percent, but include coverage for 32 million
1823 people. So I think that, at that point, the trend line is going
1824 down, whereas if you repealed health care, the trend line would
1825 continue to rocket up, as it has been for the last decade. So
1826 it is really important, I think, to be able to fulfill the
1827 authorities that are included in the Affordable Care Act,
1828 including the iPad, the demonstration projects, changed the way
1829 we deliver health care, get on with trying to put more emphasis
1830 on primary care, try to get more errors, as the administration
1831 is currently doing, out of the system, so that we, across the
1832 board, in both the public programs, and in private sector health

1833 care, we begin to reduce the cost, which is extremely expensive,
1834 and not producing the results that we need.

1835 Chairman Ryan. Mr. Mulvaney.

1836 Mr. Mulvaney. Thank you, Mr. Chairman. My colleague
1837 raises the issue of the balanced approach, which is something
1838 that we have been talking about as a committee, both within our
1839 party, and in a bipartisan basis. I think you have started to
1840 see in some of the discussion today that a lot of us agree that,
1841 in fact, I think Mr. Van Hollen actually said that we agree that
1842 we need to have some spending cuts. What is the right balance?
1843 I will put that question to each of you, very briefly. What is
1844 the right balance between spending cuts and revenue
1845 enhancements, to use a euphemism? Is it 50-50, is it 80-20, is
1846 it 110 with tax cuts? What is the right balance? Has anybody
1847 given that any thought? Let us go right to left because Mr.
1848 Podesta always gets left off at the end, and I am always good
1849 with starting on the right hand start of things.

1850 Mr. Podesta. Thank you. I think that the right balance is
1851 probably in the arena of 50-50. I think that the Simpson-Bowles
1852 was two-thirds, one-third. I am looking more at the near term,
1853 at the course of the next five years; it is probably in the
1854 range of 50-50. Over the long term, particularly as we get
1855 these health care costs under control, it shifts, and begins to
1856 probably look more like two-thirds, one-third. Two-thirds on
1857 the spending restraint side, one third on the revenue side.

1858 Ms. MacGuineas. Great question. When you think about
1859 balance, two things complicate it; baselines, what baseline are
1860 you using, and how you allocate interest. I look at this as,
1861 actually, you could solve the problem on the spending side
1862 alone, but nobody wants to. There is not a politician who is
1863 talking about what you would have to do to current retirees. So
1864 we might as well get realistic, that revenues have to be part of
1865 it. And I think one of the keys is that that has to be combined
1866 with very serious structural reforms to entitlements. And there
1867 has to be an understanding that those revenues are going to
1868 close the fiscal gap, not to funnel into new spending. And then
1869 I think we can start being more realistic about that.

1870 I don't think 50-50 is the right balance. I think, if you
1871 look at the problem, it is a spending problem, if you look at
1872 where the growth in the budget is, and compare it to historical
1873 averages. But since no one is willing to close it completely on
1874 the spending side, I think you start at, maybe, 80-20, and you
1875 end up at, maybe two to one. And you, you do what you have to
1876 do to get it done. But the problem is a spending problem, and
1877 both are going to have to be on the table for the solution.

1878 Ms. Reinhart. Two-thirds, one-third. And I say that on
1879 the basis of, simply, demographics. And this is not a short-run
1880 issue, but a medium-term issue. And a lot of our problems have
1881 to do with an aging population; this effects both the health and
1882 the social security side.

1883 Mr. Holtz-Eakin. I don't think you should frame the
1884 question that way. I really don't. I think we get lost in a,
1885 in a debate over whether the number is eight or nine, we lose
1886 our way. We need to rethink the government budget from top to
1887 bottom, identify those things the government can and should do,
1888 their traditional roles, fund them effectively, and, and build a
1889 vision for growth and opportunity, and articulate that. And
1890 there is nothing right now that is going to produce growth or
1891 opportunity. Congresses of both parties have a long history of
1892 spending tons very ineffectively and not funding them
1893 adequately. That has got to change. Spend the money
1894 effectively; fund it adequately. And let us, let us get started
1895 fast.

1896 Mr. Mulvaney. And here is why I asked the question, and I
1897 appreciate that. But, if you look at it historically, no one
1898 has ever been able to turn this type of situation around on a
1899 50-50 basis. It simply has never happened. And if you look at
1900 it historically, Ms. Reinhart, maybe you can speak to this, Mr.
1901 Holtz-Eakin, really, that the folks who do this successfully are
1902 the folks who are more down in the 80-20 range. In fact, of the
1903 successful fiscal consolidations in the last several years,
1904 there is actually more evidence that 110 percent worth of cuts
1905 in spending, with tax reductions, because it leads to what you
1906 have just described, which is the opportunity for growth and
1907 economic development, that that is the model that we use.

1908 Mr. Holtz-Eakin. I want to concur with that. I mean, that
1909 is the, that is the international evidence. Successful growth
1910 and consolidation episodes are grounded on keeping taxes down
1911 and cutting kinds of spending, government payrolls and transfer
1912 programs. Those are the, those are the heart of those things, I
1913 completely concur. I just think if you want to go to the
1914 American people and say, "We are going to cut X dollars," that
1915 is not a very compelling story. What you need to do is explain
1916 to them, "This is important for the opportunities that our
1917 children will have. These are the roles we have assigned for
1918 our government. We are going to do that, and this is how it
1919 adds up."

1920 Mr. Mulvaney. Mr. Podesta.

1921 Mr. Podesta. Congressman, that might be true, if you are
1922 starting from a very high revenue base, but as I noted in my
1923 testimony, we are starting from a historically low revenue base.
1924 We are at 15 percent of GDP in collections. That hasn't
1925 happened since 1950. We have a lot bigger government than we
1926 had in 1950. And so if you begin, particularly with the notion
1927 that we are going to go further down the revenue stream from
1928 there, and begin to think you are going to be able to make that
1929 up on the spending side, it is just not realistic.

1930 Under President Reagan, our average spending was 21, 22
1931 percent of GDP. How are we going to get down to that 15 percent
1932 rate that is currently the base that we are looking at? Mr.

1933 Holtz-Eakin said that the Obama budget gets to 19.6 percent. It
1934 does, but on the basis of a bunch of policies which I don't
1935 think he supports. So I think that we have got to have some
1936 balance here, on mandatories, on discretionary, including
1937 defense, as well as with respect to revenue. And I think, if
1938 you look at the '93 balanced budget, I think it was about 60-40
1939 cuts versus revenue. So I think we are in similar places, but
1940 you have to start from the premise that revenue is at a very low
1941 base right now.

1942 Chairman Ryan. Mr. Shuler.

1943 Mr. Shuler. Thank you Mr. Chairman. I would like to thank
1944 the Chairman and the Ranking Member, put a great panel together.
1945 Here is the ironic thing about it, four non-elected officials
1946 could probably sit down and come up with a plan that, that
1947 would, the American people would agree with. Unfortunately, and
1948 I will say this on both sides, the maturity level is not there
1949 from the United States Congress yet. We are still playing
1950 politics with the future of the next generation. And at some
1951 point in time we are going to have to stop that, because time is
1952 of the essence. I look around the room; there are not many
1953 moderates on this committee. There is very few of us. I would,
1954 I would ask each of you: is there a policy out that is
1955 available now for us to review, that you think would be
1956 acceptable to the American people? I am not asking, would it be
1957 acceptable to the Congress, because we are not there yet.

1958 Mr. Holtz-Eakin. I think you could do a lot worse than to
1959 start with what Bowles and Simpson came up with. That
1960 commission did a remarkably good job of examining the problem
1961 and proposing solutions. And I am deeply disappointed that it
1962 has been left on a shelf, and in the dustbin. We really need to
1963 take this problem on.

1964 Mr. Shuler. Dr. Reinhart.

1965 Ms. Reinhart. I really would like to echo that. It is in
1966 the spirit of starting afresh, we are here where we are, and
1967 maximizing the options. Bowles-Simpson is a good starting
1968 point.

1969 Mr. Shuler. Ms. MacGuineas.

1970 Ms. MacGuineas. Bowles-Simpson is a great starting point.
1971 I mean, they gave us exactly what we need. They gave us good
1972 policies, they found where good political compromises are. It
1973 is a commission report, so it gives you all the political cover
1974 to get behind it, and say what they are all saying, we don't
1975 like every part of it, but it is a good way to start the
1976 discussion. You can see what is going on in the Senate, and it
1977 is a very productive discussion that is moving forward.
1978 This is what the country needs. It saves \$4 trillion over 10
1979 years. I think anything less than that is probably
1980 insufficient. And so I wouldn't see why anybody would walk away
1981 from this opportunity to start the discussion there.

1982 Mr. Shuler. Mr. Podesta.

1983 Mr. Podesta. I just want to add one note of caution. I
1984 think, actually, there is a lot of agreement, to some extent, on
1985 the panel, on the long-run. One note of caution is, to the
1986 extent that, it is what Ms. Bass said, to the extent that moving
1987 forward requires a complete revision of the tax code, I am for
1988 that. We should get rid of a lot of the junk in the tax code
1989 and get rates down. I am for that. But the process of
1990 producing that is going to be very, very difficult. And we
1991 can't wait for that to be done before we begin to tackle these
1992 midterm deficit problems, so that we get the debt stabilized.

1993 So if it has to be in two bites, I can live with that. And
1994 I think the first bite, I think we also mostly agree on, you
1995 have got to go after mandatory, you have got to go after
1996 discretionary, and restrain it. I am for putting defense on the
1997 table, because I think there is a lot of waste in the defense
1998 budget, you could save some money there. And I think,
1999 particularly going after these tax expenditures, and getting rid
2000 of these loopholes that really don't produce much, economically
2001 for the country, you could get a balanced package, and get
2002 bipartisan support for it.

2003 Mr. Shuler. Well I certainly hope, and I am very
2004 optimistic that we can come to a conclusion. At some point in
2005 time, we are going to have to be grown-ups about this. And the
2006 next generation will look at us, and wonder if we made the right
2007 decision. And if we lose our elections, if all of us lose our

2008 elections in 2012 because we made the right decision for the
2009 next generation, then that is good for us, and that is good for
2010 the American people. Because, 10 years from now, they will say
2011 that we will be the best Congress to have ever served.

2012 So I am pleading, I have heard all the back and forth, and
2013 unfortunately, most of the, the higher-ranking, up on the top
2014 tier, on both sides, continue their political debate and
2015 posturing, because it is easy for them to get reelected. And I
2016 want to see us start working together across the aisle to make
2017 this work for the American people, and for our next generation.
2018 I yield back.

2019 Chairman Ryan. Thank you. Mr. Huelskamp.

2020 Mr. Huelskamp. Thank you, Mr. Chairman. I appreciate the
2021 opportunity to ask a few questions, and as a member of the
2022 freshman class, I know there is a lot of finger pointing in this
2023 room, but there are some members here that shouldn't be pointed
2024 at. I am not saying anybody is, but just to point out, that is
2025 the lead-in to one of my questions. And that would be,
2026 throughout the last 20 years of Congress, there have been all
2027 kinds of balanced budget mechanisms; we are going to solve that.

2028 We can sit here and talk about tough decisions and making
2029 those, and I guess the question would be for Mr. Holtz-Eakin,
2030 what mechanisms would you say are necessary in order to make a
2031 deal secure in future years? Because I would say folks in my
2032 district have no confidence, in either the Congress or the

2033 President, to actually implement, and to maintain. And I would
2034 agree, I think multiple congresses, multiple presidents that
2035 haven't balanced that, didn't care to balance it. And so what
2036 kind of mechanisms would you suggest are necessary for
2037 implementation?

2038 Mr. Holtz-Eakin. I have a couple of observations. The
2039 first, and the one that I think is most important, is there are
2040 no budgetary mechanisms, PAYGO rules, discretionary spending
2041 caps, or anything of that sort, that are a substitute for the
2042 Congress having the political will to do this, and agreeing it
2043 has to be done. Because any Congress can circumvent rules, and
2044 does on a regular basis.

2045 So, rules are not the solution; deciding to solve the
2046 problem is the top priority. Having done that, you can then
2047 agree on some sort of fiscal goal. I actually don't care deeply
2048 which one. Whether it is debt to GDP, spending targets,
2049 anything that gives you a way to identify that you are off
2050 track; we agreed to do this, but we are off track, you get a
2051 warning signal, and gives you a way to say no, "Yes, we would
2052 like to do that, but the larger priority is our kids and the
2053 growth of this economy, we are not going to do that, we have
2054 this limit that we can't bust." That is what you need.
2055 And there is no magic to the particular flavors. You have to
2056 have an agreement to do it, you have to have identifiers you are
2057 not doing it, and you have to have a way to say no.

2058 Mr. Huelskamp. Would the rest of the panel agree with that
2059 assessment? In short response?

2060 Ms. MacGuineas. I would just jump in, because we ran a
2061 commission called Peterson-Pew Commission for two years that
2062 focused on budget process. And we recommended a set of
2063 budgetary targets, so everybody knows what you are trying to get
2064 to, triggers, so that if you don't get there they would enforce
2065 them and move you back on track, and help keep you on track, and
2066 transparency. So the three T's; targets, triggers, and
2067 transparency.

2068 But the bottom line is, it won't force anybody to do
2069 anything they don't want to do, but it will give you political
2070 cover if you do want to do the right thing, and it gives you the
2071 way to say no. So I think that framework is really important to
2072 help move us in that direction and keep us on track.

2073 Mr. Podesta. What did produce a balanced budget and a
2074 surplus were hard budget caps on the discretionary side, and a
2075 real PAYGO that covered both mandatory and revenue. And so, I
2076 think, if you go back and look at history, it is worth at least
2077 attempting to say, that worked before, why don't we try it
2078 again?

2079 Mr. Huelskamp. Yeah, and I appreciate that, historically.
2080 But we are at such historically high levels, and I don't know
2081 how you could implement that. I mean, you lock in trillion
2082 dollar deficits, as the President's indicated, sustainable

2083 deficits forever. So, Carmen?

2084 Ms. Reinhart. Simply put, in this environment, debt
2085 targets. Taking into account that Europe has blown Maastricht,
2086 but having credible debt targets would be a useful starting
2087 point.

2088 Mr. Huelskamp. I didn't hear anyone mention though, and I
2089 come from state-level, where we have a mandatory balanced budget
2090 requirement unlike some other states; no one mentioned a
2091 balanced budget amendment, those kind of things, which would be,
2092 there would be no legislative way around that, is there
2093 opposition to that from any of these members here that believe
2094 they don't work, or would not work at the federal level?

2095 Mr. Holtz-Eakin. That is a fiscal rule, and would have the
2096 same benefits that, that I mentioned for others. Getting there
2097 is going to be awfully hard. We are so far from balanced. And
2098 so, I am all for a balanced budget, but I encourage you first to
2099 tell me how we are going to get there.

2100 Mr. Huelskamp. Well, that, that was the requirement for
2101 the panel members today.

2102 Mr. Holtz-Eakin. I have my plan.

2103 Mr. Huelskamp. The follow-up question I would have, in
2104 reference to that is, and quickly, for each of you, I just have
2105 a few seconds left. How many years do we have, and it might
2106 have been asked already, counts to five years, I have heard less
2107 years, I am going to be listening very closely. How many years

2108 do we have, quickly?

2109 Mr. Holtz-Eakin. We don't know; pretend you have none.

2110 Ms. Reinhart. Great answer.

2111 Ms. MacGuineas. It is a great answer. I am worried,

2112 because I have heard the number five around today. And I think

2113 that that is too optimistic, chances are that is too optimistic.

2114 There are a lot of people who believe that the risk is it could

2115 be in the next year or two.

2116 Mr. Podesta. I think you have this year to lock in a

2117 bipartisan agreement to stop the debt from going up.

2118 Mr. Huelskamp. All right. I look forward to help from the

2119 Senate, and from the administration. Thank you.

2120 Mr. Lankford. [Presiding] Great. Thank you, Mr. Ryan.

2121 Mr. Ryan of Ohio. Thank you, Mr. Chairman. We had a

2122 meeting yesterday with Mr. Bowles and Senator Simpson, and I

2123 have got to say it was very sobering, to just sit with them for

2124 an extended period of time, and kind of embody the real gravity

2125 of the problem here. I know Mr. Van Hollen has said this, as

2126 well as others in the Democratic Caucus, I think, and to Mr.

2127 Podesta's point that he just made, I believe that this needs to

2128 happen in the next year because if it doesn't, we are going to

2129 get into a political year, which we are already actually into

2130 the presidential election, already, as the media is portraying

2131 it. And, so that whole year will be wasted.

2132 And now we are two years down the line, and all of you are

2133 saying, act like it is happening now, which I think we need to
2134 do. So just from this perch here, I think we need to drop the
2135 rhetoric on both sides and come to an agreement. I think it is
2136 important, it has been noted here, President Reagan raised taxes
2137 eleven different times, gas, tax, and others. So we are not
2138 going to get there from here. We have got to get ourselves in a
2139 position where we all agree that the wealthiest, as the Bowles-
2140 Simpson proposal has, the wealthiest are going to have to pay
2141 more. Because the larger issue for them with investments and
2142 business creation, are going to be the credit markets.

2143 And so I think most of them would be willing to pay an
2144 extra 30, 40, 50, \$100,000 a year, if you are making millions of
2145 dollars, if they know that business activity is going to
2146 increase. And I think we have got to talk about all of this in
2147 that context as well. And also, to make the point that there
2148 are tradeoffs here, when we ask the wealthiest to pay a little
2149 bit more, what are those programs, what is that money going
2150 into? It is going into Pell grants, it is going into job
2151 retraining, it is going into research, it is going into things
2152 that are going to yield us all a lot of economic activity, as we
2153 see China investing hundreds of billions of dollars into clean
2154 energy. And I am from a steel district, in Youngstown, Ohio,
2155 and Ms. Kaptur is from Toledo, where they are generating solar
2156 panel industry.

2157 We are starting to lose the solar panel industry to China.

2158 So we are going to reduce our dependence on foreign oil, and
2159 then we are going to become dependent on China for our
2160 batteries, our solar panels, and everything else. So these
2161 investments have to be made, and we have got to ask everybody to
2162 participate. And remember that George Herbert Walker Bush lost
2163 his election, as Mr. Shuler was just talking about, because he
2164 raised taxes because he had to. And that led to Mr. Podesta and
2165 crew coming in, and President Clinton, and that leading to
2166 enormous economic activity, 20 million new jobs.

2167 One point, and then one question I will let everybody kind
2168 of take a bite at, that I wanted to make. The point has been
2169 made, and we talked about animal, animal spirits, and my friend
2170 Mr. Ribble was talking about psychology, we have a psychological
2171 problem. We have a psychological problem in the market because
2172 wages have been stagnant for 30 years. This is not
2173 psychological; it is a real problem that we have. In the last
2174 10 years we have lost wages. And in Ohio we are going to see
2175 tuition increases because of the economic collapse, we are going
2176 to see a lot of cuts, we are going to see more burden placed on
2177 families. And so, if we don't address the issue of wages, and
2178 Paul Krugman's column just talked about this in the last day or
2179 so, about the high-growth jobs in the recovery aren't coming.
2180 It is the low-growth jobs that are expanding now.

2181 So we have got a real issue, if we are going to continue to
2182 have this economic instability and political instability if we

2183 don't address the issue of wages in the United States, and
2184 health care and other things fit into that.

2185 So, my time is out, Mr. Podesta, if you could just comment
2186 on this, and if there is time, we could just work our way down,
2187 about the top tax rates. There is been a lot of talk about,
2188 those are the people who create jobs. I know you guys, when you
2189 came in in 1993 made that decision, raised the top tax rate.

2190 Mr. Podesta. Yes raised the top tax rate, the top two
2191 percent.

2192 Mr. Ryan of Ohio. How did that play out, and how would all
2193 of you guys see that playing out as a big diminishment in
2194 economic growth?

2195 Mr. Podesta. Again, you can't make a direct comparison,
2196 but GDP growth was twice as strong during Clinton as it was
2197 under Bush. Business investment was much stronger under Clinton
2198 than it was under Bush, with a 39.6, you know, top tax rate.
2199 And so this idea that just by merely cutting the top tax rate we
2200 are going to eliminate investment and the economy is going to
2201 tank, I think it is just not borne out by history. I think you
2202 need a balanced program, one that does exactly what you are
2203 suggesting: invests in human capital in science and technology,
2204 in the things that power the economy forward. And that is what
2205 is going to get wages growing again.

2206 And the only thing I would disagree with you about, Mr.
2207 Ryan, is that wages did grow in the 1990s, and they grew

2208 substantially in the middle and at the bottom during the 1995 to
2209 2000 period.

2210 Mr. Lankford. I wish we had time to get all the other
2211 responses. Mr. Young.

2212 Mr. Young. Thanks so much to all of our panelists, I
2213 really appreciate you being here today. I am going to focus my
2214 question on, if time permits, the role of the U.S. dollar in the
2215 world, its current position as the world's reserve currency, how
2216 that might be threatened, and the implications thereof.

2217 Before I get into that, though, I would like your thoughts
2218 on, what I typically discuss in southern Indiana, as I mix with
2219 my constituents, and try and inform them on this issue, get
2220 their thoughts and concerns. And one of the things that I try
2221 and do is bring it down to the human level. Individual persons
2222 and businesses and families, and I thought you might be able to
2223 add some additional texture to that overall portrait.

2224 What will things look like if the doomsday scenario, if the
2225 debt crisis does in fact play out, if the United States suffers
2226 from a Greece, or Japan-like, situation, where either they have
2227 to go through a lost decade themselves, or instead, there is a
2228 sudden response by the markets as a result of a lack of a
2229 credible plan to bring down our debt to GDP ratio.

2230 Some of the things I emphasize are the increase in our
2231 interest rates for our treasury instruments, which redounds to
2232 an increase in interest rates for all manner of different loans

2233 and credit instruments that will impact individuals that I
2234 serve. An increase in taxes, perhaps an immediate increase,
2235 required to calm the credit markets. An immediate decrease in
2236 spending, in a non-deliberative and, frankly inhumane way; it is
2237 inhumane, not because our efforts wouldn't be well-intentioned
2238 to calm the credit markets, it would be inhumane because we
2239 failed to act now, when we could put in place a smooth
2240 trajectory, a gradual mechanism to get our debt under control,
2241 one that would maintain our social insurance programs for the
2242 least fortunate. It would also result, this doomsday scenario,
2243 I anticipate, in a decrease in investment, in physical capital,
2244 in human capital, all these things that help us enjoy those
2245 higher-paying jobs that Mr. Ryan was just lamenting are not as
2246 abundant as they once were. Can someone speak to that overall
2247 private human impact that we might experience?

2248 Mr. Holtz-Eakin. I am not the place people usually go for
2249 humanizing events. But I think you have captured the mechanics
2250 of the collapse pretty well. But it will be far more
2251 devastating than that, because in that collapse, you will have
2252 panic. You think back to 2008, there was palpable panic among
2253 individuals, among policymakers, and when people are panicky,
2254 and seeing their social services, you know, rendered, you lose a
2255 sense of social cohesion. So I believe that there is a lot more
2256 at stake here than the economics of it. I believe our social
2257 cohesion is, and will be tested, if we fail to address this.

2258 And we will, in those moments, also pull back on commitments we
2259 have made around the globe. You know, we will bring back the
2260 troops from those bases, we will cut off our ground forces in
2261 different ways, and we will be more exposed and less of a leader
2262 in liberty than we want to be. And I think those are all very
2263 damaging things.

2264 Ms. Reinhart. I would say, at the very human level, one
2265 thing we have to, at some point, start to face, is that the past
2266 10 years were not a good indicator of the next 10. Households
2267 have negative equity. That some, many households have negative
2268 equity, that is something that has to be dealt with. Households
2269 have a debt overhang. Those are issues that were not issues 10
2270 years ago, that we have to think about. I would like to think
2271 that, sort of a gradualist approach to debt reduction is more
2272 likely. It is, historically, it hasn't worked out that way.

2273 Let me conclude with a commentary on the dollar. One of
2274 the things that is actually, actually helping us be more
2275 gradualist than we otherwise could be, is that people, notably
2276 central banks from all over the world, willing to hold U.S.
2277 Treasury securities. But that is also a dangerous proposition.
2278 Without gloom and doom, it involves a level of vulnerability
2279 that we didn't have 20 years ago.

2280 Mr. Podesta. Congressman, you know, I think you can go too
2281 far with this. I think that, we are not Greece. The United
2282 States is not Greece. We have a pretty darn strong set of

2283 fundamentals and basics in this country, including the best
2284 workforce in the world, the most liquid capital markets, the
2285 most innovation, the highest levels of science and technology.
2286 But I think what will happen is we will get further away, for
2287 many, many people, from the American dream, the ability to
2288 really make their children's lives better than theirs, to
2289 succeed in their own right. And that is what we have got to be
2290 worried about, that is why we have got to take the steps now, I
2291 think, to get on a better path.

2292 Mr. Young. Thank you all.

2293 Mr. Lankford. Thank you, thank you as well. Ms. Castor.

2294 Ms. Castor. Thank you very much, and thanks to the panel
2295 for all of your expert advice and involvement in this critical
2296 issue. Back home, when folks focus on the debt and deficit, I
2297 think they do appreciate that President Obama named a national
2298 commission of fiscal responsibility and reform. But if he has
2299 seen some of the polling across the country, they, they rank the
2300 debt and deficit very high as a problem, and then you say, but
2301 they don't want any cuts on anything. So we really need to find
2302 something to pull us on that glide path with a comprehensive
2303 plan. And the one that seems to get a little traction at home
2304 is tax reform, and lowering the rates.

2305 And then you have got to begin this dialogue about,
2306 especially, the tax expenditures, I think. Because when you are
2307 talking about the tax code, it is got to be holistic. And I

2308 want you all to be specific. You can go back to the commission
2309 on fiscal responsibility and reform and highlight your
2310 favorites, but give us the targets for these tax earmarks, and
2311 tax expenditures, especially the ones that have been built up
2312 over the years by high-paid lobbyists; people know it, they know
2313 it at home.

2314 Give us those, your best targets, so that we can reduce the
2315 overall tax rates for the average hardworking American. I would
2316 like to hear from each of you on this.

2317 Ms. MacGuineas. Well, I will say, I think people are going
2318 to want to understand two important things. And one is, do you
2319 have a plan? And two, is it fair? And that is going to help
2320 people be willing to sacrifice. I think they need to feel that
2321 if they make these sacrifices themselves, it will not lead to
2322 not fixing the problem, but it will lead to an actual fix.

2323 In terms of tax expenditures, you are putting out a tough
2324 question there, but I am sure we will all give you pretty
2325 similar answers. There are two big ones that need to be
2326 reformed: the health care exclusion, the home mortgage interest
2327 deduction. That is the bottom line, every policy analyst on
2328 both sides of the aisle knows that these are not good policies,
2329 and that is, the core of really thinking about tax reform. And
2330 people can choose to go after them and try to demagogue them, or
2331 people can talk about the benefits of a better tax system that
2332 is not regressive, that has more oversight, that leads to lower

2333 rates, and is part of a fiscal fix. And these tax breaks and
2334 others have to be reformed.

2335 Mr. Podesta. Well, Ms. Castor, I think they fall into two
2336 big categories. Maya mentioned one, which is on the personal
2337 income tax side: the exclusion and home interest deductions.
2338 And, particularly on second homes, you could go after that
2339 fairly easily, I think. But I think there is a lot in the code
2340 on the business side that would strike people back home as, what
2341 I would describe as, you know, tax exclusions that they think
2342 of, tax expenditures that are really narrow, they are focused on
2343 a very small number of businesses.

2344 I guess my favorite still remains the tax breaks to the oil
2345 and gas industry. The top five oil companies have made \$931
2346 billion in profits in the last 10 years. Do they really need
2347 additional incentives to continue to produce what they are
2348 producing in their business? I don't think so. And it is a
2349 waste of money, and I think people are getting gouged at the
2350 pump right now, and they would understand why that level of
2351 support to an industry that doesn't need it could be withdrawn,
2352 in a time when we have high deficits.

2353 Ms. Reinhart. I would like to point out that,
2354 realistically, I think there is broad agreement that we need
2355 higher savings and that interest deduction on housing is
2356 something that should go. But let us look at the housing
2357 market. The housing market is in an all-time, historic slump.

2358 The timing for that is probably problematic. So it really goes
2359 back to my two-thirds and one-third. I do really think that one
2360 has to go back to, I would like to be told by the doctor that I
2361 can lose weight and eat just as much. But I really do think
2362 that the expenditures side, particularly in light of
2363 demographics, is unavoidable.

2364 Mr. Holtz-Eakin. Briefly, I think we have to educate the
2365 American people on the reality of the tax code. For the
2366 majority of Americans, the biggest tax they pay is the payroll
2367 tax. So if you talk about tax reform to them, there is nothing
2368 to do. A minority of Americans are now paying the income tax,
2369 and it needs to be radically reformed to reflect the reality.

2370 Go to the President's panel from a couple years ago, the
2371 growth investment tax plan, adopt it tomorrow. Way better than
2372 anything we have got.

2373 Ms. Castor. I am not even familiar with what that is.

2374 Mr. Holtz-Eakin. I would encourage you to become familiar.
2375 Mortgage interest, the health exclusion; those have been on the
2376 table for years. Congress has never touched them. You should
2377 go do exactly what Bowles-Simpson did with the corporate tax.
2378 You should go to a territorial system with a low rate, because,
2379 in the end it is the American worker who is paying that tax.
2380 Companies don't pay taxes, people do. And the workers are
2381 getting hurt by the uncompetitiveness.

2382 Ms. Castor. Thank you.

2383 Mr. Lankford. Thank you. Mr. Flores.

2384 Mr. Flores. Thank you, Mr. Chairman. And I want to thank
2385 the panel for joining us today. And except for the rock-
2386 throwing back and forth, it has been a fairly-informed panel,
2387 and I apologize, I am sorry that you had to put up with the
2388 rock-throwing. I am not going to throw any rocks. I am going
2389 to ask a couple of questions for you. We have got a couple of
2390 alternatives out there. We have got this, that is supposed to
2391 be winning the future. You have got the Bowles-Simpson
2392 Commission that I think did some really good work. Looking at
2393 the Bowles-Simpson plan, and I would like each of you to limit
2394 your answers to about 15 or 20 seconds, what would you do to
2395 make the Bowles-Simpson plan better? We all said that is a good
2396 place to start. What would you do to make it better? So let us
2397 start on the right with Mr. Podesta.

2398 Mr. Podesta. Well, I think that, I noted earlier, that we
2399 think that Social Security reform could be tackled, but I think
2400 the way they tackled it is wrong. And I think there is a way to
2401 protect people at the bottom in Social Security and still get
2402 that 75 years of actuarial integrity and that is where I would
2403 probably start.

2404 Mr. Flores. Okay.

2405 Ms. MacGuineas. I think it is a terrific plan, I think the
2406 main thing that needs to be filled out is how you would live
2407 within the health care budget that they proposed. So in the

2408 decade when you would start controlling health care cost to GDP
2409 plus one, we need to figure out structures that are going to
2410 fill that in. And I actually think, on Social Security, we use
2411 too much of the revenue to funnel into Social Security, and I
2412 would use that more on investments, and bring benefits down for
2413 the well-off in Social Security a little bit more aggressively.

2414 Mr. Flores. Okay. So greater means-testing. Ms.
2415 Reinhart?

2416 Ms. Reinhart. I think we need to be a little more
2417 aggressive on Social Security benefits.

2418 Mr. Flores. Okay. Mr. Holtz-Eakin?

2419 Mr. Holtz-Eakin. I am going to echo those, I think the
2420 biggest hole though is, we really took a pass, a serious pass on
2421 health programs. And those are the problem going forward, so
2422 you have to take those on.

2423 Mr. Flores. You talked about health programs, but it seems
2424 to me like Medicare is the biggest issue, that is the biggest
2425 gaping wound that we have in our future financial security.

2426 Mr. Holtz-Eakin. I believe that if you look at Medicare,
2427 Medicaid, and the Affordable Care Act collectively they are the
2428 threat.

2429 Mr. Flores. Okay, thank you. Looks like I have some more
2430 time, so I am going to ask you another question. This hasn't
2431 been brought up. One of the things that I have seen, I was a
2432 CEO of a small company, and one of the things that I felt, and

2433 that people are feeling today, is the impact of regulation on
2434 the economy. We haven't touched that, and that is not going to
2435 be in the budget, but I think it is an important component of
2436 what is restraining the economy. And so I would like each of
2437 you just, again, 10, 15 seconds, do you think that our
2438 regulatory zeal today is hurting our economic potential? Let us
2439 start on the left.

2440 Mr. Holtz-Eakin. Absolutely. A chief indicator of
2441 regulatory activity is federal register pages, and last year we
2442 set a record, exceeding even when the Bush Administration set up
2443 the Department of Homeland Security, I never thought we would
2444 beat that. And that is before we see the implementation of the
2445 Affordable Care Act, before we see the Dodd-Frank common line
2446 and before the EPA rolls out its boilers and other foremeasure
2447 rules. So we are in the midst of a massive regulatory push.

2448 Mr. Flores. That is a terrifying metric. Ms. Reinhart.

2449 Ms. Reinhart. I alluded to this in my earlier remarks; I
2450 think we are going to see even more heavy-handed regulation. It
2451 won't be called financial repression, it will come under the
2452 guise of prudential regulation, but I think we will, and pension
2453 funds will be importantly affected.

2454 Mr. Flores. But is it or is it not hurting us, in terms of
2455 economic potential?

2456 Ms. Reinhart. The historic experience has been that
2457 financial repression is not conducive to growth.

2458 Mr. Flores. Okay. Ms. MacGuineas.

2459 Ms. MacGuineas. Yes, I certainly agree with that point,
2460 and I think we need to do everything we can to enhance
2461 competitiveness, both by lowering the corporate tax rate in a
2462 revenue-neutral way, and dealing with regulations. And I think
2463 that principle, that businesses don't pay taxes, people pay
2464 taxes is very important. I also, however, have a real belief
2465 that the income and equality problems that we have are real.
2466 And so, while I would try to bring down burdens on businesses, I
2467 am perfectly comfortable with a more progressive tax code that
2468 reflects people who are doing well also contributing at the
2469 personal level, and letting businesses thrive and be an engine
2470 of growth.

2471 Mr. Flores. Okay. So, by having a more moderate
2472 regulatory scheme, I am assuming, partially.

2473 Ms. MacGuineas. That is one of the necessary components
2474 for increasing competitiveness.

2475 Mr. Flores. Right, good. Mr. Podesta.

2476 Mr. Podesta. I think one, I think one of the history
2477 lessons of the past couple of years is that, if you take the
2478 argument too far, regulatory laxity produces really disastrous
2479 results. And the failure to regulate the financial sector led
2480 to a meltdown that is being felt today in every community across
2481 America. So you have got to find the right balance. I think
2482 that the new executive order that the President signed at the

2483 beginning of the year to try to find that right balance, get rid
2484 of regulations that are not producing the results that they are
2485 seeking to achieve, while you push forward with smart regulation
2486 is where the country needs to be.

2487 Mr. Flores. One last question, as I am about to run out of
2488 time. Ms. Reinhart, I really appreciate your work that you have
2489 done to talk about the impact on GDP versus debt levels. My
2490 question is this; inside the President's budget this year, it
2491 has some GDP growth assumptions based on what I consider to be a
2492 fairly high debt level. It doesn't even talk about actuarial
2493 unfunded liabilities. What do you think about the economic
2494 assumptions of, basically, four percent GDP growth in this?

2495 Ms. Reinhart. In one word, improbable.

2496 Mr. Flores. Okay.

2497 Mr. Lankford. One word is perfect for the timing.

2498 Mr. Flores. Thank you.

2499 Mr. Lankford. Mrs. Moore.

2500 Ms. Moore. Thank you so much, Mr. Chairman. And thank you
2501 very much for appearing today. I am really proud to see women
2502 as experts in economics, and so I really appreciate your being
2503 here. Everything has been asked, except that everybody hasn't
2504 asked it. So forgive me if I am asking some of the same kinds
2505 of questions. I want to get right into the discussion of some
2506 of the Bowles-Simpson's recommendations, and to really flesh out
2507 this whole thing about entitlements. You know, it has become

2508 such a buzz word; we have got to reform entitlements.

2509 In my understanding, I am glad there was already a
2510 discussion about some of the tax expenditures. But farm
2511 subsidies, and as you pointed out, Mr. Holtz-Eakin, the
2512 prescription drug program where we did not ask pharmaceutical
2513 companies, at all, to lower their prices, or to negotiate with
2514 them, as being one of the problems. And you also pointed out,
2515 Mr. Holtz-Eakin, that the problem was the cost curve in health
2516 care, period, at least I thought, not being curved. Not so much
2517 a problem with, as I think Mr. Podesta pointed out, that when
2518 Medicare and Medicaid came into effect, just like three-tenths
2519 of one percent of federal spending on health care. But this
2520 unsustainable growth.

2521 So I want you all to comment on the problem with
2522 entitlements and mandatory spending as being something other
2523 than Social Security. I don't think that that is the driver of
2524 the debt, I think it is these mortgage interest deduction tax
2525 expenditures, which are mandatory spending, farm subsidies, is
2526 that correct? People are using this "entitlement" thing, and
2527 people are interpreting it as Social Security, and that is not
2528 correct, am I correct about that?

2529 Mr. Holtz-Eakin. It is not just Social Security, but
2530 Social Security is certainly part of the problem. Running a
2531 cash flow deficit right now and those cash flow deficits will
2532 rise with time, and the program is on track to deliver to the

2533 next generation, 22 percent across the board cuts, that is
2534 unconscionable.

2535 Ms. Moore. Okay, so let others answer, please.

2536 Ms. MacGuineas. Well, entitlements are all programs of
2537 mandatory spending that don't go through a normal appropriations
2538 authorization process.

2539 Ms. Moore. Like the mortgage interest deduction, for
2540 something, it goes to Oprah.

2541 Ms. MacGuineas. That is right, I would completely agree,
2542 that tax expenditures are very much like entitlements in their
2543 automatic nature, and that we should be budgeting for all.

2544 Ms. Moore. So when we talk about it, I am just saying, we
2545 need to not just hone in and say Social Security.

2546 Ms. MacGuineas. No, I think we hone in on the ones that
2547 are the biggest drivers of growth, though, which are the ones
2548 that are related to aging and health care. So Social Security,
2549 Medicare, and Medicaid are the most problematic, but the way we
2550 budget, we need to look at all of these things on a regular
2551 basis.

2552 Ms. Moore. Let me get Mr. Podesta to answer this question,
2553 and then let me move on.

2554 Mr. Podesta. Well, I think you are exactly right,
2555 Congresswoman, that the mandatory spending is broader, I think,
2556 with respect to health care. That is a challenge of delivering
2557 better health care at a lower cost across the board, not just in

2558 the federal programs. That is where we really need to, I think,
2559 spend our time and attention, which will have impact on the
2560 federal programs, I think as one of the previous members pointed
2561 out, the inflation in the federal programs is actually lower
2562 than it is on the private sector. So we need to produce that
2563 result.

2564 Ms. Moore. I didn't understand, for example, why Mr.
2565 Holtz-Eakin, said we ought to get rid of the American Care Act,
2566 but then he agreed we need to slow the growth in the private
2567 health care. I just didn't understand how that could be done.
2568 And Mr. Podesta, I want you to comment on his testimony.

2569 Mr. Podesta. Well Doug and I have debated this for a long
2570 time, I think that the drivers in the bill will restrain the
2571 growth of health care spending, and I think, if you repeal it,
2572 as the CBO indicated, you are going to have both a negative
2573 effect on the overall federal budget deficit, and a negative
2574 effect on health care spending.

2575 Ms. Moore. Thank you, Mr. Podesta. I do have 50 seconds
2576 left. I turned on the news today, and thank God they weren't
2577 talking about Charlie Sheen or Lindsay Lohan but they mentioned
2578 that there were, you know, 199 new billionaires during this
2579 whole worldwide recession. And so I guess I wanted to ask you,
2580 I didn't vote for the extension of the Bush-era tax cuts, even
2581 the ones that benefit the lower-income people, because I see
2582 that they benefit wealthy people six times as much as they do

2583 higher-income people. How does inequality fit in with some of
2584 our deficit problems? There won't be people to consume, for
2585 example. Mr. Podesta.

2586 Mr. Podesta. Inequality; I think that if judged by
2587 history, when we have a thriving middle class, when we have
2588 people at the bottom who are getting into the middle class, that
2589 produces a stronger economy overall, stronger receipts, it
2590 actually has an effect on the budget, so I think we very much
2591 should be concerned about it.

2592 Ms. Moore. Thank you so much. This is a great panel.
2593 Thank you Mr. Chair.

2594 Mr. Podesta. Thank you.

2595 Mr. Lankford. Thank you. Mr. Stutzman.

2596 Mr. Stutzman. Thank you, Mr. Chairman, and thank you to
2597 the panel for being here today; I really enjoyed the
2598 conversation today. The title of the hearing today is "Lifting
2599 the Crushing Burden of Debt" and I guess what I have heard a lot
2600 of today is, we need to control spending, we need to possibly
2601 raise revenue through tax increases, and I want to start with
2602 Mr. Podesta. In your testimony, we are all talking just
2603 recently, here in the House, about where do we start cutting
2604 debt? And on page six of your testimony, you mention the shock
2605 of asset-constrained government spending in the immediate would
2606 have an undeniably effect on our wider economy. Our Moody's
2607 chief economist says that it could lead to a loss of about

2608 700,000 jobs, and then Chairman Bernanke agrees that it could
2609 result in a couple of hundred thousand jobs, and then you
2610 mention that there is wide consensus on the general impact.

2611 Mr. Podesta. Except for Mr. Holtz-Eakin.

2612 Mr. Stutzman. Well this is what I want to ask, is what
2613 kind of job loss are we looking at?

2614 Mr. Podesta. Well I think that virtually everybody who has
2615 taken a look at this, Doug is an exception, has said that there
2616 will be some loss of jobs, and there is a range of forecasts
2617 there. And I think that the general direction is clear, and
2618 that is why I am not saying that we shouldn't restrain non-
2619 defense discretionary spending. We call for specific cuts to do
2620 so. But the deep cuts that are included in HR 1, I think, would
2621 have a negative effect in the very near term, and my other beef
2622 is that you don't go after any of the other components. You are
2623 narrowly focused on 12 percent of the budget. So those things
2624 will have an impact in the short term.

2625 Mr. Stutzman. Are these primarily public or private jobs?

2626 Mr. Podesta. I think they are on both sides of the ledger,
2627 mostly in the private sector.

2628 Mr. Stutzman. This is what concerns me, and I give the
2629 Clinton administration a lot of credit for the way that they
2630 handled the situation throughout the '90s. There were tax
2631 increases right at the beginning, there were tax cuts at the
2632 end, and I believe that Republicans, when they were in charge

2633 were in the early part of this last decade, failed, and that
2634 there should have been better control in spending. And I think
2635 that we need to go into this very disciplined, and my concern is
2636 when we start -- we are only talking about \$6 to \$60 billion in
2637 cuts right now, and when we go out and we hear the rhetoric
2638 saying, "Well we are going to lose up to 700,000 jobs," that
2639 puts fear in the American people. That puts fear in Congress.
2640 We don't want to do that. And if we can't even cut \$6 to \$60
2641 billion right now in the near term, I don't see the political
2642 will long-term, ever. And I guess that is my concern, at some
2643 point this type of rhetoric needs to stop, because I think the
2644 American economy is more resilient than this.

2645 Mr. Podesta. Well so far, it has been partly because of
2646 the deep financial shock from the recession, it is been less
2647 resilient than I think a lot of people would have predicted.
2648 But it is coming back, the private sector is producing jobs,
2649 almost a million jobs produced last year, we need to make sure
2650 that keeps going, I think. That is key, I think, to create the
2651 circumstances under which you actually can get the deficit down
2652 because it takes money out of the unemployment insurance system,
2653 et cetera. And it will increase revenues.

2654 Mr. Stutzman. Okay, really quick, I just want to ask this
2655 question of the entire panel, and answer is as long as we have
2656 time. My question is what is a predictable and sustained rate
2657 of debt to GDP?

2658 Ms. MacGuineas. Well we have recommended that it be
2659 brought back down to 60 percent of GDP within a decade, but that
2660 it needs to go back to historical levels of below 40 percent to
2661 maintain fiscal flexibility.

2662 Ms. Reinhart. The median debt-to-GDP in the advanced
2663 economies has actually been 36 percent post-World War II. We
2664 are a long range from there. I think 60 is a good starting
2665 point.

2666 Mr. Holtz-Eakin. I concur.

2667 Mr. Stutzman. Okay. I think that again, we need to start
2668 looking at our, we need to control spending first before we even
2669 discuss, and I like what Erskine Bowles and Simpson did propose,
2670 I think that is a great starting point in the dialogue, but
2671 until we start controlling our own spending, and I think this
2672 sort of fear put into not only Congress.

2673 Ms. MacGuineas. One quick question which is, while I think
2674 there is some problems with HR 1, that it is probably too large,
2675 too small a part of the budget, and a little bit too early, we
2676 are starting to control spending, and that is going to have
2677 large positive fiscal effects, the fact that we are talking
2678 about cuts. And even though it will have some negative effect
2679 in the short run, what these studies don't show is that it will
2680 have positive gains over a longer period, to make these fiscal
2681 improvements. And that is what we need to emphasize.

2682 Mr. Stutzman. Thank you.

2683 Mr. Lankford. Thank you. The gentlelady from Ohio is
2684 recognized.

2685 Ms. Kaptur. Thank you, Mr. Chairman. Welcome to the
2686 panelists, I am sorry I had two, actually three concurrent
2687 hearings, so I came late and I have read your testimonies. The
2688 housing sector's continued demise, with 26.5 percent of the
2689 American people being underwater on their mortgages and in my
2690 district, 37.5, continues to be a serious damper on recovery.
2691 Ohio, Wisconsin, where we see people mobilizing in the state
2692 capitals, are in deep trouble because their property taxes have
2693 not been paid in at the normal rate, and with the large numbers
2694 of foreclosures, school systems and state governments just
2695 simply can't keep up. And therefore the solution I see them
2696 proposing out there, at least those governors is, "Well, get rid
2697 of teachers, get rid of police," rather than solve the
2698 fundamental problem, which is recovery in the housing sector.

2699 Now a few Wall Street banks took us down this very
2700 dangerous road, and they threw our economy into a very deep
2701 ditch, and what I see happening is that the six big ones that
2702 remain, that now control two-thirds of the banking system of
2703 this country; Citigroup, J.P. Morgan Chase, Wells Fargo, Goldman
2704 Sachs, Morgan Stanley, and Bank of America are making
2705 extraordinary profits, \$55 billion just last year for those six.
2706 This year, Bank of America is going to get a \$666 million
2707 refund, and those six institutions have paid a net effective tax

2708 rate of 11 percent when businesses in my district are paying a
2709 35 percent rate. I am thinking, what is fair about this? Wait
2710 a minute; we are not addressing the housing problem. Not one
2711 prosecution, not one. And the housing sector continues to
2712 deteriorate, and they are running away with the money, and they
2713 control two-thirds of the banking system in this country. I
2714 call that a great crime. Now I notice a number of you actually
2715 have ties to Wall Street, and I am going to place this in the
2716 record. Mr. Holtz-Eakin, the Board of Directors for American
2717 Action Forum, does it still include Robert Steele?

2718 He is gone. Okay. He had been a former executive of
2719 Goldman Sachs when he served on your board. You personally were
2720 a senior staff economist for President Bush at the Council of
2721 Economic Advisers, am I correct on that?

2722 Mr. Holtz-Eakin. That is correct.

2723 Ms. Kaptur. Correct and Mr. Bush never submitted one
2724 single balanced budget to this Congress, because I served during
2725 those years. I am not saying you don't have a lot to contribute
2726 to the conversation, but let us look at the record. Now Ms.
2727 Reinhart, you are a fellow at the Peterson Institute, and you
2728 had been the chief economist, am I correct? For the investment
2729 bank of Bear Stearns back in the 1980. And the Peterson
2730 Institute receives major contributions from Mr. Peterson, and he
2731 had been the former chairman and CEO of Lehman Brothers. Am I
2732 correct in that? Is my information correct?

2733 And he co-founded the private equity firm of Blackstone
2734 Group. I am just saying, the influences on Congress, where we
2735 get our opinion from, we have many new members. It is important
2736 to know who is giving us information and who isn't. Ms.
2737 MacGuineas, you are with the Committee for a Responsible Federal
2738 Budget.

2739 Mr. Peterson also contributes money to the Committee for
2740 the Responsible Federal Budget, am I right on that, Ms.
2741 MacGuineas? Yes, I think that is really important to place on
2742 the record. And Mr. Podesta, you were the chief of staff to the
2743 only president that ever gave us a balanced budget in my whole
2744 career here, so it seems to me you have got something to
2745 contribute to the conversation here. But my fundamental
2746 question is, in the housing sector, we lack a solution as a
2747 country, and that is pulling us down coast to coast. You really
2748 haven't addressed it in your testimonies to any great extent.
2749 The fact that it is missing is of great concern for me. Should
2750 it be?

2751 Ms. Reinhart. It certainly should. One of the things I
2752 have been saying for many years now, since the crisis began, is
2753 that we should move forward to write down bad loans. The
2754 problem of having mortgages with negative equity is a serious
2755 one, and it is time to start having financial institutions price
2756 those loans closer to market. Until we do get rid of that debt
2757 overhang and those zombie loans, they were called zombie loans

2758 when they were in Japan, we will have a very weak housing
2759 market.

2760 Ms. Kaptur. You know, by the way, that the majority of
2761 those asset-backed securities, the mortgage-backed securities,
2762 were traded through Cancun? I don't know if people on the
2763 committee know that. Any comments about why that might have
2764 been done? You know it is a tax haven? Goldman Sachs and the
2765 companies that did that made a whole lot of money. Nobody has
2766 done a single thing about it. Thank you, Mr. Chairman.

2767 Mr. Lankford. The gentleman from Georgia, Mr. Woodall, is
2768 recognized.

2769 Mr. Woodall. Thank you, Mr. Chairman. I want to
2770 inherently I associate myself with my friends on the left
2771 because I think they bring a lot of value. I want to
2772 disassociate myself with Ms. Kaptur's comments and tell you how
2773 much I appreciate you being here, in particular Mr. Podesta and
2774 Ms. MacGuineas. You all invested time in us at the bipartisan
2775 freshman retreat, and I remember those sessions well. We had a
2776 particular amount of fun on the chief of staff session; you all
2777 gave us a lot of good stories, and I don't know where we go as
2778 freshman if folks aren't willing to come and invest in us like
2779 this. I tell folks regularly that the best part of my job is
2780 really smart people who want to come by and make me smarter.
2781 And I certainly appreciate the willingness to engage and do that
2782 as the last fellow who generally gets to ask questions here in

2783 the Ws, folks are often anxious to depart, but I just had a
2784 couple of things on my mind.

2785 Everybody talks a lot about tax expenditures. I wish there
2786 were more of my colleagues left, I actually have the only bill
2787 in Congress that eliminates all corporate tax expenditures. I
2788 am a big believer that those are spending measures. It is the
2789 Fair Tax Bill, it actually abolishes the corporate tax rate
2790 altogether, because I believe, as you all have said, that only
2791 consumers pay taxes, whether it is the shareholders or whether
2792 it is the employees or whether it is the purchaser, it is only
2793 us at the end of the day that pay those taxes, and I would have
2794 welcomed more support for going after those tax expenditures,
2795 but let us talk about the regulation side again, and we started
2796 down that with Mr. Flores a little bit earlier.

2797 Do you think that is coming? Because I saw an editorial in
2798 the Wall Street Journal, I think it was in January, that had a
2799 giant spike in the cost of compliance with reg.s back in '92, as
2800 the Clean Air Act was coming online, and then it dropped down
2801 and was fairly level throughout the '90s and the early part of
2802 this decade, but the last four years, we had spiked back up to
2803 those 2000, or that 1992 level and even gone 25 percent higher
2804 in 2010. If we can agree that tax expenditures are just the
2805 same as spending and ought to have the same amount of oversight
2806 on them, can we also say that about regulation, that we ought to
2807 consider each and every reg. with the same critical process that

2808 | we consider each spending bill and each tax bill?

2809 | Mr. Holtz-Eakin. I believe so, yes. I mean, these are the
2810 | same as taxes. Just as you remit tax payments, you have
2811 | compliance costs, you have to spend money, and in the same way
2812 | that taxes can cause a business not to hire one more person, not
2813 | to make the last investment, regulation can have the exactly the
2814 | same influence in economic activity. And so I am concerned
2815 | about the pace at which new regulations are being rolled out for
2816 | two reasons. One, the overall economic burden might not be
2817 | matched by benefits. I mean, these things aren't done
2818 | gratuitously. There is a reason regulations show up. But I am
2819 | worried that we have gone too far. And the second is that rapid
2820 | rule-making is generally bad rule-making. The Affordable Care
2821 | Act and the Dodd-Frank Bill both share a characteristic of what
2822 | I think are unrealistic rule-making deadlines that will produce
2823 | bad regulation in the end.

2824 | Mr. Woodall. We talked a little bit about income
2825 | inequality, that is something that concerns me as well, though
2826 | it concerns me more that if it comes from a place of
2827 | productivity, inequality. And I actually think of what we are
2828 | doing on the tax code and the reg. side of things as creating
2829 | productivity inequality among American citizens. It doesn't
2830 | trouble me if we have income inequality if it is in line with
2831 | what one produces and contributes. Can anybody point me to any
2832 | studies, information where I can educate myself about whether we

2833 have seen a change in productivity inequality as we have seen a
2834 change of income inequality?

2835 Mr. Podesta. Mr. Woodall, I would be happy to try to get
2836 you something for the record. I think the one thing that is
2837 characteristic really, of the recent period of economic history
2838 is that productivity gains in the economy have not been shared
2839 by the entire workforce of the enterprises that are making those
2840 productivity gains, the way they had been in previous decades
2841 and particularly in the post-World War II period. So we have a
2842 lot of productivity in the economy, most of the revenue from
2843 that, most of the gains from that, have gone to the top, and
2844 that is been a change and that is led to the deep income
2845 inequality that was commented on earlier.

2846 Mr. Woodall. And let me use my last 10 seconds to say, as
2847 much as I value the Gingrich-Clinton years, and I do, I view
2848 those as very productive years, I look back at what we did with
2849 Medicare reform, where we are still kicking the doc fix and the
2850 SGR down the road, what are we now? Twelve years later, 15
2851 years later, and so as scary as it is to do things today, to do
2852 things now, to do things immediately, I have seen what happens
2853 when we put something on the list for three years from now, and
2854 I appreciate folks being willing to do things today. Thank you
2855 all for being here.

2856 Mr. Lankford. Thank you. The Hoosier from Indiana, Mr.
2857 Rokita.

2858 Mr. Rokita. Thank you, Mr. Chair. Only place where
2859 Hoosiers are from, really. Unless I am missing some of my
2860 constituents I need to get to. Thank you for your leadership,
2861 Mr. Chair. I want to put some things on the record, and for
2862 nothing else, I appreciate today's discussion. I appreciate you
2863 all coming, I appreciate what Mr. Ryan from Ohio said, I
2864 appreciate even what Mr. Pascrell said earlier, and I also enjoy
2865 Congresswoman Kaptur. We have been able to have some excellent
2866 conversations in the short time that we have known each other,
2867 maybe with today's issue aside. But even with today, I know
2868 that what you say comes from a genuine concern.

2869 What I saw that was disingenuous, Mr. Chairman, on this
2870 committee today are comments from Ms. Schwartz. And they are
2871 almost so silly that I risk using time to refute them, but I
2872 think the record deserves it. To say that what we are dealing
2873 with here in terms of a \$14 trillion debt, in terms of \$100
2874 trillion in promises made to future generations, is somehow the
2875 fault of the last administration, that is her words, is
2876 ridiculous. And then to further compound that problem by saying
2877 the only thing that this current Congress has done is propose
2878 \$61 billion in cuts, really puts salt in the wounds. Her party
2879 can't even get to \$61 billion in cuts, and I agree with her that
2880 it is only 12 percent, that discretionary spending is only 12
2881 percent of the budget. Can't even get there. And that is why
2882 Mr. Ryan's comments, Ms. Kaptur's, and Mr. Pascrell's, even, are

2883 | so important. We need to get there. To make sure we have a
2884 | full picture for the record, Mr. Podesta, I just want to ask you
2885 | a few direct questions before I get onto some other ones, and
2886 | hope they have direct answers. And I hope you would agree with
2887 | them.

2888 | The years that President Clinton, and I appreciate his
2889 | leadership, because he led on the budget -- in the years that we
2890 | had a balanced budget, which party controlled Congress in each
2891 | one of those years?

2892 | Mr. Podesta. In 1998, 1999, 2000, and I would probably put
2893 | 2001 in that as well, the Republican Party led the Congress.

2894 | Mr. Rokita. That is what I wanted to know. I will get to
2895 | some other questions here now, reclaiming my time. And under
2896 | the Constitution, is it not the Congress' job to control the
2897 | purse strings? To create and pass a budget is one of our core
2898 | constitutional duties.

2899 | Mr. Podesta. I would hope so.

2900 | Mr. Rokita. Okay, right. And wasn't Ms. Schwartz's party
2901 | in the last Congress that failed to do that?

2902 | Mr. Podesta. Well, Ms. Schwartz's party passed a
2903 | continuing resolution that funded the government.

2904 | Mr. Rokita. That is what I thought, okay. Just want to
2905 | make sure we have that full picture there. As much as I
2906 | appreciate Mr. Clinton's leadership, it takes two to tango,
2907 | especially when it comes to a budget, in this case, a Congress

2908 that is also willing to lead. And that is what we need now, and
2909 that is what we are trying to do now.

2910 Mr. Podesta. You know what? I agree with you.

2911 Mr. Rokita. Thank you. Can you put the cartoon slide up,
2912 if you can, please? The one with the ship and the submarine?
2913 Let me get to that question. As they are putting that up, let
2914 us talk about the way in which the growing U.S. debt could
2915 impact America's status as a world power, as well as its freedom
2916 to act. According to the CBO's long-term budget projections,
2917 U.S. interest payments on the debt will begin to exceed our
2918 yearly defense spending in 2022, and then double in 2037. Can a
2919 country that borrows this much maintain its economic and
2920 military power and diplomatic leverage over the long run?

2921 Mr. Holtz-Eakin. I clearly expressed my concern about
2922 that. I don't believe so.

2923 Mr. Rokita. Okay, thank you. Ms. Reinhart.

2924 Ms. Reinhart. All we have to do is look at the loss of the
2925 British Empire.

2926 Mr. Rokita. Okay, thank you. Maya.

2927 Ms. MacGuineas. Our influence in the world is clearly
2928 already on the decline, and I will just quote a friend of mine,
2929 former member of Congress Tanner, who always says, "We have an
2930 agreement that we would protect Taiwan. If China were to
2931 attack, the problem is we would have to go and borrow the money
2932 from China." That is just not the position we want to be in.

2933 Mr. Rokita. I laugh so I don't cry. John?

2934 Mr. Podesta. I agree.

2935 Mr. Rokita. Final thing, just to put all your comments in
2936 context, I just want to ask you a basic one real quick. Art
2937 Laffer's curve, does it have validity or not when it comes to
2938 the tax issues you brought up?

2939 Mr. Holtz-Eakin. It is correct in principle, but we have
2940 never been over the top of it.

2941 Ms. Reinhart. I concur.

2942 Ms. MacGuineas. It is not relevant to where we are in the
2943 tax rates right now.

2944 Mr. Rokita. John?

2945 Mr. Podesta. Well, I again reference back to the last
2946 couple decades of history, and I think it would probably be a
2947 bad place to begin this conversation.

2948 Mr. Rokita. Thank you all very much. I yield back.

2949 Mr. Lankford. Thank you, and I yield to myself the five
2950 minutes that remain here as the final person doing the
2951 questioning. Yesterday we had the privilege of having a joint
2952 session of Congress and the prime minister of Australia; she
2953 came and spoke to Congress and to all of us as American people.
2954 And one of the interesting things she kept coming back to was
2955 this clear statement that she believed as a child watching us
2956 land on the moon, "Those are Americans and they can do
2957 anything." And there is this sense that is rising up that I

2958 sense from Americans, saying we have got to take on the big,
2959 difficult thing of our time, and that is our debt. And it is
2960 been very interesting to be able to hear your comments on it,
2961 and to especially hear you say, this is not something that can
2962 be done five years from now. This is something that has to be
2963 done right now. So I appreciate your comments and all of your
2964 work, and for you coming here and spending so much time with us
2965 and letting us get a chance to ask you some random questions
2966 with it.

2967 Knowing that, we are fully aware you can't just shut the
2968 government down for a couple years and say we are not going to
2969 spend money on anything. This conversation that is happening
2970 between investing while we are also trying to cut the debt. We
2971 understand we have to do infrastructure projects; there are
2972 things that still need to be able to continue on. What would
2973 you recommend as a balance, or as a thought that you have
2974 clearly between this balance between investing, and also we have
2975 got to get aggressive in cutting the debt.

2976 Mr. Holtz-Eakin. I think the key is to recognize that the
2977 budget at the moment is structured so that the legacy programs
2978 of our past, the Medicare's, the Medicaid's, the Social
2979 Securities, are going to crush our ability to invest in the
2980 future. They are literally just pushing out any ability to do
2981 discretionary spending. And if you are going to let your past
2982 crush your future, you are going nowhere as a nation. So you

2983 have got to fix that.

2984 Mr. Lankford. Any comments from anyone on that?

2985 Mr. Podesta. Yes, Congressman. You know, this is where
2986 the rubber hits the road. Because this is where the tough
2987 choices need to get made. And I think that we know what
2988 produces productivity in the economy, we have seen it in the
2989 past, investments in education, and building human capital in
2990 giving people the skills they need to succeed in science and
2991 technology, those produce strong results. So we have to find a
2992 way to pay for those. And the issue around health care and
2993 particularly Social Security, I come back to what I said in my
2994 prepared statement, which is in the early 1960s, nearly 30
2995 percent of elderly Americans lived in poverty. Today less than
2996 10 percent do. So we can't abandon that commitment; we have got
2997 to find a way to produce health care in a way that is going to
2998 produce good results at a lower cost.

2999 Mr. Lankford. Right. And I don't hear a lot of people
3000 trying to abandon that commitment. The question becomes how do
3001 we do that? Because currently we are trying to make life in
3002 this generation easier by making it harder on the next
3003 generation, and it is progressively getting closer and closer to
3004 this generation making it much tougher, based on putting the
3005 hard decisions off, putting it off, putting it off.

3006 Mr. Podesta. I agree with that.

3007 Mr. Lankford. Let me bring up just some process things to

3008 | you as well, just for perspective. Since 1921, the President
3009 | has submitted a budget to Congress, which I understand since
3010 | 1922 has been dead on arrival each year when it comes, but just
3011 | this perpetual process of the President setting out the wish
3012 | list, both parties, and then Congress trying to work through the
3013 | process on that. Is there a benefit to setting some harder caps
3014 | on it a year before, that Congress is able to send to the
3015 | President, "You can submit a budget no larger than, please work
3016 | with your agencies and submit a budget that fits under this
3017 | criteria," and that allows the Executive Branch and the
3018 | Legislative Branch then that next year to work on a budget,
3019 | knowing that we are all dealing with the same numbers.

3020 | Ms. MacGuineas. I would say that right now, given where we
3021 | are in our budget challenges, what we should really be thinking
3022 | about is multi-year budgeting. And we need to have a fiscal
3023 | path that would bring us to stabilizing the debt at a
3024 | sustainable level and then below over more time, and I think the
3025 | way to do that is multi-year budgeting, and I think you have to
3026 | put hard caps and triggers in the budget. Again, budget process
3027 | will never fix this problem alone, but it needs to be there to
3028 | strengthen whatever policy deals people came up with so we can
3029 | stay on track over the multi years it will take to get us back
3030 | to a place of fiscal health.

3031 | Mr. Lankford. Thank you. Other comments on that?

3032 | Mr. Podesta. I agree with that, I just had one note, which

3033 is that in the 1980s, after Gramm-Rudman-Hollings passed, the
3034 caps were set at an unrealistically low level, and therefore
3035 they were continuously blown through and Congress set them
3036 aside. I think they have to be realistic, but I think having
3037 hard caps that can be enforced is really the trajectory on the
3038 discretionary side, and as I said earlier, I think you have to
3039 have the same kind of discipline through a strong PAYGO
3040 mechanism on mandatory and the revenue side.

3041 Mr. Lankford. Terrific. Thank you all for coming and for
3042 being a part of this, I really appreciate. You worked right
3043 through lunch, I am sure you had a long day of preparing
3044 yesterday and then a trip to be able to get over here and come
3045 through security and everything that you did today, so I
3046 appreciate very much your time and for being here and investing
3047 in the future of our country. With that this budget hearing is
3048 adjourned.

3049 [Whereupon, at 12:56 p.m., the committee adjourned subject
3050 to the call of the Chair]

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